

Integrated Development Plan (IDP) 2022/23 - 2026/2027



FRANCES BAARD
District Municipality / Distriksmunisipaliteit /
Masepala Wa Sedika / U Masepala We Sithili

Vision

“An innovative Municipality that aims to improve the quality of life of communities through integrated planning “

Mission

- To promote shared services and capacity building in Local Municipalities.
- To promote effective community and stakeholder management.
- To promote social and economic development.
- To utilize available resources economically and effectively.

MAYOR'S FOREWORD

**By: Councilor U Buda
The Executive Mayor**



The inauguration of the Frances Baard District Municipality (FBDM) Councillors that took place on the 3rd of December 2021, marked the commencement of the new development of 2022/2023-2026/2027 Integrated Development plan (IDP). On the 20th of January 2022 during the strategic planning session, the new Council, administration, and the local municipalities embarked on setting new objectives for the fifth generation IDP. We aim to work tirelessly to implement our planned projects for the next 5 years successfully, and serve our communities, while adhering to all the legislative requirements.

For Frances Baard District Municipality to execute its mandate of integrated planning, budgeting and service delivery, the district municipality will incorporate the District Development Model (DDM) one plan approach. The President also in his state of the nation address on the 10th of February 2022 reiterated the importance of the model in bringing all three spheres of government together with other social partners in every district to grow inclusive local economies and improve the lives of citizens. The district will enhance the collective planning approach to ensure sustainable service delivery to the communities. Although FBDM did not complete some of its planned projects for the previous IDP cycle due to the unfavorable economic environment, we managed to maintain clean audit opinions for two consecutive financial years (2019/20 FY and 2020/21 FY).

As the plight of the covid-19 pandemic is subsiding, FBDM would like to acknowledge all the frontline workers for their contribution towards preventing the spread of the covid-19 virus.

I would like to thank the previous Council under the leadership of the Executive Mayor, Councillor PW Marekwa for setting a high level of excellence and good governance in the district municipality during their five years period; the local municipalities for their participation in our quest to ensure joint and integrated planning; and the administration under the leadership of the Municipal Manager (Ms. Bogatsu) for their hard work in ensuring that Council's vision is realized.

In preparation of the fifth generation IDP to implement Council's long-term vision, I urge the new Council to work together and put the community first and continue to provide exceptional services in fulfilling our constitutional mandate.

MESSAGE FROM THE MUNICIPAL MANAGER



By: Ms. Z M Bogatsu
Municipal Manager

The Integrated Development Plan (IDP) remains our principal strategic planning document in mapping the short, medium to long-term future of development in the district. The integration of planning ensures that we consider all our processes in relation to one another.

The process of planning for the fifth (5th) generation integrated development planning began with the consultation process and the assessment of our work for the past five years, which came to an end on 10 November 2021. We made significant progress on the goals we set in the past five years, but acknowledge that we have district-wide backlogs that needs our urgent attention, co-ordination and co-operation.

Our pre-strategic planning session engagements paved way for the final strategic planning sessions with our stakeholders and formed the baseline for the review of the preceding five years; identify gaps and form the baseline for the development of the objectives and programmes that will be implemented for the next five years.

The success of the provision of basic services for this term is dependent on how effective the district development model works in our district. All three spheres of government and private entities must collectively plan and implement set goals. These will promote intergovernmental relations, minimise red tape, bureaucracy and reduce cost of providing services to the community.

We will need to live up to our vision statement of “*An innovative municipality that aims to improve the quality of life of communities through integrated planning*”.

In our 2022/2023-2026/27 plans, we aim to:

- Intensify our financial support and human capacity to local municipalities for upgrading, operations and maintenance of infrastructure.
- Continue to host and ensure effective operation of the District Municipal Planning Tribunal to ensure that land development applications are processed.
- Develop detailed precinct plans.
- Optimize our LED and tourism initiatives to attract investors to the district as well as assist small businesses.
- Provide technical assistance to local municipalities as required by the White Paper on Local Government of 1998.
- Prioritize youth development and gender-based violence programmes
- Optimize fire and disaster management initiatives, which include the building of a firefighting satellite station in Phokwane; and
- Provide Environmental Health Management services in the district.

We present the 2022/2023-2026/2027 Frances Baard District Municipality IDP.

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ACRONYMS

BBBEE – Broad Based Black Economic Empowerment

BPs -Business Plans

CDW – Community Development Workers

CGICT- Corporate Governance of Information and Communication Technology

COGHSTA- Co-operative Governance, Human Settlement and Traditional Affairs

COGTA- Cooperative Governance and Traditional Affairs

CWP – Community Work Programme

DDM – District Development Model

DGDS- District Growth and Development Strategy

DITP – District Integrated Transport Plan

DMPT- District Municipal Planning Tribunal

EAP – Employee Assistance Programme

EHP- Environmental Health Practitioner

EMP – Environmental Management Plan

EPWP – Extended Public Works Programme

FBDM – Frances Baard District Municipality

GDP – Growth Domestic Product

GDPM- Growth Domestic Product

GIS – Geographic Information System

HIV- Human immunodeficiency Virus

HOD- Head of Department

HSP – Housing Sector Plans

ICRM - Ideal Clinic Realization and Maintenance

ICSM - Integrated Clinical Service Management

ICT – Information Communication Technology

IDP – Integrated Development Plan

IHS – Integrated Human Settlement Plan
 IHSP- Integrated Human Settlement Plan
 ITP – Integrated Transport Plan
 IUDF-Integrated Urban Development Framework
 IWMP – Integrated Waste Management Plan
 LDP – Land Development Plan
 LED – Local Economic Development
 LM('s) – Local Municipality (ies)
 LUMS – Land Use Management System
 LUS–Land Use Scheme
 MEC- Member of the Executive Council
 MFMA – Municipal Finance Management Act
 MHS- Municipal Health Services
 MITS – Municipal Health System
 MSA – Municipal Systems Act
 MSCOA – Municipal Standard Chart of Accounts
 MTSF – Medium Term Strategic Framework
 NC – Northern Cape
 NCTMP- Northern Cape Tourism Master Plan
 NDoH – National Department of Health
 NDP – National Development Plan
 NSDF – National Spatial Development Framework
 O&M- Operations and Maintenance
 PHC- Primary Health Care
 PMS – Performance Management System
 RM – Risk Management
 RRAMS -Rural Road Asset Management System
 SALGA- South African Local Government Association
 SANS- South African National Standard
 SDF – Spatial Development Framework

SMME – Small Medium and micro-enterprises

SONA – State of the Nation Address

SPLUMA- Spatial Planning and Land Use Management Act

UN- United Nations

WSDP – Water Services Development Plan

1. CHAPTER 1: THE PLANNING PROCESS

1.1 BACKGROUND OF THE INTEGRATED DEVELOPMENT PLAN (IDP)

The IDP is a legislative requirement, with a legal status and it supersedes all other plans that guide development at local government level. It may be described as five year “super plan” for an area that gives an overall framework for development. The IDP also aims to co-ordinate the work of local and other spheres of government in a coherent plan to improve the quality of life for all the people living in a particular area. In preparation of this document, it is imperative to consider the existing conditions, problems and resources available for development. The plan should look at economic and social development for the area. It must set a framework for how land should be used; what infrastructure and services are needed and how the environment should be protected.

The concept of Integrated Development Planning has its roots from the United Nation Conference on Environment and Development held in Rio de Janeiro in 1992. The Rio-Conference adopted Agenda 21 as a blue-print for sustainable development. All member states were called upon to implement Agenda 21 by developing locally tailored-Agenda 21 called Local Agenda 21. South Africa embraced the principles of Agenda 21 in developing Integrated Development Plans; thus, rendering IDPs – a Local Agenda 21 for South Africa. Consequently Agenda 21 principles are embedded in the Constitution of South Africa and in many other pieces of legislation of the land. However Integrated Development Plans are aligned to many other international conventions, Regional commitments, National and Provincial commitments and priorities.

The National Sphere of government provided five (5) Key Performance Areas (KPA's) that local government must adhere to, to implement the National vision. These KPA's are:

- Basic Service Delivery and Infrastructure Development;
- Local Economic Development;

- Municipal Transformation and Institutional Development;
- Good Governance and Public Participation; and
- Financial Viability and Development.

The FBDM objectives; projects; strategies; and budget are therefore guided and are in line with the above mentioned KPAs.

1.2 BINDING PLANS AND PLANNING REQUIREMENTS

The preparation and adoption of an IDP is undertaken within a broadly-based legislative framework. The main body of legislation, policies and guidelines that provide the foundation upon which IDPs rests is not limited to, but may be summarized as follows:

INTERNATIONAL POLICIES

- Agenda 21-UN Conference on Environment and Development (Earth Summit)
- Habitat Agenda-UN Conference on Human Settlement (Habitat III)
- World Summit on Sustainable Development (WSSD) 2002
- Cop 26-World Summit on Climate Change 2021.

NATIONAL LEGALISATION

- The Constitution of the Republic of South Africa (108) of 1996
- Municipal Systems Act (32) of 2000
- Municipal Structures Act (117) of 1998
- Municipal Demarcation Act (28) of 1998
- National Environmental Management Act (107) of 1998
- EIA-Regulations-2006
- National Land Transport Act (5) of 2009
- Municipal Planning and Performance Management Regulations -2001
- Municipal Finance Management Act (56) of 2003
- Intergovernmental Relations Framework Act (13) of 2005
- The National Housing Act (107) of 1997

- National Health Act (63) of 2003
- Municipal Property Rates Act (6) of 2004
- Disaster Management Act (57) of 2002
- Water Services Act (108) of 1997
- Public Finance Management Act (1) of 1999
- National Environmental Management: Waste Act (59) of 2008
- Spatial Planning and Land Use Management Act (16) of 2013

WHITE PAPER:

These include, but not limited to the following:

- White Paper on Local Government
- White Paper on Spatial Planning and Land Use Management
- White Paper on Disaster Management
- Housing White Paper
- White Paper on Waste Management
- White Paper on Environmental Management
- White Paper on Safety and Security

Furthermore, there are other national and provincial government policies and guidelines that provide an overarching framework namely: -

- National Development Plan 2030
- National Spatial Development Framework (NSDF)
- National Growth and Development Strategy (NGDS)
- Revised IDP Format Guide (Framework)
- Integrated Urban Development Framework (IUDF)
- SALGA Guidelines for Credible IDPs
- 5-year Strategic Agenda for Local Government
- Medium Term Strategic Framework 2019-2024
- Delivery agreement: Outcome 8: Sustainable Human Settlements and Improved Quality of Household Life.
- Delivery agreement: Outcome 9: A Responsive, accountable, effective and efficient local government system

- The Northern Cape Provincial Growth and Development Plan (NCPGDP)
- The Northern Cape Spatial Development Framework (NCSDF)
- The Frances Baard District Municipal Growth and Development Strategy (FBDMGDS)

The Department of Cooperative Governance and Traditional Affairs (COGTA) introduced a new IDP framework for municipalities outside metros and secondary cities. The framework requires that municipalities prepare and review IDPs that are sector oriented. There are two main categories of Sector Plans, namely:

- Developmental Vision Sector Plans
- Service Oriented Sector Plans

► **Developmental Vision Sector Plans include the following: -**

- Spatial Development Framework (SDF)
- Local Economic Development Plan (LED Plan)
- Disaster Management Plan
- Institutional Plan
- Financial Plan

► **Service Oriented Sector Plans include the following: -**

- Water Services Development Plan (WSDP)
- Integrated Waste Management Plan (IWMP)
- Integrated Transport Plan (ITP)
- Environmental Management Plan (EMP)
- Integrated Human Settlement Plan (IHS)
- Housing Sector Plan (HSP)
- Integrated Energy Plan (IEP)
- Sports and Recreation Plan, etc.

The two categories of sector plans provide strategies, programmes and projects that form the basis for the IDP and Budget. Sector Plans should be prepared in a coordinated manner, to ensure that the service specific sector plans contribute to the long-term vision of the municipality.

The input sector-plans or service-oriented plans should be developed to support the vision and strategic intent of the developmental vision sector plans. The principles below are critical to guide the development and review of existing sector plans during the IDP preparation and review:

- Plans should be informed by IHSP, HSP, LED Plan and EMP which are in turn informed by the SDF.
- Sector Plans should not be developed in isolation of each other – there should be an integration among the plans.
- Plans should indicate programmes and projects to be implemented to achieve the vision of the SDF as expressed in the IHSP, LED Plan and EMP.

1.3 DISTRICT IDP FRAMEWORK AND PROCESS PLAN

Each district municipality, within a prescribed period after the start of its elected term and after following a consultative process with the local municipalities within its area, must adopt a framework for integrated development planning in the area. The framework binds both the district municipality and the local municipalities of the district municipality. The framework must also include the following:

- The plans and planning requirements binding in terms of national and provincial legislation on the district municipality and the local municipalities;
- Identify the matters to be included in the integrated development plans of the district municipality and the local municipalities that require alignment;
- Specify the principles to be applied and co-ordinate the approach to be adopted in respect of those matters; and
- Determine procedures for consultation between the district municipality and the local municipalities during the process of drafting their respective IDPs and to effect essential amendments to the framework.

Furthermore, the MSA of 2000 requires each municipal Council, within a prescribed period after the start of its elected term, to adopt a process set out in writing to guide the planning, drafting, adoption and review of its integrated development plan. The municipality must through appropriate mechanisms, processes and procedures, consult the local community before adopting the process; give notice to the local community of particulars of the process it intends to follow to draft its IDP.

FBDM in consultation with its local municipalities adopted the district framework and the following process plan in August of 2021

MONTH	PHASE	PLANNED ACTIVITIES	TARGET DATE	LEGISLATIVE REQUIREMENTS
July-Sept	Preparation (Analysis Phase)	<ul style="list-style-type: none"> Review district process plan Consultative meeting with the LM's regarding the process plan and district framework Submit process plan to council for approval Publicize the Process plan 	July / August 2021	Section 28 (1) Municipal Systems Act 2000
Oct-Dec	Consultation (Projects)	<ul style="list-style-type: none"> District IDP Steering Committee Meeting 	Oct 2021	
		<ul style="list-style-type: none"> Undertake strategic planning workshop for the district municipality (Dry -run) 	Nov 2021	IDP guidelines
		<ul style="list-style-type: none"> Host final FBDM strategic planning session 	December 2021	
		<ul style="list-style-type: none"> Compile strategic planning document 	December 2021	
January - March	Drafting (Integration)	<ul style="list-style-type: none"> Consolidate municipal priority issues and develop district-wide priority issues and strategies 	Feb 2022	
		<ul style="list-style-type: none"> Host the district IDP steering Committee meeting 	Feb/March 2022	

		<ul style="list-style-type: none"> • Prepare and finalise Draft District Integrated Development Plan 	March 2022	
		<ul style="list-style-type: none"> • Submit Draft District IDP to Council for adoption 	March 2022	Section 17 (3)(d) Municipal Finance Management Act 2003
April -June	Approval	<ul style="list-style-type: none"> • Advertise Draft District IDP in local newspaper for scrutiny and comments 	April 2022	Section 21A Municipal Systems Amendment Act 2003 Section 15(3)-Municipal Planning and Performance Management Regulation 2001
		<ul style="list-style-type: none"> • Host the District IDP Representative Forum 	May 2022	
		<ul style="list-style-type: none"> • Present Draft District IDP to IDP Rep Forum 	May 2022	
		<ul style="list-style-type: none"> • Submit final Draft District IDP to Council for adoption 	May 2022	Section 24(2)(iv) of the Municipal Finance Management Act 2003
		<ul style="list-style-type: none"> • Submit copies of approved District IDP to MEC for Local Government 	June 2022	Section 32(1)(a) Municipal Systems Act 2000
		<ul style="list-style-type: none"> • Submit copies of approved District IDP to Provincial Sector Departments, COGHSTA and other stakeholders 	June 2022	
		<ul style="list-style-type: none"> • Post the approved District IDP on the website of the municipality and advertise summary in the newspaper 	June 2022	Section 21A- Municipal Systems Amendment Act 2003- Section 25 (4)(a-b) Municipal Systems Act 2000.

1.4 DESCRIPTION OF THE PLANNING PROCESS

The district municipality in close consultation with the local municipalities within the district adopted the framework and process plan in August 2021 as prescribed by Section 27 of the Municipal Systems Act of 2000.

The municipality's strategic planning process started in 2021 in preparation for the Integrated Development plan of 2022/23-2026/27. The strategic planning of the municipality took into consideration the needs and priority

issues of the communities in the district. This was achieved through different consultative platforms (steering committees, forums etc) with the local municipalities' officials & councils; sector departments; and the private sector.

Section 25 of the Municipal System Act (MSA) of 2000, requires each Municipal Council, within a prescribed period after the start of its elected term to adopt a single, inclusive, and strategic plan for the development of the municipality. The plan must:

- link, integrate and coordinate plans, take into account proposals for the development of the municipality;
- align the resources and capacity of the municipality with the implementation of the plan;
- form the policy framework and general basis on which annual budgets must be formed;
- be compatible with national and provincial development plans and planning requirements.

Following the inauguration of the new Council and in compliance with the above stated requirements, FBDM conducted its strategic planning process for the development of the 2022/23 – 2026/27 IDP as follows:

Step 1- Departmental/ unit planning (analysis on status quo, review of implementation of the fourth generation IDP; level of development in the district, proposed objectives and plans for internal staff).

Step 2- Preparatory strategic planning (All the local municipalities were invited to ensure proper participation, consultation with the stakeholders and an integrated approach to planning within the district (interactive planning with the stakeholders as a form of consultation and integrated planning).

Step 3- Final strategic planning session (final plans presented at a one-day workshop with stakeholders present i.e local municipalities; Councillors; FBDM staff etc, for further engagements and analysis).

Step 4 – An IDP and Budget representative forum was then conducted to ensure optimum participation of all stakeholders including sector departments, organized groups and the private sector.

1.5 ROLES AND RESPONSIBILITIES

DISTRIBUTION OF ROLES AND RESPONSIBILITIES	
ROLE - PLAYERS	ROLES AND RESPONSIBILITIES
Municipal Council	<ul style="list-style-type: none"> Approval of draft IDPs
Councillors	<ul style="list-style-type: none"> Part of strategic planning
Executive Mayor/ Municipal Manager	<ul style="list-style-type: none"> Decides on planning process: nominate persons in charge, monitor planning process Overall management and co-ordination IDP Representative Forum
IDP Manager	<ul style="list-style-type: none"> Day-to-day management of the drafting process on behalf of the Municipal Manager
IDP Steering Committee	<ul style="list-style-type: none"> Providing inputs related to the various planning steps Summarising and processing inputs from the participation process Discuss inputs from local municipalities Prepares and facilitates meetings
Municipal Officials	<ul style="list-style-type: none"> Providing technical/sector expertise and information Preparing draft project proposals
Civil society (Stakeholders/Communities)	<ul style="list-style-type: none"> Representing interests and contributing knowledge and ideas (Public participation)

1.6 IDP STEERING COMMITTEE

The district IDP Steering Committee is functional and is constituted depending on the planning activities needed thereof and when need arises. The committee is chaired by the Municipal Manager's appointee or representative.

1.7 IDP REPRESENTATIVE FORUM

It is a democratically elected body of representatives from various interest groups in the municipality. It is chaired by the Executive Mayor; or member of the Mayoral Committee; or a member of the committee appointed by Councillors. It consists of the following representatives:

- Executive Mayor;
- Mayoral committee;
- Mayors from Local Municipalities;
- Municipal Managers of the district and local municipalities;
- Member of the Executive Management Committee;
- Councillors;
- Heads of Department and senior officials of all provincial sector departments;
- Stakeholder representative of organized group; and
- Resource persons.

The draft IDP was approved by Council on the 30th March 2022. A notice was placed on the local newspapers to inform the public on where to access the document and make comments and inputs. The Draft IDP was also distributed to all sector departments, local municipalities, public libraries and on the municipal website for comments and inputs for a period of 21 days (in compliance with the municipal planning and performance regulations of 2006). The FBDM IDP and budget Representative Forum is held in May annually, where all local municipalities, sector departments, organized groups, and the private sector will be invited for further engagements.

2. CHAPTER 2: SITUATIONAL ANALYSIS

2.1 DISTRICT OVERVIEW

The Frances Baard District Municipality is a Category C municipality located in the far eastern portion of the Northern Cape Province. It shares its northern borders with the Northwest Province and its eastern border with the Free State Province. The municipality is the smallest district in the Northern Cape, making up only 3% of its geographical area. However, it accommodates the largest proportion of the province's population. The district municipality comprises of four local municipalities namely: Dikgatlong, Magareng, Phokwane and Sol Plaatje. Kimberley, which is where the district municipality is located, is less than 500km away from Johannesburg in the north, less than 1 000km away from Cape Town in the south, and less than 800km away from the Port of Durban in the east. Various commuters pass through the district en-route to Cape Town or Johannesburg via the N12. Being the government and business hub, combined with the constant flow of travellers between Johannesburg and Cape Town, the district and Kimberley holds enormous potential for internal and external investment in the district.

The Frances Baard district is predominantly driven by the mining and agricultural sectors, with a lot of potential yet unlocked. The climate is favourable for outdoor living with a great number of “sunny” days throughout the year. Two of the largest rivers, the Orange and the Vaal, flow through our district. The region produces quality export fruits and vegetables. The Vaalharts scheme is the largest irrigation scheme in Southern hemisphere, with approximately 32,000ha of land under irrigation. The scheme sees water from a diversion weir in the Vaal River flowing through an 812km long network of canals to water approximately 1250 farming units within the scheme. In the Phokwane municipal area there is scope for secondary industry, like the processing of prime agricultural products. Although predominantly a mining and agricultural region, Frances Baard District Municipality also offers rich experiences in terms of culture and history. The population has been estimated at 387 742 in Census 2016.

The National Spatial Development Framework of 2021 (NSDF) identify the Frances Baard District as a National Transformation Corridor Priority (Northwestern Transformation Corridor) area focussing on a production transition area and rail corridor from Mahikeng via Vryburg and Taung to Kuruman, Postmansburg and Kimberley. Kimberley has also been identified as an urban node under stress. The district is also located in the Arid-Agri innovation area with extensive agricultural activities with pockets of intensive irrigation farming, mining clusters, renewable energy farms and small compact settlements. Some portions of the district are also located within the National Spatial Development Priority region with the focus on mining. Although the district is well known for its agriculture and rich history in mining, it is also the capital of the Northern Cape Province and host to various provincial departments and private sector companies.

. The main economic sectors of the District are as follows:

- Community Services: 28%;
- Finance: 22%;
- Trade: 15%;
- Transport 12%;
- Mining 10%;
- Agriculture: 4%;
- Manufacturing: 4%;
- Construction 3%; and
- Electricity 2%.

The district was previously known as Diamantveld district municipality, and it was then renamed in honor of Frances Baard in 2001. Geographically the district covers 12,384 square kilometers and account for a total of 3.4% area of the province. FBDM shares its northern boundary with the North West Province and its eastern boundary with the Free State province as illustrated in the map below.

Figure 1: FBDM District Map

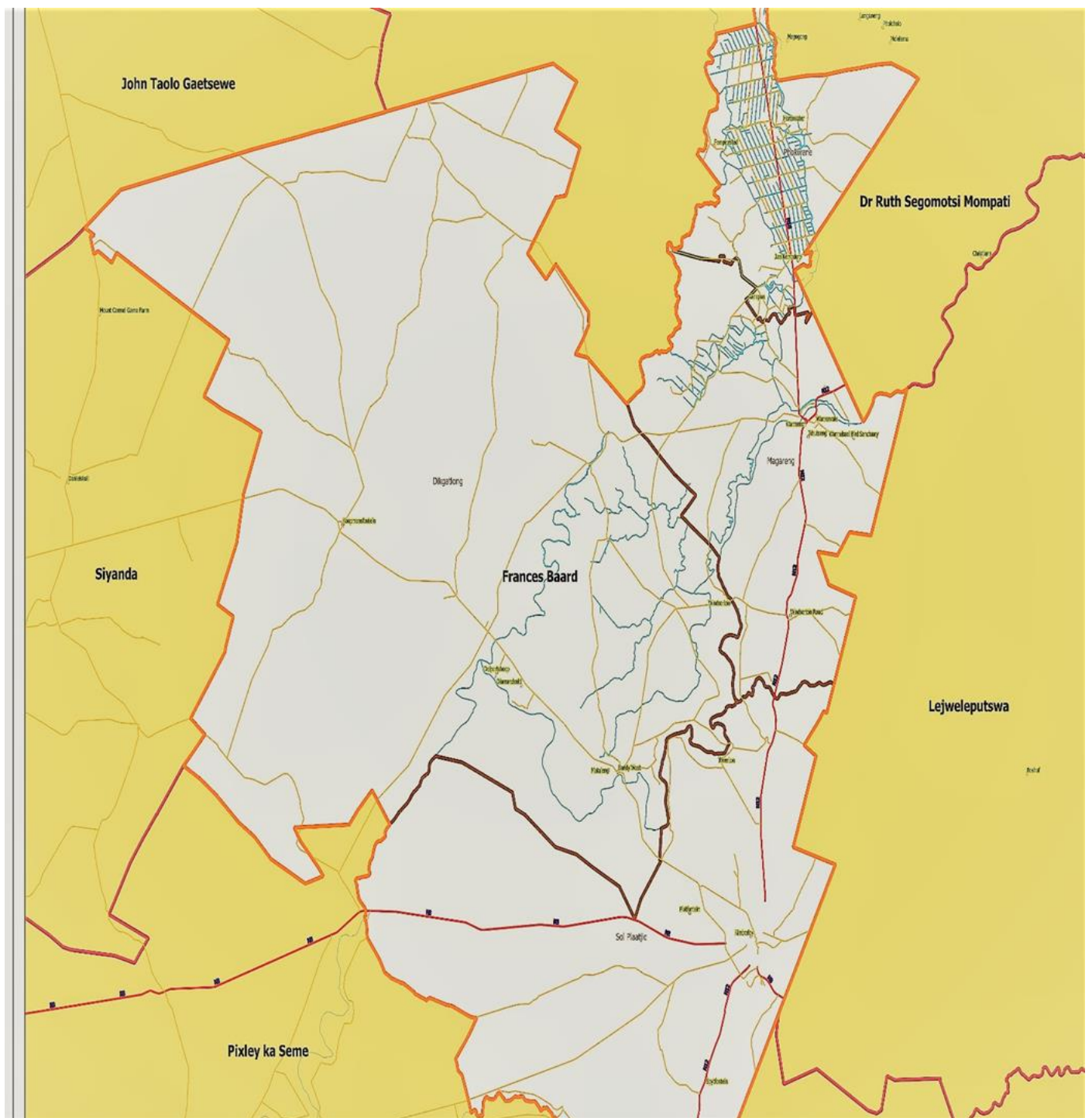
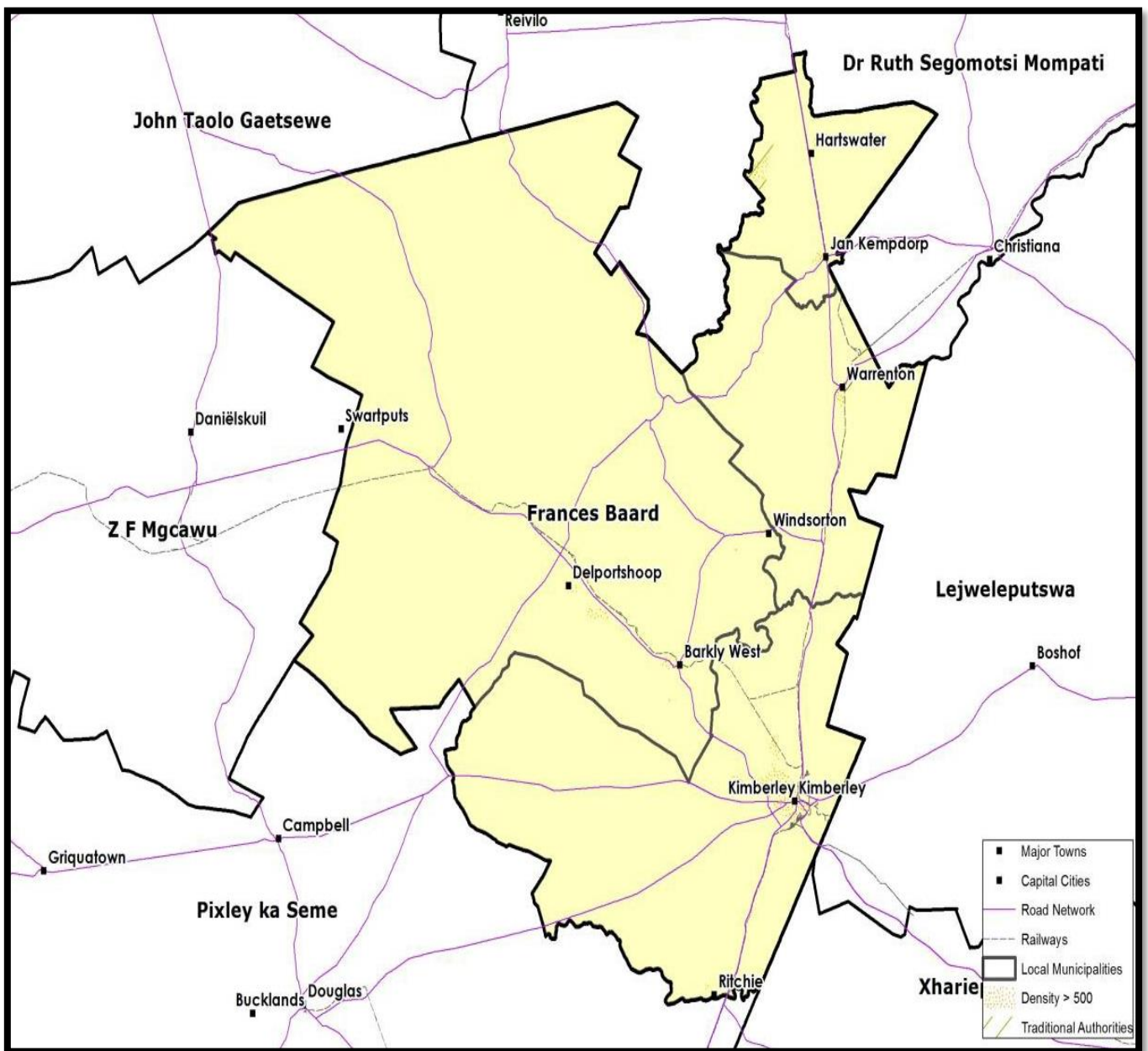


Figure 2: FBDM District Map 2



2.2 DEMOGRAPHIC COMPOSITION

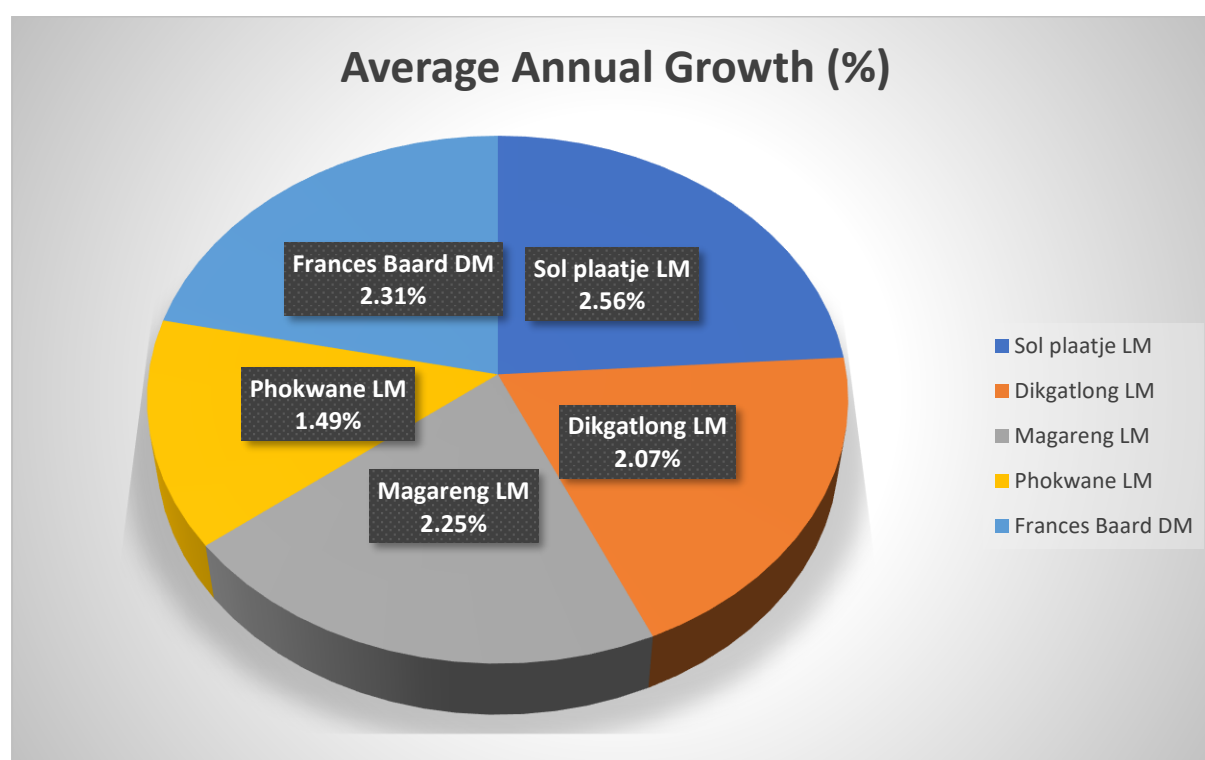
The district has a total population of 439 000, of which 225, 906 (51.47%) are females and 212, 995 (48.53%) are males. Frances Baard District housed 0.7% of South Africa's total population in 2019. Between 2009 and 2019 the population growth averaged 2.31% per annum which is slightly higher than the growth rate of South Africa as a whole (1.61%). In comparison to the Northern Cape's average annual growth rate (2.05%), the growth rate of the Frances Baard district population at 2.31% was very similar to that of the province (see table 1 and figure 3 below).

Table 1: Frances Baard District's total population growth since 2009

Municipalities	2009	2014	2019
Sol Plaatje	228,000	262,000	293,000
Dikgatlong	40,400	45,100	49,600
Magareng	22,200	24,800	27,700
Phokwane	59,000	63,200	68,500
Frances Baard	349,329	394,694	438,901

Source: IHS Markit Regional explorer version 1990

Figure 3: Frances Baard district average annual growth%



The Sol Plaatje Local Municipality increased the most, in terms of population, with an average annual growth rate of 2.6%, the Magareng Local Municipality had the second highest growth in terms of its population, with an average annual growth rate of 2.3%, while the Phokwane Local Municipality had the lowest average annual growth rate of 1.49% relative to the other within the Frances Baard District Municipality.

2.2.1 POPULATION BY POPULATION GROUP, GENDER AND AGE

The total population of a region is the total number of people within that region measured in the middle of the year. Total population can be categorised according to the population group, as well as the sub-categories of age and gender. The population groups include African, White, Coloured and Asian, where the Asian group includes all people originating from Asia, India and China. The age subcategory divides the population into 5-year cohorts.

Frances Baard District Municipality's male/female split in population was 94.3 males per 100 females in 2019. The Frances Baard District Municipality appears to be a stable population with the share of female population (51.47%) being similar to the national average of (51.04%). In total there were 226 000 (51.47%) females and 213 000 (48.53%) males. This is different from the Northern Cape Province, where the female population counted 681 000 which constitutes 50.61% of the total population of 1.34 million (see table 2 below).

Table 2: Population by gender (Northern Cape)

District Municipalities	Male	Female	Total
Frances Baard	212,995	225,906	438,901
Namakwa	69,639	69,742	139,381
Pixley ka Seme	109,003	111,839	220,842
ZF Mgcau	144,910	139,481	284,391
John Taolo Gaetsewe	127,749	133,615	261,363
Northern Cape	664,296	680,582	1,344,878

Source: IHS Markit Regional eXplorer version 1990

In 2019, the Frances Baard District Municipality's population consisted of 68.39% African (300 000), 6.34% White (27 800), 24.42% Coloured (107 000) and 0.85% Asian (3 720) people. The largest share of population is within the young working age (25-44 years) age category with a total number of 140 000 or 32.0% of the total population. The age category with the second largest number of people is the children (0-14 years) age category with a total share of 29.3%, followed by the late middle age (45-64 years) age category with 76 600 people. The age category with the least number of people is the retired / old age (65 years and older) age category with only 27 600 people (refer to table 3 below).

Table 3: Frances Baard District Population by group, gender and age (2019)

Age Group	African		White		Coloured		Asian	
	Female	Male	Female	Male	Female	Male	Female	Male
00-04	16,700	17,200	708	771	5,090	5,020	149	191
05-09	15,900	16,900	666	647	4,460	4,530	147	109
10-14	14,700	14,500	655	642	4,350	4,500	81	63
15-19	11,200	11,000	858	714	4,400	4,290	125	127
20-24	10,800	9,970	843	880	5,260	5,010	151	119
25-29	13,300	11,000	897	816	4,860	4,880	76	183
30-34	14,700	13,400	978	1,020	4,380	4,090	147	187
35-39	12,700	13,100	956	903	3,970	3,680	136	276
40-44	10,000	11,200	968	720	3,450	3,220	74	217
45-49	8,500	8,710	945	892	3,360	3,060	75	239
50-54	7,770	6,600	889	934	3,200	2,850	112	206
55-59	5,540	4,040	1,100	875	2,570	2,190	58	113
60-64	3,480	2,630	953	829	2,060	1,660	56	56
65-69	3,230	2,140	915	815	1,620	1,110	44	32
70-74	2,800	2,060	867	668	1,160	919	52	21
75+	2,960	1,610	1,510	980	1,260	789	61	38
Total	154,000	146,000	14,700	13,100	55,400	51,800	1,540	2,180

Source: IHS Markit Regional eXplorer version 1990

Although the statistics in table 3 depict that a large percentage of the district's population comprises of young people, the education levels in the district do not tell a pleasant story. According to community survey 2016, the district comprises of large numbers of low levels of education. Table 4 and figure 4 exemplifies the state of education in the district.

It is alarming to note that only 5.04% of the population have Higher/National/Advanced certificates with Grade 12/Occupational

certificate NQ or higher in the district, considering that education is one of the government's key priorities, to ensure economic growth and stability and combat poverty in South Africa.

Table 4: Level of education in the district

Highest Level of Education	No of people	% of population
No schooling	55494	14.31%
Grade 0 - Grade 7/Standard 5/ABET 3	111538	28.77%
Grade 8/Standard 6/Form 1 - Grade 12/Standard 10/Form 5/Matric/NCV Level 4/ Occupational certificate NQF Level 3	190821	49.21%
NTC I/N1	203	0.05%
NTCII/N2	421	0.11%
NTCIII/N3	614	0.16%
N4/NTC 4/Occupational certificate NQF Level 5	1076	0.28%
N5/NTC 5/Occupational certificate NQF Level 5	506	0.13%
N6/NTC 6/Occupational certificate NQF Level 5	1275	0.33%
Certificate with less than Grade 12/Std 10	218	0.06%
Diploma with less than Grade 12/Std 10	285	0.07%
Higher/National/Advanced Certificate with Grade 12/Occupational certificate NQF	2109	0.54%
Diploma with Grade 12/Std 10/Occupational certificate NQF Level 6	5912	1.52%
Higher Diploma/Occupational certificate NQF Level 7	1675	0.43%
Post-Higher Diploma (Master's)	1066	0.27%
Bachelor's degree/Occupational certificate NQF Level 7	5287	1.36%
Honours degree/Post-graduate diploma/Occupational certificate NQF Level 8	2612	0.67%
Master's/Professional Master's at NQF Level 9 degree	721	0.19%
PHD (Doctoral degree/Professional doctoral degree at NQF Level 10)	147	0.04%
Other	887	0.23%
Do not know	4569	1.18%
Unspecified	304	0.08%

Source: Community Survey, 2016.

2.2.2 CURRENT POPULATION GROWTH TREND

According (IHS Markit, 2019). The population pyramid in figure 4 and table 5 reflects a projected change in the structure of the population from 2019 and 2024. The differences can be explained as follows:

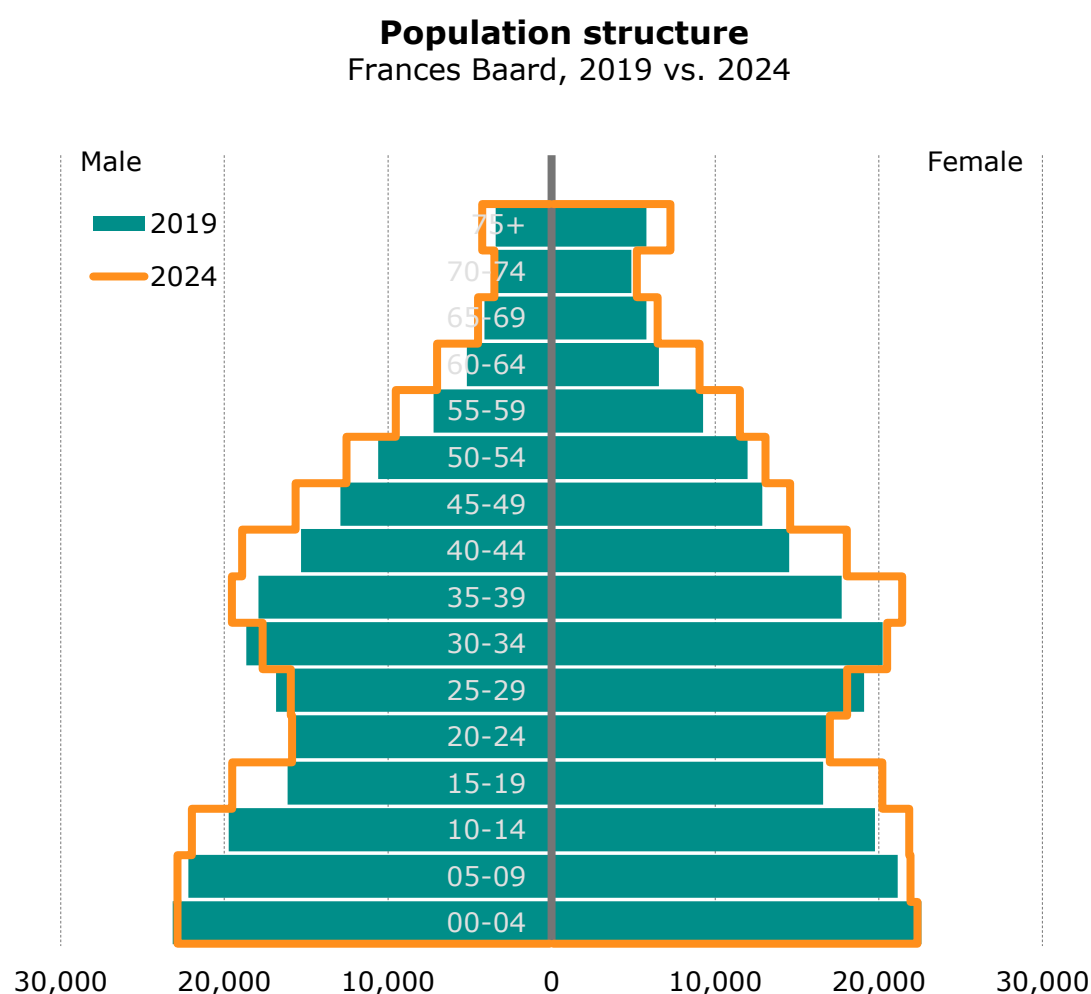
- In 2019, there is a significantly larger share of young working age people between 20 and 34 (24.6%), compared to what is estimated in 2024

(21.8%). This age category of young working age population will decrease over time.

- The fertility rate in 2024 is estimated to be slightly higher compared to that experienced in 2019.
- The share of children between the ages of 0 to 14 years is projected to be significant smaller (27.9%) in 2024 when compared to 2019 (29.3%).

In 2019, the female population for the 20 to 34 years age group amounts to 12.8% of the total female population while the male population group for the same age amounts to 11.7% of the total male population. In 2024, the male working age population at 10.3% does not exceed that of the female population working age population at 11.6%, although both are at a lower level compared to 2019.

Figure 4: Population pyramid -Frances Baard District, 2019 vs 2024:



Source: IHS Markit Regional eXplorer version 1990

2.2.3 PROJECTED POPULATION SIZE AND MAKE-UP BY 2030 AND 2050

In maintaining the constant annual population rate of 2.31(see table 5 below), Frances Baard total population in 2030 will be 459 412 compared to total population in 2040. The Frances Baard District will witness a sharp increase with a total of 503, 356 in 2050.

Table 5: Frances Baard District projected population size by 2030 and 2050

Municipalities	Years									Average Annual Growth
	2009	2014	2019	2024	2030	2034	2040	2044	2050	
Sol Plaatje	228000	262000	293000	300501	308194	316083	324175	332474	340985	2.56
Dikgatlong	40400	45100	49600	50627	51675	52744	53836	54951	56088	2.07
Magareng	22200	24800	27700	28323	28961	29612	30278	30960	31656	2.25
Phokwane	59000	63200	68500	69521	70557	71608	72675	73758	74857	1.49
Frances Baard District Municipality	349329	394594	438901	449040	459412	470025	480882	491991	503356	2.31

Source: IHS Markit Regional eXplorer version 1990

2.3 ECONOMIC ANALYSIS

The economic state of the Frances Baard District is put into perspective by comparing it on a spatial level with its neighbouring district municipalities. The section will also allude to the economic composition and contribution of the regions within Frances Baard District Municipality. The Frances Baard District Municipality does not function in isolation from Northern Cape, South Africa and the world and now, more than ever, it is crucial to have reliable information on its economy for effective planning. Information is needed that will empower the municipality to plan and implement policies that will encourage the social development and economic growth of the people and industries in the municipality, respectively.

With a GDP of R 35.6 billion in 2019 (up from R 19.3 billion in 2009), the Frances Baard District Municipality contributed 34.74% to the Northern Cape Province GDP of R 102 billion in 2019 increasing in the share of the Northern Cape from 35.36% in 2009. The Frances Baard District Municipality contributes 0.70% to the GDP of South Africa which had a total GDP of R 5.08 trillion in 2019 (as measured in nominal or current prices). It's contribution to the national economy stayed similar in importance from 2009 when it contributed 0.77% to South Africa, but it is lower than the peak of 0.80% in 2014 (see table 6).

Table 6: GDP- Frances Baard District, Northern Cape and National Total 2009-2019

	Frances Baard	Northern Cape	National Total	Frances Baard as % of province	Frances Baard as % of national
2009	19.3	54.4	2,507.7	35.4%	0.77%
2010	21.1	60.1	2,748.0	35.1%	0.77%
2011	22.5	64.0	3,023.7	35.2%	0.74%
2012	24.1	68.2	3,253.9	35.4%	0.74%
2013	25.5	72.6	3,540.0	35.2%	0.72%
2014	30.3	83.5	3,805.3	36.3%	0.80%
2015	31.8	86.2	4,049.9	36.9%	0.78%
2016	33.1	90.4	4,359.1	36.6%	0.76%
2017	34.4	96.5	4,653.6	35.7%	0.74%
2018	35.5	100.1	4,873.9	35.5%	0.73%
2019	35.6	102.4	5,077.6	34.7%	0.70%

Source: IHS Markit Regional eXplorer version 1990

In 2019, the Frances Baard District Municipality achieved an annual growth rate of -1.06% which is significantly lower GDP growth than the Northern Cape Province's 0.02%, and is lower than that of South Africa, where the 2019 GDP growth rate was 0.15%. Like the short-term growth rate of 2019, the longer-term average growth rate for Frances Baard (0.55%) is also significantly lower than that of South Africa (1.68%). The economic growth in Frances Baard peaked in 2012 at 2.26% (see table 7 below).

Table 7: GDP - Frances Baard District, NC and National total, 2009-2019 (annual percentage change)

	Frances Baard	Northern Cape	National Total
2009	-4.6%	-2.3%	-1.5%
2010	1.0%	2.2%	3.0%
2011	0.8%	2.0%	3.3%
2012	2.3%	3.2%	2.2%
2013	1.6%	2.4%	2.5%
2014	0.7%	3.0%	1.8%
2015	0.2%	1.1%	1.2%
2016	-0.8%	-1.2%	0.4%
2017	0.6%	2.8%	1.4%
2018	0.4%	0.5%	0.8%
2019	-1.1%	0.0%	0.2%
Average Annual growth 2009-2019	0.55%	1.59%	1.68%

Source: IHS Markit Regional eXplorer version 1990

Dikgatlong had the highest average annual economic growth, averaging 0.96% between 2009 and 2019, when compared to the rest of the regions within the Frances Baard District Municipality. The Sol Plaatje Local Municipality had the second highest average annual growth rate of 0.70%. Magareng Local Municipality had the lowest average annual growth rate of -0.66% between 2009 and 2019 (see table 8 below).

Table 8: GDP Frances Baard District local municipalities 2009 -2019, share and growth

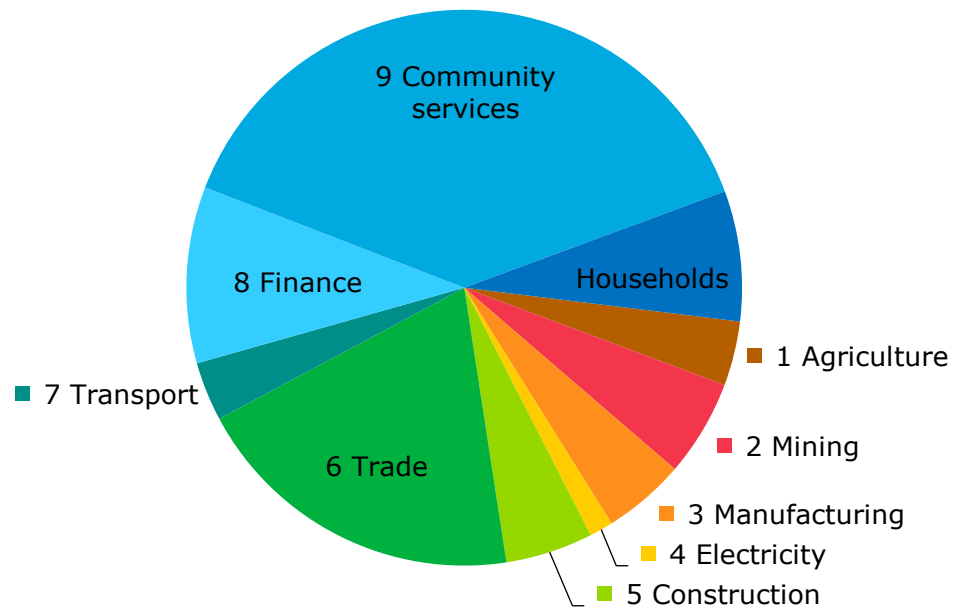
Municipalities	2019 (Current prices)	Share of district municipality	2009 (Constant prices)	2019 (Constant prices)	Average Annual growth
Sol Plaatje	28.05	78.84%	16.19	17.35	0.70%
Dikgatlong	2.78	7.83%	1.67	1.84	0.96%
Magareng	1.11	3.12%	0.70	0.66	-0.66%
Phokwane	3.63	10.21%	2.33	2.22	-0.47%
Frances Baard	35.57		20.89	22.07	

Source: IHS Markit Regional eXplorer version 1990

In Frances Baard District the economic sectors that recorded the largest number of employment in 2019 were the community services sector with a total of 40 700 employed people or 38.5% of total employment in the district municipality. The trade sector with a total of 20 700 (19.6%) employs the second highest number of people relative to the rest of the sectors. The electricity sector with 1 450 (1.4%) is the sector that employs the least number of people in Frances Baard District Municipality, followed by the transport sector with 3 630 (3.4%) people employed (see figure 5 below).

Figure 5: Total Employment Composition

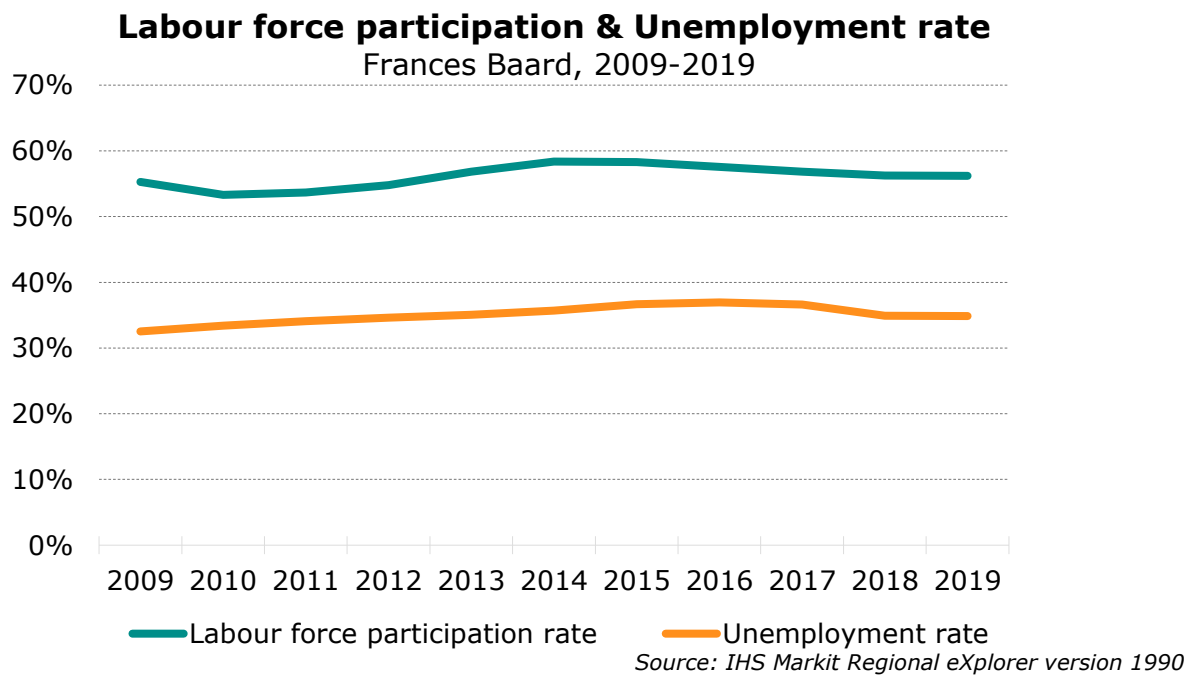
Total Employment Composition
Frances Baard, 2019



Source: IHS Markit Regional eXplorer version 1990

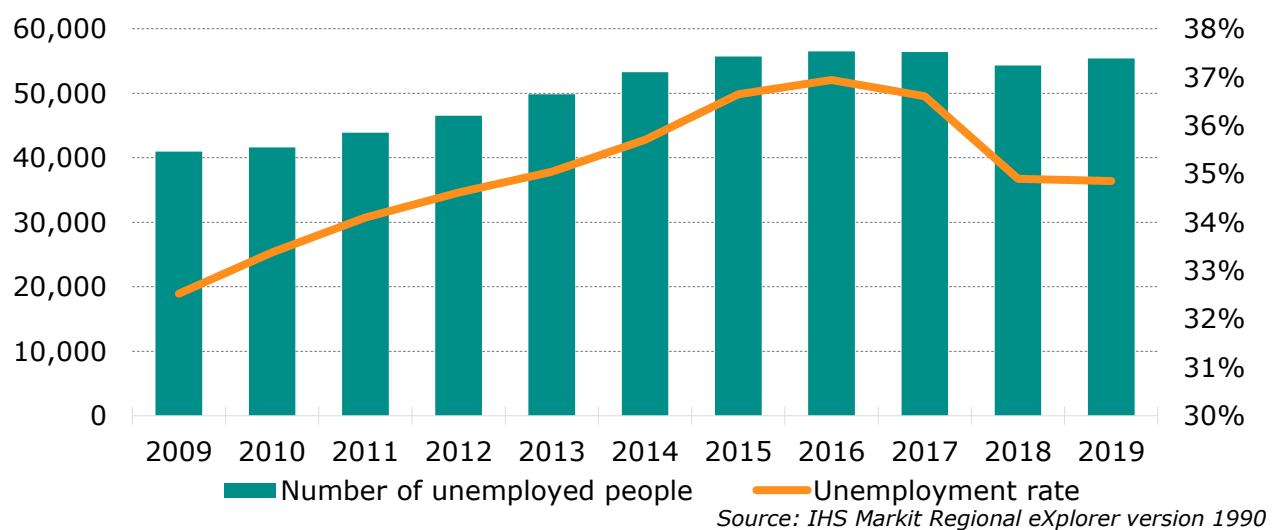
In 2019 the labour force participation rate for Frances Baard was at 56.2% which is similar when compared to the 55.3% in 2009. The unemployment rate is an efficient indicator that measures the success rate of the labour force relative to employment. In 2009, the unemployment rate for Frances Baard was 32.5% and increased overtime to 34.9% in 2019. The gap between the labour force participation rate and the unemployment rate decreased which indicates a negative outlook for the employment within Frances Baard District (see figure 6 below).

Figure 6: Unemployment rate



When comparing unemployment rates among regions within Frances Baard District Municipality, Magareng Local Municipality has indicated the highest unemployment rate of 43.6%, which has increased from 41.2% in 2009. Sol Plaatje Local Municipality had the lowest unemployment rate of 32.5% in 2019, which increased from 31.0% in 2009 (see figure 7 below).

Figure 7: Number of unemployed and unemployment rate



The number of households is grouped according to predefined income categories or brackets, where income is calculated as the sum of all household gross disposable income: payments in kind, gifts, homemade goods sold, old age pensions, income from informal sector activities, subsistence income, etc.). Note that income tax is included in the income distribution.

Income categories start at R0 - R2,400 per annum and go up to R2,400,000+ per annum. A household is either a group of people who live together and provide themselves jointly with food and/or other essentials for living, or it is a single person living on his/her own. These income brackets do not take into account inflation creep: over time, movement of households "up" the brackets is natural, even if they are not earning any more in real terms.

Table 9: Household income

Income category	Frances Baard	Northern Cape	National Total	Frances Baard as % of province	Frances Baard as % of national
0-2400	11	28	1,580	39.3%	0.69%
2400-6000	237	681	31,000	34.8%	0.76%
6000-12000	2,030	5,160	304,000	39.3%	0.67%
12000-18000	3,920	10,300	596,000	38.1%	0.66%
18000-30000	11,500	31,600	1,740,000	36.2%	0.66%
30000-42000	12,200	34,400	1,780,000	35.6%	0.69%
42000-54000	10,600	31,600	1,610,000	33.6%	0.66%
54000-72000	11,900	38,800	1,780,000	30.8%	0.67%
72000-96000	11,500	38,300	1,620,000	30.0%	0.71%
96000-132000	10,800	38,000	1,560,000	28.5%	0.69%
132000-192000	11,000	37,900	1,500,000	28.9%	0.73%
192000-360000	14,100	47,900	1,920,000	29.5%	0.74%
360000-600000	8,880	29,700	1,270,000	29.9%	0.70%
600000-1200000	6,140	21,200	934,000	29.0%	0.66%
1200000-2400000	1,720	6,680	322,000	25.7%	0.53%
2400000+	219	970	54,000	22.6%	0.40%
Total	117,000	373,000	17,000,000	31.3%	0.69%

Source: IHS Markit Regional eXplorer version 1990

It was estimated that in 2019 15.10% of all the households in the Frances Baard District Municipality, were living on R30,000 or less per annum. In comparison with 2009's 28.33%, the number is close to half. The 192000-360000 income category has the highest number of households with a total number of 14 200, followed by the 30000-42000 income category with 12 200 households. Only 11 households fall within the 0-2400 income category

2.4 DISTRICT ENVIRONMENTAL ANALYSIS

2.4.1 Health Analysis

The analysis of the social determinants of health is a critical exercise in district health planning, in that it provides an indication of the burden of non-health factors on the provision of health services. Key factors that are considered consists of, but not limited, to the following:

- ▶ Unemployment rate;
- ▶ Percentage of population living below the poverty line per month;
- ▶ Number of households with access to portable water;
- ▶ Number of households in informal dwellings;
- ▶ Number of households in traditional structures;
- ▶ Number of households with access to electricity; and
- ▶ Adult literacy rate.

The social determinants of health listed above seem not to be major contributors to the overall district disease profile. Numerous factors converge to contribute to the poor health outcomes in the Frances Baard District. Amongst others are the phenomena of migrant labourers; poor health lifestyle and behaviour patterns (i.e. substance abuse, lack of physical fitness and dietary patterns); and environmental conditions.

A. The Epidemiological (disease) Profile of the District

The ten major prevalent causes of death in the Frances Baard District are the following:

- ✓ Tuberculosis;
- ✓ Human immunodeficiency virus [HIV] disease;
- ✓ Influenza and pneumonia;
- ✓ Cerebrovascular diseases;
- ✓ Hypertensive diseases;
- ✓ Ischaemic heart disease;

- ✓ Other forms of heart diseases;
- ✓ Certain disorders involving the immune mechanism;
- ✓ Chronic lower respiratory diseases; and
- ✓ Other natural causes.

The number one cause of death in 2020/2021 was HIV/AIDS, currently TB has taken precedence. This change is attributed to the decrease in the HIV & AIDS prevalence rate overall in the province and in the district, which in turn is credited to the success of the Prevention of Mother to Child Transmission (PMTCT) Program. This is evident in the decrease of infant HIV positivity rate.

An emerging matter of serious concern about the quadruple burden of disease is the rise in the non-communicable diseases which is evident in the district. This requires that different stakeholders implement different interventions that are aimed at reducing the fatalities of non-communicable diseases. Important in this regard will have to be the expansion and strengthening of preventative strategies such as health promotion.

B. The District Health Service Delivery Environment

The Sol Plaatje Local Municipality is the only municipality that has health facilities that still belong to the local municipality, although the majority of personnel, medical and non-medical equipment and pharmaceutical supplies are provided by the Northern Cape Department of Health.

There are only two district hospitals in the Frances Baard District (Connie Vorster Memorial Hospital – Phokwane and Prof. Z.K. Matthews - Dikgatlong), which puts a heavy burden and increased cost to Kimberley Hospital, which is a Tertiary Hospital. The principles of health system effectiveness and efficiency are gravely compromised by this arrangement. Proportional analysis of the services rendered to the broader population of the district means that the two district hospitals service less than half the size of the district. For health care planning purposes, this implies that whilst looking at a long-term solution of building a district hospital in the Sol Plaatje Local Municipality, the department needs to move with the necessary speed to ensure the full

operationalization of Galeshewe Day Hospital as a 24-Hour Centre and the proper capacitation of other PHC facilities in the district. Table 10 below shows the number of PHC facilities in the district.

Table 10: Primary health care facilities

Local Municipality	No of Clinics	No of Community Health Centres (CHCs)	No of Satellite Clinics	No of Mobile Clinics
Sol Plaatje	12	1	1	1
Dikgatlong	5	0	2	1
Phokwane	5	2	0	2
Magareng	3	1	0	0
Total	25	4	3	2

C. Trends in Key District Health Service Volumes

The decline in the Primary Health Care total headcounts in all the Local Municipalities as illustrated in table 11 is a positive indication of the success in the implementation of the ICSM Strategy. This is a positive trend, which can be perceived as effectiveness of the Ideal Clinic (ICRM) initiative and it can be expected that the patients' experience of care is also improving. We should expect the continuity in the decline trend as the district intensifies its ICRM strategies.

Table 11: Primary health care service volumes

Name of Local Municipality	Financial Year 2019/2020		Financial Year 2020/21	
	PHC Total Headcount	PHC utilization rate	PHC Total Headcount	PHC utilization rate
Dikgatlong	117 280	2.5	116 775	2.5
Magareng	75 041	3.0	62 424	2.5
Phokwane	188 128	3.0	170 649	2.7
Sol Plaatje	654 706	2.7	549 297	2.2
District Total	1 035 155	2.8	899145	2.4

Source: DHIS Pivot Tables

2.4.2 Disaster Analysis

The following table describes the major risks and disasters that may occur within the district. The table indicates the risks and hazards identified during the compilation of the District Disaster Management Plan. These risks were identified by communities residing within the Frances Baard District Municipality's jurisdiction and were also identified as high priority risks within the local municipalities.

Table 12: Areas for potential disasters in the district

MAGARENG	DIKGATLONG	SOL PLAATJE	PHOKWANE
Drought	Drought	Drought	Floods
Floods	Floods	Flash Floods	Veld Fires
Veld Fires	Veld Fire	Dust Pollution	Hazardous Ammunition Depo
Dam failure	Dam Failure	Dam Failure	Dam Failure
Weather Related	Weather Related	Weather Related	Weather Related
Accidents N/12	Accidents R38	Accidents N12	Accidents N18
		Air Craft	Air Craft

2.4.3 Spatial Analysis: Patterns and Trends

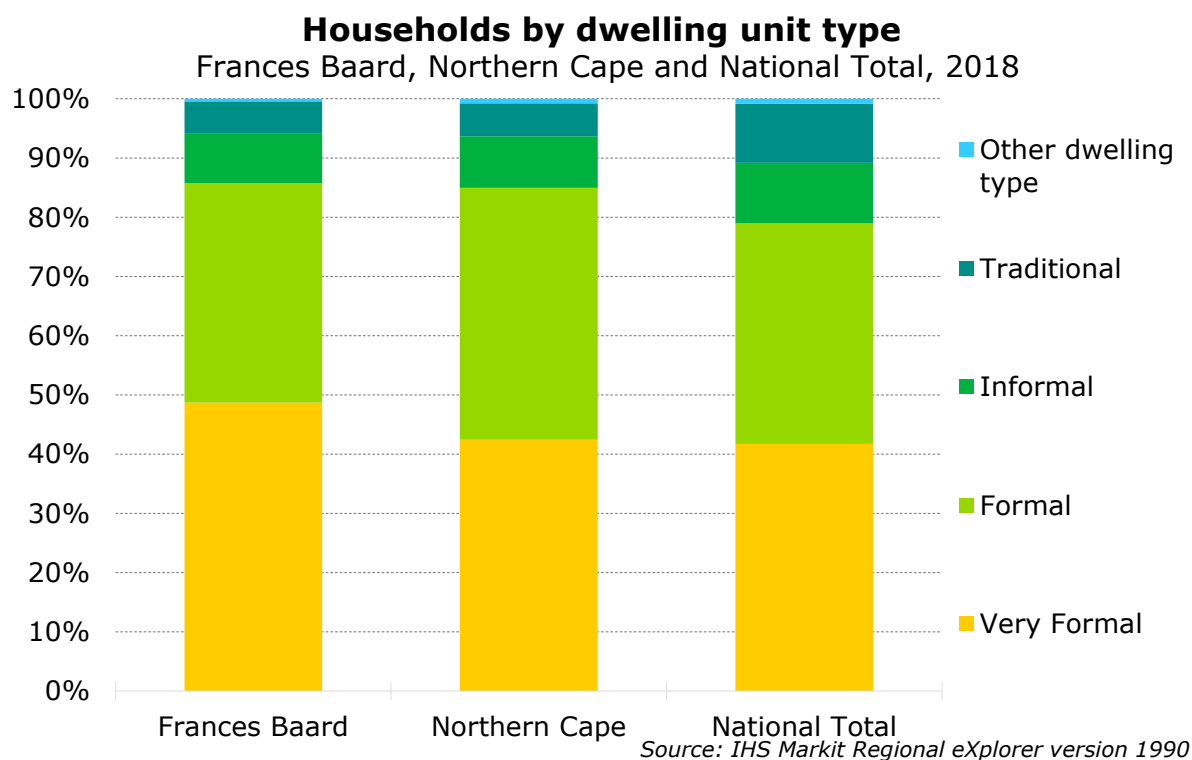
As mentioned prior in the document, agriculture; mining; tourism; manufacturing; financial and social services are the economic drivers in the district. Furthermore, the district is characterized by high unemployment rate, housing backlog and land shortages. The land scarcity is also one of the major factors hampering development within the district.

A. Housing

The demand for housing has increased significantly and to address the housing backlogs Frances Baard District Municipality should promote development principles which are; spatial justice, spatial sustainability, efficiency, spatial resilience, and good administration of the district and local municipalities. The distribution of land uses in a municipality clearly outlines the spatial configuration of the municipality. As per the figure below Frances Baard District Municipality had a total number of 56 000 (48.68% of total

households) very formal dwelling units, a total of 42 600 (37.06% of total households) formal dwelling units and a total number of 9 730 (8.46% of total households) informal dwelling units.

Figure 8: Households by dwelling units



B. Agriculture.

Agriculture in FBDM is one of the main economic drivers. In Phokwane Municipality, the Vaalharts irrigation scheme which is the second largest in the Southern Hemisphere sustains 1280 farms. The agriculture products produced at Vaalharts consist of wheat, fruit, pecan nuts, peanuts, lucerne, maize, cotton, olives, and vegetables. The Sol Plaatje land is mostly used for livestock, game, farming as well as crop productions (Lucerne, grapes, cotton and Soybeans). Magareng and Dikgaltong Municipalities comprise of extensive commercial farmland with few agri-villages. The agricultural land is mainly used for livestock and game farming (FBDM Agriculture Sector Strategy, 2017-2022).

C. Mining Activities

Diamond mining is taking place away from the rivers in dolomite pipes; while Alluvial digging is present in the vicinity of the rivers. Lime is produced on a commercial scale at Ulco situated in the Ghaap Mountains. Building and construction material for the Northern Cape economy is extracted from the Quarries and Sand from the riverbeds. Mining activities have the following impact on the environment.

- ▶ Dust and smoke created by mining activities;
- ▶ Alluvial diamond digging causes a large increase in water consumption;
- ▶ The slurry created by this activity covers the natural environment; and
- ▶ Vast areas of valuable topsoil and vegetation are destroyed.

D. Urban Settlements

- ▶ The population growth will result in an increased demand for housing.
- ▶ Low-income levels and high unemployment rate put pressure on housing subsidies, pensions and grants.
- ▶ Urban sprawl and encroachment on surrounding agricultural land is created.
- ▶ Accessibility is limited and becomes a crucial issue because of low density.
- ▶ Poor land and property ownership.
- ▶ Settlements still show spatial fragmentation.
- ▶ Poor provision of basic services

E. Rural Settlements

The rural settlement pattern and the situation of farmworkers need to be addressed as the following issues are prevalent in the district.

- ▶ Poor land and property ownership;
- ▶ Lack of and poor access to civil-, electrical, social educational-, and medical facilities;
- ▶ Intensified mining activities pressurise the quality of provincial roads because of road transport;

- ▶ This issue is activated by poor rail facilities;
- ▶ Human resources and housing should be addressed;
- ▶ A health risk is created in some marginalized communities where informal settlements are situated near sewer works.

Magareng Local Municipality

Magareng Local Municipality is situated on the N12 approximately 74 km north of Kimberley. The railway line to Gauteng and the N19 National Road to Vryburg also run through the only urban settlement area, Warrenton.

To capitalize on the location of Warrenton on the N12 as well as on the N18.

- Explore the potential of the location on a development corridor between Phokwane to the north and Sol Plaatje to the south.
- Enhancement of the regional function of Warrenton supporting mining communities.
- Development of Warrenton as a dormitory settlement area to Kimberley.
- Professional development of the urban structure by means of renewal programmes and higher urban densities

Phokwane Local Municipality

Phokwane local Municipality is situated \pm 80km to the north of Kimberley with the N18 route to Vryburg running through the area. This municipal area accommodates the following settlement areas. Hartswater, Pampierstad, Jan Kempdorp and Ganspan. Hartswater is the administrative centre of Phokwane and is situated in the centre of the service area. The town is also the commercial hub of the Vaalharts area. A large variety of agri-orientated industries have been established over a period of time while service and smaller maintenance services have been developed. Pampierstad is situated \pm 15km to the west of Hartswater and acts as a dormitory town to Hartswater.

Space available for the horizontal expansion of the settlement is limited because tribal land ownership and the river system to the east. Infill planning and densification on existing vacant land is recommended. Development of

transport orientated business and activities alongside the N18. There is need for land availability for future development i.e. 25ha privately owned land to the west of Andalusia Park; approximately 154 ha vacant land (municipal owned) to the west of Valspan; and approximately 143 ha Gasman Sufficient land is available for future development within the agricultural settlement (FBDM SDF, 2021).

Dikgatlong Local Municipality

Dikgatlong Local Municipality is situated immediately to the west of Sol Plaatje Municipality. The includes town such as Barkly West is situated on the R31 route to Kimberley, Delportshoop, Ulco and Windsorton. The municipal area accommodates the following settlement areas: Barkly West, Delportshoop, Ulco, Windsorton and Longlands. Promote a compact urban structure through urban infill and densification; Barkly West is the administrative centre for Dikgatlong and is situated 35km from Kimberley. During the preparation of the local SDF the following attributes of the town have been acknowledged:

- Dormitory function to Kimberley and in close proximity;
- Availability of industrial land;
- Development potential of the river frontage;
- Places of historical interest to be developed; and
- Rich mining activities in the surrounding area.

Sol Plaatje Local Municipality

The Sol plaatje municipal area is well known for diamond mining, and its main towns are Kimberley and Ritchie as well as Galeshewe which is the biggest township. The main economic drivers are retailers, industries, mining and farming. It has the largest population within the district. The establishment of the Sol Plaatje University increased more pressure on housing demand for student accommodation. Most of the land is privately owned which calls for optimum use of the resources and innovation.

2.5 STATUS QUO ASSESSMENT

2.5.1 BASIC SERVICE DELIVERY

The District Municipality (DM) through the Programme Management and Advisory and the Housing services continues to support the local municipalities, i.e. Sol Plaatje, Dikgatlong, Magareng and Phokwane in infrastructure services and developing human settlements and working towards accelerating the delivery of sustainable human settlements within the district. The DM does not have any functions in direct service delivery but provides support and capacity through the above-mentioned units.

► Water and Sanitation

The DM assists the local municipalities with operation and maintenance funding for water and sanitation to eradicate backlogs. Access to water is a constitutional right to everyone as stipulated by Section 27 (b) of the Constitution of South Africa 1996. Municipalities are mandated by amongst others the Municipal Structure Act 1998, the Municipal Structures Amendment Act 2000 and the Water Services Act 1999, to provide potable water to households within their areas of jurisdiction.

According to the Census 2011 survey by Statistics SA, it is estimated that about 5 493 households in the district have no access to water and about 16 317 households lack access to proper sanitation. (Census survey is conducted every 10 years and the information should be updated after the 2022 survey).

► Electricity and Energy

The availability of energy remains a serious resource challenge. In the last ten years the communities' access to electricity has significantly improved. Census 2011 survey indicates that over 85% of the households in the district have access to electricity for lighting. This leaves a gap of 14 743 households.

► **Roads and Storm Water**

The Rural Road Asset Management System (RRAMS) in the district will become fully operational in 2021. FBDM is currently part of this programme initiated by the national Department of Roads. The aim of this system is to provide information about the roads assets in local municipalities as well as conditional assessments. This will become an important tool to lobby for funding of future roads' projects.

Through the RRAMS programme the ownership, extent and condition of the roads in the district has already been established that there are about 616 km of unpaved roads and about 822 km of paved roads as part of the municipalities' street networks.

The Frances Baard District Municipality as part of service delivery makes available the services of a grader to local municipalities. The grader with its operator and spotter is managed, maintained, and funded by the DM. FBDM's grader operating team assist with maintenance of gravel streets in the local municipalities.

2.5.1.1 HOUSING

The Housing functions continue to support the three local municipalities, i.e. Dikgatlong, Magareng and Phokwane in developing human settlements and work towards accelerating the delivery of sustainable human settlements within the district.

► **Service Level Agreements**

The district continues to assist the three local municipalities with the administration of the subsidy process, the subsidy applications in terms of the Housing Subsidy System and the application forms in terms of the National Housing Needs Register. This is done in line with the Service Level Agreements (SLA's) with Dikgatlong, Magareng and Phokwane local municipalities. The SLA's put the onus on the district municipality as a

municipality accredited at level 2 to facilitate the development of sustainable human settlements within the local municipalities.

► **Local Municipalities**

The district and local municipalities continue to work collectively to ensure that the human settlements projects are completed within the specified timeframes. Support to the three local municipalities in the development of sustainable human settlements will continue by the Frances Baard District Municipality.

Overall Challenges:

- The cost to eradicate backlogs is high and increasing annually.
- Municipalities in the district depend mainly on grant funding for infrastructure provision.
- The number of capacitated and skilled personnel in municipalities must be increased.
- FBDM also provides assistance with O&M funding, management of the O&M of electricity services in some municipalities still needs to improve.
- Some municipalities struggle to pay their ESKOM accounts which leads to disconnections and disruption of services.
- The lack of bulk electricity networks in the rural areas makes it difficult for new electrical connections to households.
- Except for Phokwane LM, there are no road master plans for different municipalities.
- Municipalities do not have sufficient funds for maintenance of street and storm water.
- Municipalities do not have sufficient resources for road maintenance and spends large amounts on hiring road works machinery.
- The conditions of provincial gravel roads within the district have deteriorated over the years due to the following reasons: -
 - ∞ Insufficient funds allocated for road maintenance by the provincial departments.

- ∞ Continuous breakdowns of road works machinery.
- ∞ Increased traffic volume has a negative influence on gravel roads.

2.5.2 LOCAL ECONOMIC DEVELOPMENT

Local Economic Development (LED) is an approach towards economic development which allows and encourages local people to work together to achieve sustainable economic growth and development thereby bringing economic benefits and improved quality of life for all residents in a local municipal area (Cogta, 2022).

The aim of LED is to create an enabling environment that stimulates and fosters employment creation, entrepreneurial opportunities for residents, alleviate poverty and redistribute resources and opportunities to the benefit of all local residents.

The purpose of LED is to build up the capacity of a local area in order to improve its economic future and the quality of life for all. It is a process by which government, the private sector, labour and civil society work collectively to create better conditions for economic growth and employment generation.

LED encourages public, private and civil society sectors to establish partnerships and collaboratively find local solutions to common economic challenges. The LED process seeks to empower local participants to effectively utilize business enterprise, labour, capital and other local resources to achieve local priorities (e.g. to promote quality jobs, reduce poverty, generate municipal taxes etc). For LED to be successful, participants and practitioners should have knowledge of these actions and be committed to a process to achieve sustainable results.

The district economy is still primary based and skewed towards the Sol Plaatje municipality economy. The greatest contributor to the FBDM economy is the Sol Plaatje local municipality with a share of 78.84% or R28 billion (IHS Markit, 2019). The community service sector is the largest within the FBDM accounting for R9.75 billion or 31.1% of the total Gross Value Added (GVA) in

the district municipality's economy (IHS Markit, 2019). The sector that contributes the second most to the GVA of the FBDM is the finance sector at 18.5%, followed by the transport sector with 15.8% (IHS Markit, 2019). There are LED Priority issues planned to grow and develop the district economy. Some of these initiatives include:

- Establishment of economic clusters;
- Establishment of incubation hubs in all local municipalities;
- Establishment of an Agri-park inclusive of the Farmer Production Support Units (FPSU) and the Rural Urban Market Centre (Sol Plaatje fresh produce market);
- Establishment of Business Support centres (SMMEs support one stop centres) in Magareng and Dikgatlong local municipalities (Phokwane one is completed);
- Support and development of SMMEs;
- Local Trade and investment promotion;
- Product development and marketing of locally produced products;
- Entrepreneurship promotion and development;
- Promotion and support of township economies; and
- Informal economy support program

Overall Challenges:

- **Diversification of the District economy**

A diversified economy creates a sustainable cycle of economic activity where businesses continually feed off one another and grow larger as the economy grows. One of the top benefits of a diversified economy is that it is flexible and not fixed. A community's economic health is not tied to a single industry or market sector. In Frances Baard District Municipality (FBDM) the economic sectors that recorded the largest number of employment in 2019 were the community services sector with a total of 40 700 employed people or 38.5% of total employment in the district municipality (IHS Markit, 2019).

The trade sector with a total of 20 700 (19.6%) employs the second highest number of people relative to the rest of the sectors. The electricity sector with 1 450 (1.4%) is the sector that employs the least number of people in the FBDM, followed by the transport sector with 3 630 (3.4%) people employed (IHS Markit, 2019).

Fixed capital investment in manufacturing and mining has stagnated, indicating that FBDM and its surroundings is not considered a major manufacturing area that attracts long term fixed capital investment. This picture needs to drastically change if the district is to create the needed jobs and have a diversified economy. Diversifying the economy aims to maximize return by investing in different areas that would each react differently to the same economic shock(s).

- **Low Skills Levels**

The lack of appropriately skilled people is one of South Africa's principal drivers of the high unemployment rate. The district is characterised by a high rate of unemployment (39.4%); Phokwane (47.8%), Magareng (53.9%), Dikgatlong (44%) and Sol Plaatje (36.25). There has been clear evidence of a shift in the profile of the main economic sectors of the country over the past 2 decades, characterised by a decline in the share of primary and secondary sectors (which are labour intensive and can absorb unskilled labour) and an increase in the tertiary sector (which requires skilled labour). This shift is also true for the FBDM, as seen in the production profile of the district. The number of formally employed people in the FBDM counted 95 300 in 2019, which is about 90.13% of total employment, while the number of people employed in the informal sector counted 10 400 or 9.87% of the total employment (IHS Markit, 2019).

A breakdown of the local municipal level shows that just less than 50% of Sol Plaatje's workforce is skilled and interestingly, this LM has the highest portion of highly skilled labour in the district, at 24.9%. The percentage of semi-and

unskilled labour is highest within the Dikgatlong, Magareng and Phokwane LMs, at 57.2%, 41.7% and 54.7% respectively.

Skills development is very critical if we are to grow at levels we desire and can absorb labour from the district. Skills levels are also a critical determinant of which industries we can realistically target and be competitive in. As a result, skills development is identified in the LED strategy as one the most important areas that the district must improve.

- **Low Economies of scale**

FBDM has small household sizes with 21% of household living one person, 19% two people, 16% three people, 17% four people and household with five plus sizes making up only 27% of households. The district population density is 30.62 people per Km² which is quite low and thus necessitates that the production and output of the district needs to be more focused for export purposes, this can be both within SA and or abroad.

- **Poor infrastructure for businesses**

Infrastructure is critical for the development and growth of any business. Access to infrastructure generally enables and gives a location competitive or comparative advantage over other areas, especially if the infrastructure can reduce the costs of doing business. To create an enabling environment for businesses, it thus becomes critical for local government to ensure that there is sufficient business infrastructure to support businesses. This can be termed economic infrastructure and ranges from access to affordable and conducive office and workshop space, roads, dams etc.

- **Poor coordination and support for LED**

All the LMs are currently implementing LED strategies that they adopted. All LMs in the FBDM have functional but not effective LED fora structures. The participation of private sector is lacking, and this renders the LED fora ineffective. There is a lot of working in silos as it relates to sector development

and support, as a result the rand value or investment into the different sectors by Government and development agencies is diluted.

2.5.2.1 TOURISM

Tourism is one of the world's largest growing industries and one of its fastest growing economic sectors. The tourism industry contributes largely towards regional development as it aids in diversifying economies and promotes the development of new economic activities. Tourism has significant impacts that are generated when tourism spending flows into the non-tourism sectors of the local economy, it has the ability to stimulate demand and production in other sectors of the economy and generate significant multiplier effects.

Tourism is not only regarded as an important economic activity but is also recognised as an essential tool to promote mutual understanding and tolerance through the interactions between tourists and host communities which enable participants to learn about each other's culture. Domestic tourism has the potential to foster social cohesion, as citizens travel to explore their own country and interact with their fellow citizens in the process. Furthermore, tourism has the potential to foster regional interaction. (National Tourism Sector Strategy, 2017).

A functional and vibrant tourism sector can facilitate socio-economic growth through job creation, investment attraction, social development and small enterprise development.

We have identified tourism as a sector with great potential for economic growth in the region. The district offers exceptional natural, cultural and historical attributes which offers potential for the development of tourism. Unfortunately, these tourism assets have not been optimally utilised to generate a significant impact on economic growth and development in the region.

The District has identified the following priority projects for tourism development:

- Develop and improve potential and current historical and heritage products;
- Water / river based multi-use visitor facilities/ soft adventure experiences;
- Avi-tourism; and
- Development and promotion of tourism routes in the district.

Overall challenges:

a) Lack of functional tourist information centres

Tourist information centres provide comprehensive tourist information about the destination, tourism attractions, accommodation, activities and services within the locality. It is essential that tourists have easy access to information on tourism products within the district; in this case tourist should be able to find information from readily available sources such as tourism offices, information boards, maps, and brochures. Currently there are fully functional tourism information centres in two of the local municipalities in the district. As the internet has become an important source of information for travellers providing them with the opportunity to obtain information both directly from destinations and tourism businesses, the FBDM has developed a tourism website to assist with the provision of information on smaller towns in the district.

b) Lack of brand awareness

The marketing of the FBDM tourism brand is the essential component of the success of the industry. Brand awareness and marketing can grow the visitor numbers, increase their length of stay, increase spending, for the benefit of the destination and local communities. The FBDM Tourism brand and its associated products are being marketed through tourism and trade exhibitions, travel guide, tourism website, local events, advertorials in renowned tourism publications and the distribution of branded promotional material at various platforms.

c) Community Involvement

Tourism must involve the local communities and other stakeholders, through ownership and participation of tourism businesses for the economic benefits and job creation. In an effort to meaningfully increase local benefits, particularly within host communities living in areas where tourism potential exists, effective business and enterprise development is required.

FBDM conducts annual community awareness campaigns to provide information on the benefits of the sector and avenues, incentive grants and financial support which are available to new tourism entrepreneurs entering the market.

d) Local Tourism associations

Tourism development, marketing and management within the local municipalities currently take place in a largely uncoordinated manner. There are several tourism stakeholders operating within the district, (at local municipalities) including private sector stakeholders and the provincial tourism authority.

Currently, there is little interaction between these stakeholders resulting in duplication of efforts as well as missed opportunities to grow the sector. The establishment of associations and forums at local municipalities and at district and provincial level aims to address these challenges and raise awareness of the benefits of the sector.

e) Packaged Tourism experiences (Route development)

Route development represents a significant opportunity for the region. Routes play a strategic role in linking different regions and products and can facilitate movement of tourists through a region. The Frances Baard District benefits from the N12 Treasure Route which stretches from the Western Cape to Mpumalanga and runs through Kimberley and Warrenton, however there is still a need for further routes to be established in the region to address the shortage of packaged products and experiences.

f) Sustainable tourism

Sustainable Tourism are an effort to reach a common understanding and represent the minimum sustainability principle that a tourism company should aspire to, we must encourage tourism activities that are respectful of natural, cultural, and social environment and that align with the values of the community and permit a positive exchange of experiences between residents and visitors.

2.5.3 INSTITUTIONAL DEVELOPMENT & TRANSFORMATION

2.5.3.1 ENVIRONMENTAL HEALTH MANAGEMENT

The Frances Baard District Municipality (FBDM) is rendering Municipal Health Services (MHS) in three of the local municipalities, namely; Phokwane, Dikgatlong and Magareng. Sol Plaatje Municipality is rendering MHS in its jurisdiction on behalf of FBDM through a service level agreement. MHS focus on the monitoring of environmental conditions that may have a detrimental impact on human health.

The following legislation is applicable for the rendering of Municipal Health Services

- The Constitution of the Republic of South Africa 1996
- The Municipal Systems Act, 2000 (Act 32 of 2000)
- The Municipal Structures Act, 1998 (Act 117 of 1998)
- The Municipal Finance Management Act, 2000 (Act 56 of 2000)
- The National Health Act, 2003 (Act 63 2003) and promulgated Regulations
- Health Professions Act, 1974 (Act 56 of 1974): Regulation 123 of 8 Feb 2008 Regulations defining the scope of the profession of Environmental Health: Amendment
- Tobacco Products Control Act, 1993 (Act 83 of 1993)
- The Foodstuffs, Cosmetics and Disinfectants Act and Regulations, 1972 (Act 54 of 1972) and promulgated Regulations
- The National Building Regulations and Building Standards Act, 1977 (Act 103 of 1977)
- Hazardous Substances Act, 15 of 1973
- Frances Baard District Municipality Municipal Health By-Laws
- National Environmental Management Act, 1998 (Act 107 of 1998)
- Disaster Management Act, 2002 (Act 57 of 2002)
- The Meat Safety Act, 2000 (Act 40 of 2000)
- Fertilizers, Farm Feeds, Agricultural and Stock Remedies Act, 1947 (Act 36 of 1947)
- Water Services Act, 1997 (Act 108 of 1997): SANS 241

- National Water Act, 1998 (Act 36 of 1998)
- Children's Act and Regulations Act, 2005 (Act 36 of 2005)
- National Environmental Health Norms and Standards for premises and Acceptable Monitoring Standards for Environmental Health Practitioners, Notice 1229 of 2015

► **Alignment with provincial and National Objectives/Goals**

Section 24 of the Constitution of the Republic of South Africa, 1996 (No. 108 of 1996) guarantees every citizen the right to an environment that is not harmful to their health and well-being. According to the Constitution of the Republic of South Africa 1996, the Local Government: Municipal Structures Act No. 117 of 1998 and the National Health Act, No. 61 of 2003 it is the statutory responsibility of the District Municipality to render Municipal Health Services, which include:

1. Water Quality Monitoring
2. Food Control
3. Waste Management
4. Health Surveillance of premises
5. Surveillance and prevention of communicable diseases
6. Vector Control
7. Environmental Pollution Control
8. Disposal of the dead and
9. Chemical Safety

The objectives of the environmental health management functions include the promotion of healthy communities by assisting to reduce child mortality, increase life expectancy and improve hygienic conditions in the district through identification, evaluation and control of environmental conditions that can have a detrimental effect on the health and well-being of communities and the provision of health and hygiene education and awareness activities to promote a healthy lifestyle in communities.

► **Projects and Programs**

A. Food safety

The objective of this program is to promote the safe handling, preparation, storage and selling of foodstuffs by all food handlers (formal and informal). The five keys to Safer Food – program is also implemented at food-handling/preparation premises (school-kitchens, early childhood development centres, vendors at taxi ranks caterers) to prevent the outbreak of food-borne diseases. Swabs from food handling surfaces and hands of food handlers are also taken to determine hygiene standards at these premises. Training of food handlers are done regularly to ensure that they comply with hygiene standards.

Joint operations together with the South African Police Services are conducted where expired food products are confiscated from food premises. EHPs will be trained on law enforcement in order to implement the fine schedule that will be developed in the new financial year and to ensure that shop-owners comply with requirements.

B. Water quality monitoring

Drinking water samples are collected on a monthly basis from communities, schools and clinics in Dikgatlong, Magareng and Phokwane local municipalities to ensure compliance with the South African National Norms and Standards for Drinking Water, 2016. The samples are analysed at a accredited laboratory and the results are forwarded to the local municipalities and relevant stakeholders. Failures still do occur due to poor management of water purification plants/systems or during repairs of leakages. Resampling is done in case of failures and health awareness are provided to the affected communities.

C. Environmental calendar days

Environmental calendar days are celebrated in order to sensitise communities and learners on all the physical, chemical and biological factors external to a person and all the related factors impacting behaviours. It also encompasses the assessment and control of those environmental factors that can

potentially affect health and is targeted towards preventing disease and creating health-supportive environments.

D. Climate Change

The district was exposed to severe flooding and veld fires which can be attributed to climate change. The Frances Baard district's biological diversity and natural resources are under threat from climate change, pollution, overexploitation of natural resources, invasion by alien species and escalating development. It is therefore imperative for FBDM to address these threats and their impacts through implementation of the Frances Baard Climate Change Vulnerability Assessment and Climate Change Response Plan which was developed with the assistance of the Deutsche Gesellschaft für Internationale (GIZ) organization.

E. Covid-19 pandemic

We continued to conduct evaluations at food and non-food premises to ensure compliance with Covid 19 – protocols and hygiene requirements. Radio talks were also done at two radio stations to sensitise the community on the virus and to encourage them to be vaccinated against it.

Overall Challenges:

- Municipal Health Services is a personnel driven function due to the fact that monitoring, according to the scope of practice of environmental health, form the basis of performing this function. With the additional functions of inspections at state premises, it is of critical importance to ensure that Frances Baard DM complies with the South African National Norms & Standards and World Health Organisation (WHO) ratio of one Environmental Health Practitioner for every 10 000 of the population within the region. The municipality has a Service Level Agreement with Sol Plaatje Municipality whereby they render municipal health services their

municipal area on behalf of the district municipality. This is to ensure that municipal health services are rendered to all communities in the district.

Table 13: Key vulnerable indicators for the Frances Baard District

No	Sector	Indicator Title	Exposure Answer	Sensitivity Answer	Adaptive Capacity Answer
7	Agriculture	Change in other crop production areas	Yes	High	Low
10	Agriculture	Increased risks to livestock	Yes	High	Low
12	Biodiversity and Environment	Loss of High Priority Biomes	Yes	High - Nama-Karoo Biome	Low
14	Biodiversity and Environment	Increased impacts on environment due to land-use change	Yes	High	Low
42	Biodiversity and Environment	Loss of Priority Wetlands, River ecosystems, and other threatened ecosystems	Yes	High	Low
43	Biodiversity and Environment	Loss of Soil Fertility	Yes	High	Low
22	Human Health	Increased heat stress	Yes	High	Low
26	Human Health	Increased air pollution	Yes	High	Low
27	Human Health	Increased Occupational health problems	Yes	High	Low
29	Human Settlements	Increased impacts on strategic infrastructure	Yes	High	Low
30	Human Settlements	Increased impacts on informal dwellings	Yes	High	Low
34	Water	Decreased quality of drinking water	Yes	High	Low
35	Water	Decreased water quality in ecosystem due to increased concentrations of effluent and salt concentrations	Yes	High	Low
36	Water	Less water available for irrigation and drinking	Yes	High	Low
40	Water	Less groundwater availability	Yes	High	Low

2.5.3.2 DISASTER MANAGEMENT

The Disaster Management Act, Act 57 of 2002, states that all municipalities should provide for: “An integrated and co-ordinated disaster management policy that focuses on preventing or reducing the risk of disasters, mitigating the severity of disasters, emergency preparedness, rapid and effective response to disasters and post disaster recovery”. Disaster management aims to reduce, or avoid, the potential losses from hazards, assure prompt and appropriate assistance to victims of disaster, and achieve rapid and effective recovery.

The Frances Baard District Municipality (FBDM) support three local municipalities in its jurisdiction, namely Phokwane, Magareng and Dikgatlong to implement the Disaster Management Act. In addition, volunteers are trained on an annual basis to be deployed during any disaster. The FBDM adopted a contingency fund policy to assist destitute families within its jurisdiction which was affected by any disastrous event.

The District Disaster Management Plan, the individual disaster management plans for Magareng, Phokwane and Dikgatlong Local Municipalities and the District Disaster Management Framework were reviewed. The review of the disaster management plans was based on Community-based disaster risk management approach, which aims to using indigenous knowledge to identify risks and hazards in their respective wards. Furthermore, a climate change adaptation strategy was also developed. The above-mentioned was adopted by Council.

The District Disaster Management Advisory Forum and the Local Municipal Disaster Management Advisory Forums are operational in the above-mentioned local municipalities.

The lack of firefighting capacity (human and capital) in the district remains a challenge. Four fire protection associations are established within the district and operates under the Veld and Forest Fires Act (Act 101 of 1998) to assist with combatting veldfires. The Frances Baard District Umbrella Fire Protection Association was also established. FBDM has a maintenance

programme in place to assist farmers with the maintenance of veldfire equipment. The Frances Baard District were adversely affected by Covid-19, drought, veldfires and floods.

➤ **Establishment of firefighting facilities within the FBDM jurisdiction**

The possibilities of establishing firefighting facilities at local municipal level has been investigated. It was found that the best way to address the issue was through the establishment of the services at the municipality with the highest risk and highest population. The identified local municipality is Phokwane for the current period. The following were completed for the Phokwane fire station:

- Planning Stage which included the location of the site and architectural designs
- Supply chain processes to appoint a contractor to do the construction of the fire station.

Overall Challenges

Disaster Management

- Local municipalities do not budget for contingencies.

Fire Fighting

- None-availability of land to establish fire stations in Magareng and Dikgatlong local municipalities.
- Assistance to emerging farmers with regards to veldfires.
- Local municipalities not belonging to a Fire Protection Associations.
- Capacitating emerging farmers in veldfire fighting techniques.

Funding sources

No Conditional grants were received from Province are as follows:

- Disaster Grant (conditional grant from province);

Own funding was used for the following:

- Response and recovery during incidents at local municipal level;
- Assistance to communities when affected by any incident;
- The training of volunteers, at local municipal level; and
- Awareness programmes.

2.5.3.3 HUMAN RESOURCES MANAGEMENT

The District Municipality structure consists of one hundred and eighty six (186) positions, including twenty nine (29) councillors (12 females and 17 males). Eight (8) females and fifteen (14) males occupy management positions. Currently, 23 posts are vacant. Figure 9 consists of the municipality's organogram.

► Implementation of the Human Resource Strategy

Our Human Resources strategy was adopted on the 23 September 2020. The Strategy supports a general approach to the strategic management of human resources which is concerned with longer term people issues and macro concerns about structure, quality, professional ethics and values, commitment, and matching resource to future needs. It sets out the general direction the Municipality will follow to secure and develop its human resources to deliver a sustainable and successful Municipality. As previously mentioned, for the successful implementation of the Human resources strategy we have four vital tasks that must be accomplished:

- Helping employees understand the strategy and comprehend the reason for the strategy.
- Augmenting employee commitment to the strategy.
- Streamlining employee dedication to the strategy.
- Realigning inter-departmental relations within the municipality

For the successful implementation of the Human Resources strategy, an elaborate and systematic plan of action is developed. The HR strategy includes

detailed pathways to implement HR strategic plans and HR plans. Each of these aspects has its own part within the overall strategic plan of the municipality and its effectiveness will be continuously monitored and assessed.

► **Human Resource Development**

The objective of Skills Development is to create a workforce empowered with the necessary and continuously upgraded skills, knowledge, and qualifications to increase productivity and competency levels of employees. One of the strategies employed to become a peer leader in this category of employers, is amongst others, creating an environment conducive to learning and development by allocation of adequate resources for purposes of employee education, training and development, as well as retention of critical and scarce skills. We are targeting to train and develop elementary workers to enhance their skills, qualifications, and knowledge for succession planning.

FBDM has accommodated at least 1% in its budget for continuous investment in employees, through training development initiatives. We have awarded fifteen (15) employees with bursaries for the financial year to further their studies and attainment of recognized qualifications. The municipality is planning on providing support to our local municipalities through learnerships, internships and skills programmes through LGSETA and other external funding sources.

► **Labour Relations**

The stabilization of the workforce is engendered through sincere, open, transparent consultation and engagement process about matters of mutual interest between employer and representatives organized labour.

The Local Labour Forum (LLF) comprises of representation of the employer representatives and the trade unions that serves as a dispute resolution consultative structure. With a stable, active, and properly functional LLF in

place, the focus is to be directed at the maintenance of its active and functional status for the sustainability of its operations.

► **Employment Equity**

The Employment Equity Act No. 55 of 1998, as amended, requires all eligible employers to develop, approve, and submit a legally compliant employment equity plan (EEP). The EEP is a coordinated and structured initiative that seeks to respond to the obligation imposed on all employers for the removal of unfair discrimination and implementation of affirmative action measures all with the intent of leveling the playing field for the accessibility of opportunities by all in the workplace. The primary beneficiaries of EE are intended to be designated groups, particularly women and people living with disabilities.

The aim of the Act is to regulate how people within the municipality are managed in terms of their skills, roles, and remuneration in a fair and non-discriminatory manner. Furthermore, the municipality's processes around recruitment and advancement within the municipality also need to be managed with the Act in mind. It is therefore critical for the municipality to align their compliance requirements with the overall business strategy and objectives.

► **Health and Safety**

The function of occupational health and workplace safety is governed by the Occupational Health and Safety Act and Regulations No. 85 of 1993. The Act provides for the nomination of safety representatives and the establishment of a workplace health and safety committee.

► **Employee assistance and wellness**

FBDM is constantly striving towards the ideal of becoming a hub of service excellence and a world class municipality. This feat may be achieved by and through, amongst others, the creation and maintenance of a content, satisfied and healthy workforce. In attempt to respond to this lofty ideal, the FBDM introduced a wellness and employee assistance programme (EAP).

The ethos of professionalism and principle of confidentiality underpin the administrative handling and management of EAP within FBDM. To ensure that this crucial element of confidentiality is observed and always maintained, and the services of externally based trained specialists and professionals are utilized.

► **Recruitment and Selection**

The staff establishment of any institution is and should be designed to carry out and implement its strategic objectives and should also be responsive to and give support to the implementation of its strategic plan (IDP).

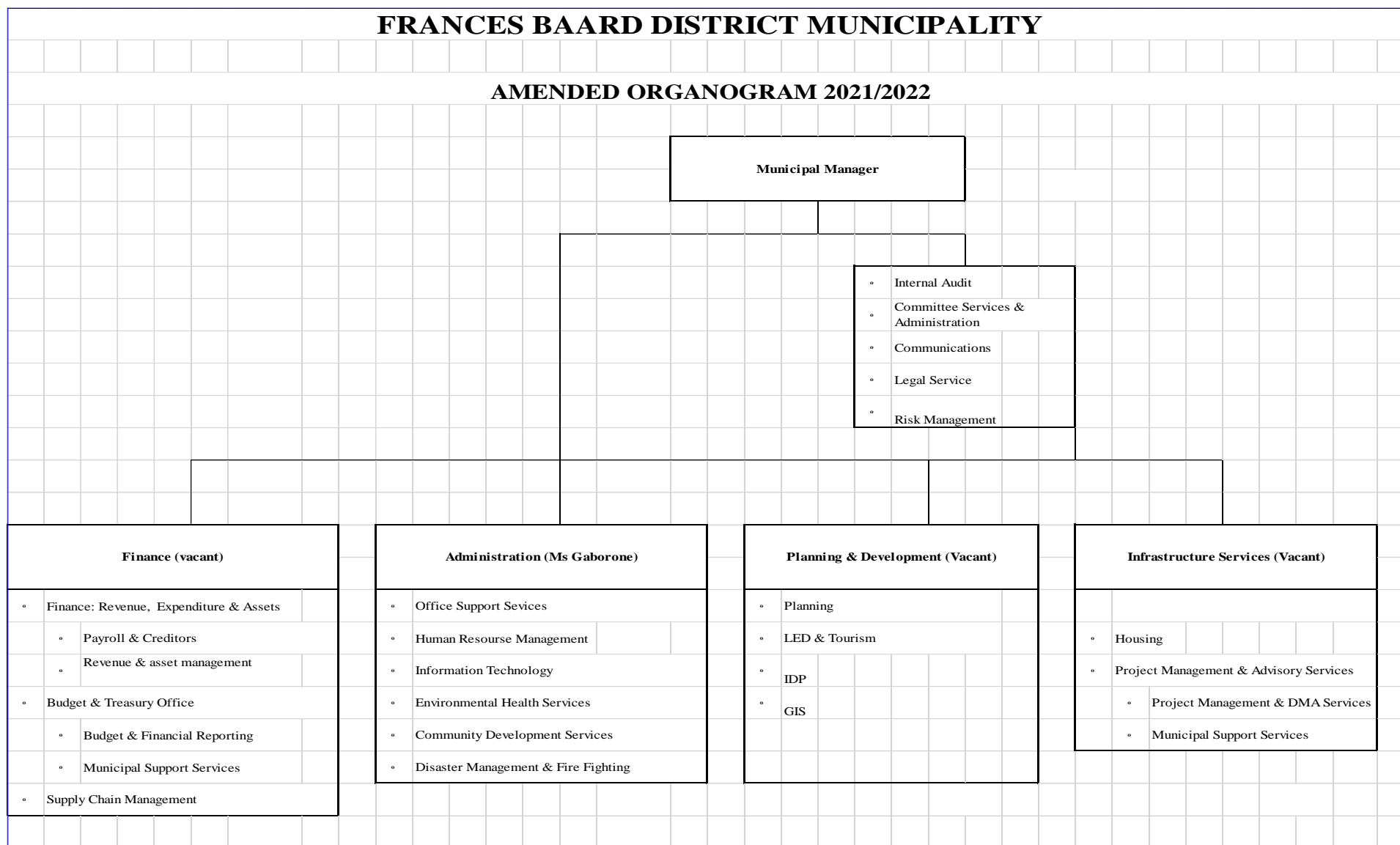
FBDM remains attentive to an effective recruitment and selection process. These processes include matching up the right person with the right job skills. Intensive interviews and background checks assist in identifying candidates who are most suitable to ensure that vacancies are filled with individuals who share and endorse the institution's values and fit in with its culture. The recruitment of senior managers remains a challenge due to the upper limit regulations and salaries.

Our vacancy rate is 12.37%, twelve (12) Positions are not funded and eleven (11) are funded, while four (4) of the funded positions are being taken through the job evaluation process and three positions are for senior managers. We are projecting to reduce the real (funded) vacancy to 0% by the end of the financial year.

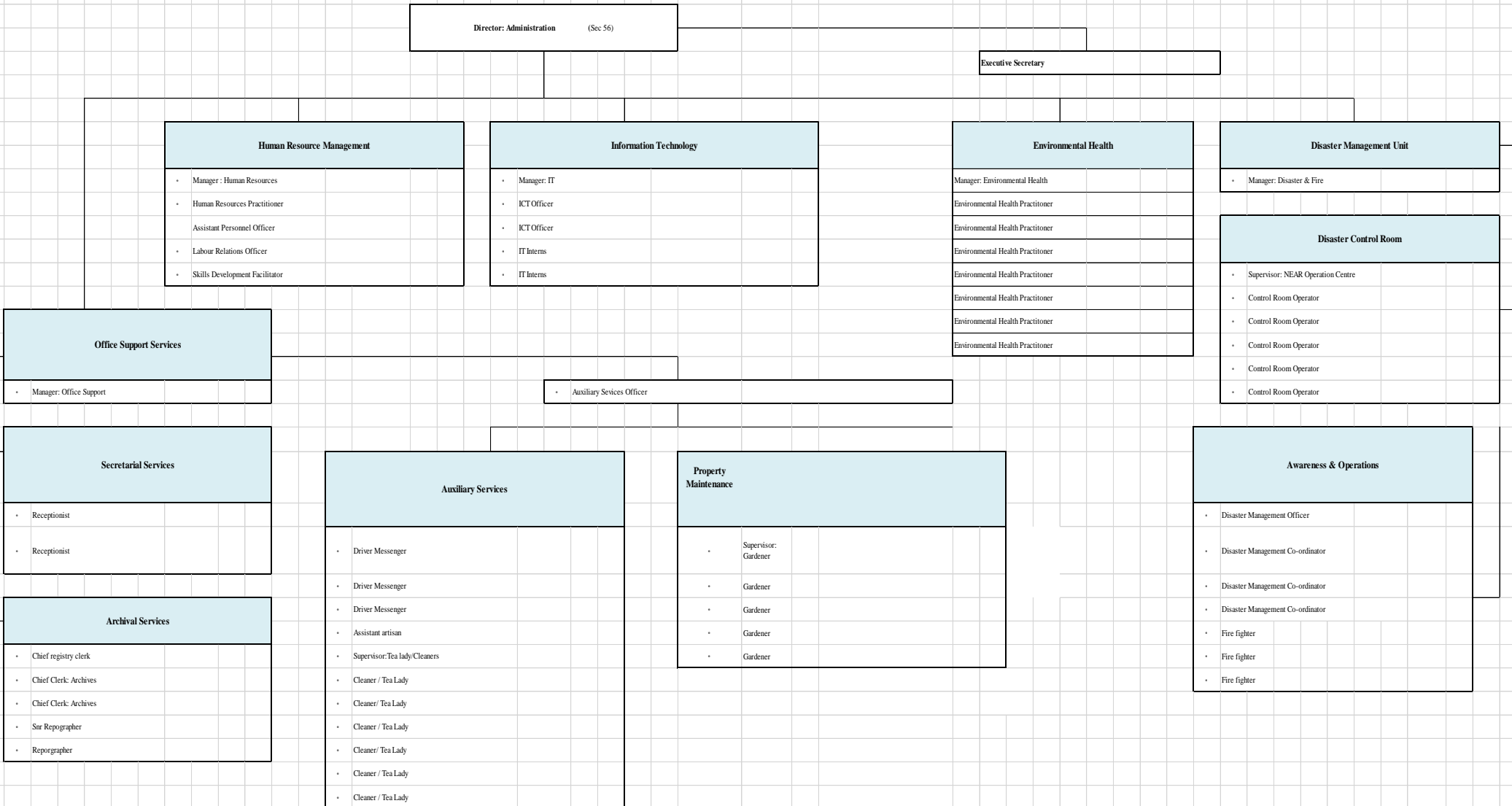
Overall Challenges:

- The recruitment and retention of scarce and critical skills remain a challenge for FBDM. To deal with this challenge with a view to stabilizing the workforce and stem the loss of talent, a policy on the retention of scarce and critical skills had been developed and approved. However, the policy is currently being reviewed.
- Despite the utmost professionalism with which the function is being handled, EAP is still regarded with skepticism and beset with credibility challenges and afflicted by negative stigma by the workforce of FBDM. In the endeavor to deal and reverse the challenge of negative perception and debilitating stigma, a well plan will be put in place to positively market EAP and internally brand FBDM as a caring institution which has the welfare of its employees at heart. The need for elevating levels of awareness about EAP, including the development of wholesale consciousness about workplace health and safety
- The challenge experienced currently is the lack of general safety awareness and health consciousness amongst staff. This gap will be addressed through the development and rollout of suitable health and safety awareness programs and campaigns.
- The looming challenge, however, is in respect of the difficulty of recruiting people living with disabilities. Despite all efforts, people living with disabilities continue to not be responsive to the recruitment advertisements of FBDM. To redress this anomaly, a plan is to be established and implemented. The plan will, amongst other remedial actions, contain initiatives intended to ensure that all recruitment adverts are understandable, user-friendly, and have an appeal towards women and people living with disabilities, including having a wide reach and coverage of the entire district.

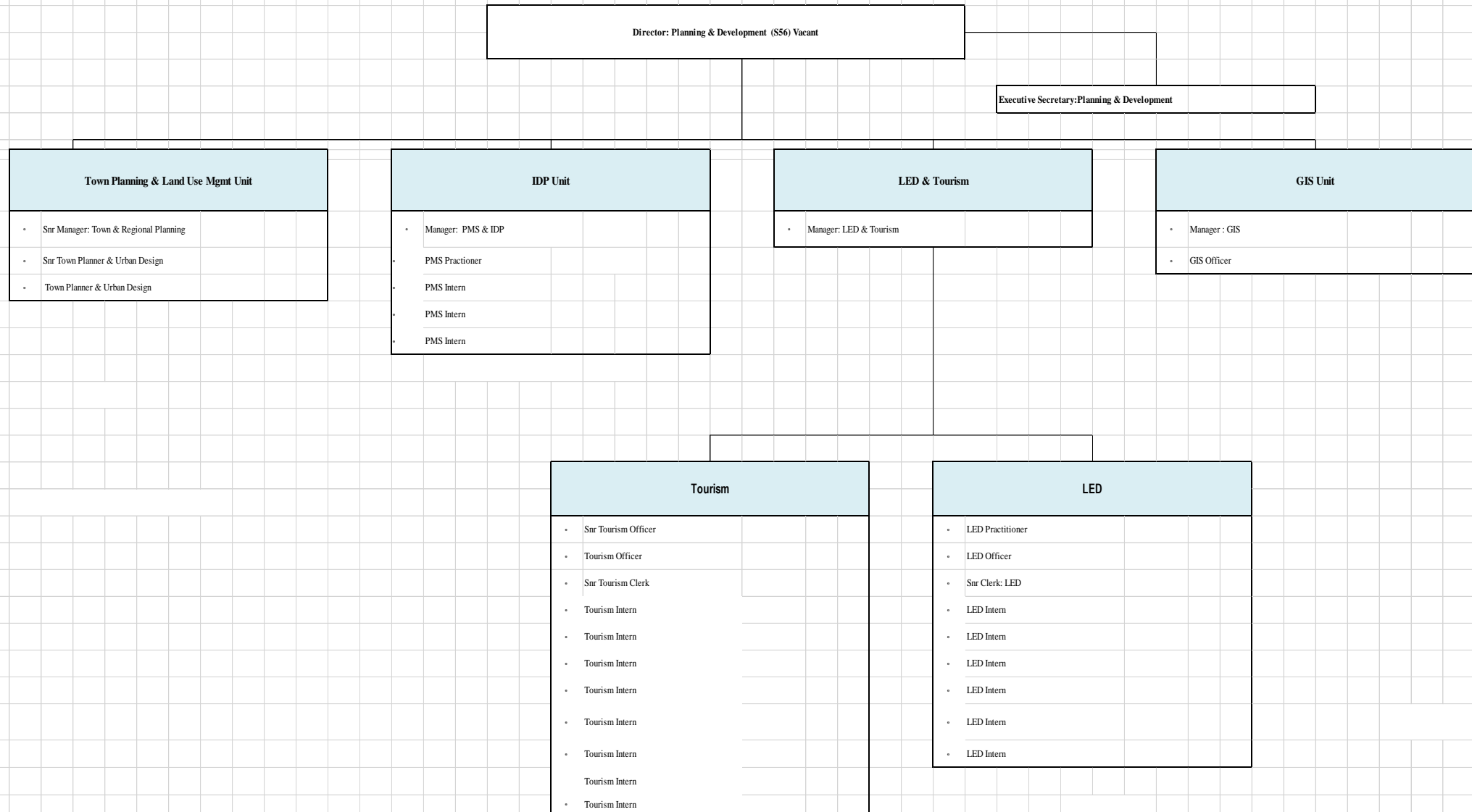
Figure 9: FBDM Organogram



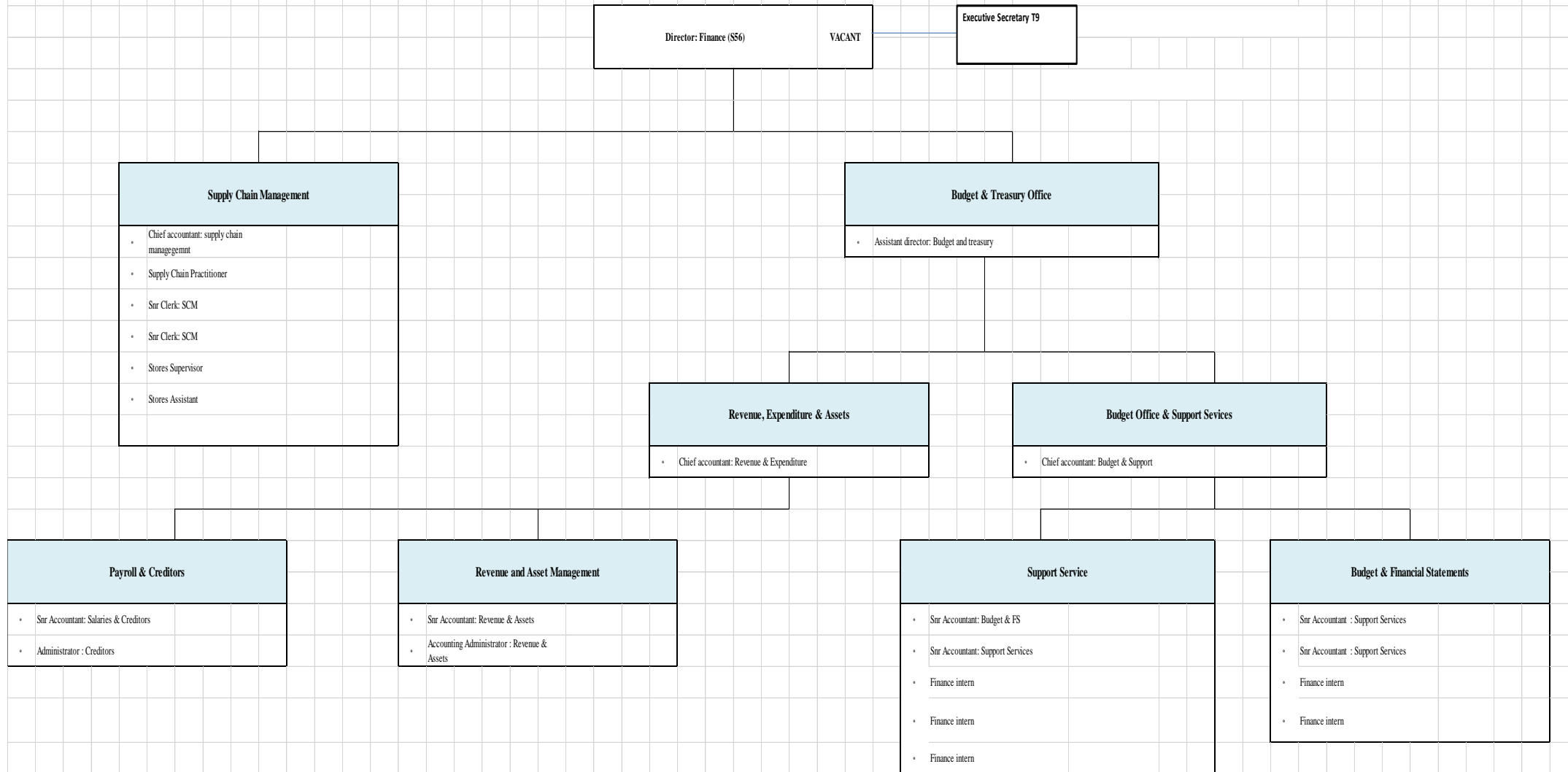
ADMINISTRATION



Directorate : Planning & Development



FINANCE



OFFICE OF THE MUNICIPAL MANAGER

Municipal Manager - M Bogatsu (S56)

* Personal Assistant: Municipal Manager

Internal Audit

* Manager: Internal Audit
* Snr Internal Auditor
* Internal Auditor
* Audit Interns
* Audit Interns

Communication

* Manager: Communications & Media
* Communication Officer
* Assistant Communication Officer

Committee services

* Manager : Support Services
* Administration Officer

Legal services

* Manager : Legal services Services
* Lega services intern

Risk management

* Manager: Risk Management

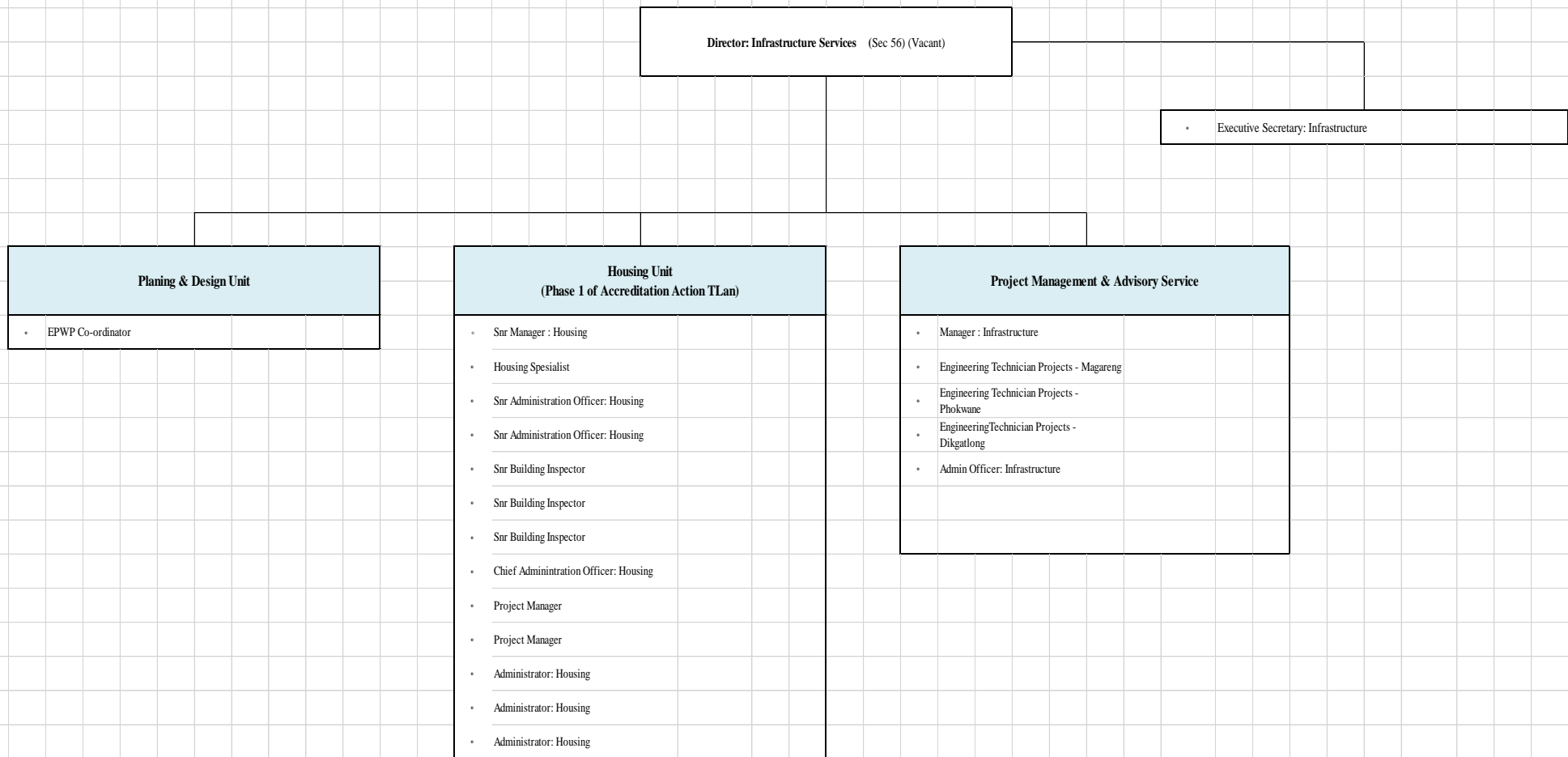
Political Office

* Office Manager – Executive Mayoral Office
* Personal Assistant – Speaker
* Executive Secretary - Speaker
* Personal Assistant: Executive Mayor
* Executive Secretary - Mayor
* Special Programs Officer
* Administrator: Committee
* Mayoral Driver

Youth desk

* Manager: Youth Co-ordination
* Youth Co-ordinator
* Youth Co-ordinator

Infrastructure Services



2.5.3.4 RECORDS MANAGEMENT & OFFICE SUPPORT

Our district is continuing its efforts to fully comply with the records related legislation. Such challenges emanate from the fact that we do not have our own records centre for disposal and appraisal of records. As well as local municipalities without appointed Records Managers.

FBDM is steadily moving towards a full electronic records management system, to achieve the following benefits:

- Address the management of committee and council meeting items and the placing of such items on various portfolio committee meeting agendas and council meeting agendas;
- Address records management in a holistic and comprehensive manner as dictated by Provincial Archives;
- A computerized environment which enables the creation, capture, organization, storage, retrieval,

FBDM is vested with the responsibility to render records management support to Sol Plaatje, Magareng, Dikgatlong and Phokwane; as well as building capacity at the local municipalities and within Frances Baard District Municipality. It is in response to this call that the Records management unit developed a records management support plan on how best to support the local municipalities. This entails processes of status quo assessment, challenges, remedial and recommendations of actions to be taken by the municipality in addressing the challenges they face.

Magareng, Dikgatlong and Phokwane do not have appointed records Managers to oversee the management of the corporate records; hence, most records management operations are not being addressed accordingly. The status quo of the three local municipalities; Magareng, Dikgatlong and Phokwane have not changed yet since the last inspections in 2021. Therefore, there are still records management breaches within those municipalities in terms of compliance with the Provincial Archives Act.

► **Building Maintenance and Office Support**

The administration and support functions are vested with the responsibility to continuously maintain the infrastructure of the municipality and ensure the facility is conducive for human capacity and structural longevity. It is in response to this call that the administration and support unit have developed an annual maintenance plan to maintain the current conditions on the building and satellite offices. This entails processes of needs assessments, regular inspections of the building, and addressing immediate structural challenges.

However, with staff that do not possess the necessary technical experience and qualifications to address major infrastructure challenges, the process to attend to such major projects are delayed. The unit have been operating without this technical expertise for the last ten years and get assistance from the infrastructure department when their services are requested.

Overall Challenges:

- Lack of staff in the local municipalities for purposes of records management.
- Low budget allocations in the LMs for records management functions.

2.5.3.5 INFORMATION COMMUNICATION TECHNOLOGY (ICT)

Information Communication Technology (ICT) can no longer be regarded as a support unit within the public sector, it is a business enabler for the public sector to achieve its strategic goal and regulatory mandate. ICT when implemented correctly can simplify service delivery to communities and empower them to have access to key knowledge or services on the go.

Frances Baard district municipality has over the years invested in improving its ICT infrastructure by implementing new and agile solutions, strengthening its internal controls and governance structures. The municipality aims to share those solutions with local municipalities within its jurisdiction, as this will significantly reduce costs within the district, avoiding duplicate efforts, and enabling a more standardized environment within the district,

particularly with the introduction of District Development Model which aims to standardize the environment.

The covid pandemic has highlighted the importance of investing in good and agile technologies that enables organizations to continue to operate amidst challenges. There should be active governance structures within the local municipalities to oversee the alignment of municipality needs, technology, budget and regulatory requirement.

With that said, the district continues to face challenges regarding its ICT infrastructure. Most of the IT infrastructure within the district is old and needs to be replaced urgently. The following continue to be a challenge within the district:

- Old infrastructure is utilized, which results in high downtime for system;
- No governance structures to oversee and align ICT operations;
- Inadequate budget to implement new systems; and
- Lack of business continuity strategies.

FBDM continues to work with local municipalities to assist them with their ICT environment, which in most cases are managed by external service providers. Local municipalities should accelerate the process of taking ownership of their IT environment and implementation of active governance structures to provide oversight to IT operations.

2.5.3.6 SPATIAL PLANNING

We provide support to its four local municipalities within the district. However, more focus is on Magareng, Phokwane and Dikgatlong Local Municipalities. In addition to limited planning tools, these municipalities are characterised by limited institutional planning capacity as compared to Sol Plaatje local municipality. The local municipalities within the district are faced with challenges of the dilapidated infrastructure and budget shortfall on capital investment are impeding on acceleration of the service delivery to the community.

The Spatial Planning & Land Use Management Act, 2013 (SPLUMA) came into operation on the 1st of July 2015. SPLUMA is a framework act for all spatial and land use management legislation in South Africa. The act seeks to promote consistency and uniformity in procedures and decision-making in this field. The other main objective of SPLUMA is addressing historical spatial injustice and the integration of the principles of sustainable developments into land use and planning regulatory tools and legislative instruments.

The district is committed to assisting the Local Municipalities within its area of jurisdiction to implement and comply to the Spatial Planning and Land Use Management Act, by providing the following:

- Reviewing and gazetting of the spatial development frameworks;
- Financial assistance and capacity building on spatial planning.
- Hosting of the District Municipal Planning Tribunal; and
- Establishment of the Appeal Authority.
- Develop precinct plans.
- Nodal development plans

► District Municipal Planning Tribunal (DMPT)

On the 7th of November 2016, the respective Councils of Dikgatlong Local Municipality, Phokwane Local Municipality, Magareng Local Municipality and

Frances Baard District Municipality resolved to establish a District Municipal Planning Tribunal (DMPT) which became effective on the 7th of November 2016 for a period of five years from the commencement date. The DMPT has been for the last past five years operating effectively and efficiently with no challenges. DMPT received and decided upon a total of 74 applications. The committee convenes monthly depending on the availability of the applications received from local municipalities. The type of the applications received include township establishments, consent applications, closure of the public open space, rezoning, subdivisions, consolidations, infill developments, relaxation of building lines and the removal of the title deeds conditions. The five-year period of appointments of the members ended on the 15th of November 2021. FBDM appointed new members to serve in the DMPT for a period of five years, which is a statutory requirements. The new operation date of the DMPT will be gazetted in April 2022.

► **Spatial Development Frameworks**

The Spatial Development Framework (SDF) is a strategic planning tool that guides decisions on land development and provides framework for spatial development by providing direction where investment is likely to be targeted. The SDFs for Magareng, Dikgatlong, Phokwane and Frances Baard District Municipalities have been approved in 2014 apart from the Sol Plaatje SDF which is currently under review. The Sol Plaatje draft SDF was completed in the 2020/2021 financial year and the final SDF will be adopted by council in the 2022/23 financial year. The 2014 SDF of the Frances Baard District Municipality (FBDM) has been reviewed and adopted by council in the 2020/2021 financial year. The FBDM is assisting Magareng, Dikgatlong and Phokwane Municipalities to review their 2014 SDFs and are anticipated to be completed in the 2021/22 financial year.

► Land Use Schemes

The land use scheme is used as the tool by the municipality to guide and manage development according to the vision, strategies, and policies of the Integrated Development Plan (IDP) and to promote sustainable development and quality of life. In a nutshell, the general purpose of the scheme is to create coordinated, harmonious and sustainable development of a municipal area in such a way that is efficiently promotes health, safety, order, amenity, convenience, and general welfare, as well as efficiency and economy in the process of development.

A Land use scheme is also defined as the planning tool that allows or restricts certain types of land uses to a certain geographic area. Typically, one can find spatial depiction of these geographical areas (called “zones” or zoning”) as well as scheme regulations that sets out all procedures and conditions associated with the use of land in any of these zones (Department of Rural Development and Land Reform, Land use scheme guidelines, March 2017).

The management is enforced by adhering to specific guidelines contained within the scheme. In terms of section 24 (1) of the Spatial Planning and Land use Management Act (SPLUMA), 2013 (Act No. 16 of 2013) “A municipality must, after public consultation, adopt and approve a single land use scheme for its entire area within five years from the commencement of SPLUMA”.

Frances Baard District Municipality has facilitated the preparations of the Land use schemes of Phokwane, Dikgatlong and Magareng Municipalities. The 2013 Dikgatlong and Phokwane municipalities land use schemes have been reviewed, adopted by councils, and gazetted during the 2017/2018 financial year to ensure that they comply with SPLUMA. The 2015 Magareng land use scheme was planned to be reviewed in the 2021/2022 financial year, upon through scrutiny the landuse patterns have not yet changed drastically that warrant the review. The Sol Plaatje Land Use Management Scheme was

developed in 2008 and is being reviewed and will be finalised in the 2021/22 financial year.

Overall challenges:

- Local Municipalities as the authorities of the first instances on land development matters, they do not have system ready to receive and process land use applications.
- Local Municipalities have not yet established Appeal Authority as required by the SPLUMA.
- Local Municipalities lacks resources to implement and enforce the approve plans such as Land Use Scheme and Spatial Development Frameworks (SDFs).
- Local Municipalities gradually or no updates regarding the land use rights or zones, which lead to the mismatch of the deed's information and land use on the ground.

2.5.3.7 GEOGRAPHIC INFORMATION SYSTEMS (GIS)

GIS is used as a tool to gather, manage, and analyze spatial data set of various form for decision making purpose in the organization. It has a capability of analyzing the spatial locations, organize information in layers which can be presented in digital and analog format. Frances Baard District Municipality has maintained a database of spatial data sets which is in the form of information on the land audit, billing data analysis, asset management and land use surveys that get conducted within the local municipalities.

The district inventory data is updated regularly with data sourced from various departments and industry vendors, which serves as base information for overlays in themes for use in analytical scenarios. The district municipality support three local municipalities (Phokwane, Magareng and Dikgatlong).

► **Infrastructure:**

The district spatial information is stored in a server and deployed to the computers, a plotter, A4 printer and four Trimble Juno GPS handheld units to capture data and do update to spatial information of need. The software applied in our operations is ArcGIS platform by ESRI, SA and open source (Quantum GIS) for analytical and mapping services. We, furthermore, as a district municipality has a registered web portal (www.francesbaardgis.co.za); that runs on Silverlight for older version and have implemented a new GeoCortex feature that allows viewing on mobile devices, e.g., phone, tablet, or on a computer.

We intend to utilise a UAV drone in the new financial year for the planning and surveying of sites in the entire district. This will enhance our mapping and deployment of services in the district.

Local Municipalities:

- I. Sol Plaatje municipality has the capacity to carry out the services independently, is fully equipped with all the relevant infrastructure of computer systems and GPS devices required to deploy services in the municipality. It has a staff component of GIS Officer, and three GIS interns.
- II. Phokwane municipality has a champion from the housing services who carries out the responsibilities of serving locally with GIS needs backed by support from the district. The municipality is equipped with hardware and software for mapping services for users.
- III. Magareng municipality has no current GIS service direct to user. All matters are referred to the district for assistance and support.
- IV. Dikgatlong municipality there is no current GIS service direct to user. All matters are referred to the district for assistance and support.

► **Support function:**

The district municipality deploy resources to support local municipalities in terms of spatial analysis and mapping for that serve in their planning and decision-making. Projects conducted at local municipalities are directed for effective and efficient service delivery. Additionally, we attend to and provide clarity to queries coming from private and public on issues of the land.

To date the unit have embarked on projects forming elements to land administration which includes:

Previous project:

- Data cleansing on billing database,
- Land Audit and cadastral maintenance,
- Land use survey for Phokwane, Dikgatlong and Magareng Municipality,
- Asset verification Magareng Municipality, and
- other projects for management of municipal assets.

Future projects:

- Evaluation of billing databases for the local municipalities,
- Property transfers and registration; rectification in their registration inaccuracies and errors, and
- Identifying existing personnel to take on a basic GIS training in local municipalities.

Overall challenges:

These status analysis in three local municipalities:

- The maintenance of the GIS Software maintenance software packages costly due annual escalating and municipal budget deficit.
- GIS operations in the local municipalities is impeded by lack of capacity.

- Magareng local municipality does not have a dedicated incumbent for GIS and plans to institute relieve has not been successful.

2.5.3.8 PERFORMANCE MANAGEMENT SYSTEMS

FBDM has an established performance management system which is in line with chapter 6 of the Municipal Systems Act no 32 of 2000, as amended, and the performance management regulations of August 2006. The municipality also ensures that it implements and maintains a performance management system which is commensurate with its resources; best suited for its circumstances and in line with the priorities, objectives, indicators, and targets contained in its IDP.

Performance Management can help organisations identify whether they are making a difference or not. With an effective performance management system, organisations can review progress; identify problems in planning or implementation; and adjust when necessary. An effective system is not a quick fix mechanism”, it is a valuable tool that can assist an organisation identify problems and their causes; suggest possible solutions to problems; raise questions about assumptions and strategy; push organisations to reflect on where they are going, and how they will get there; provide relevant information and insight; and increase the likelihood of a positive development difference.

Other components of the performance management system are the following:

- The principles that informs the municipality’s development and maintenance;
- The process of delegation of responsibility in respect of the various role players; and
- An action plan for development and implementation.

The system consists of two major components that are seamlessly linked to one another, namely:

- The **Institutional performance management system** forms the first level of the systems which includes measurement and reporting of municipal performance an entity and;
- The **individual performance management system** forms the second layer of the performance management system and covers all units in the various departments of the municipality to link up with the upper layer of management (Municipal manager and Senior managers).

FBDM also has a statutory mandate to support and assist local municipalities within its area of jurisdiction to strengthen its PMS function. The assistance and support by FBDM is intended to facilitate that local municipalities, have functional and compliant performance management systems. FBDM has since appointed three interns to assist local municipalities with IDP &PMS functions.

Overall Challenges:

- Misalignment of the IDP and SDBIP and operational plans, which makes it difficult to monitor the implementation of the plans (local municipalities);
- The system of reporting is only at executive management level at local municipalities.
- Lack of human capacity at local municipalities.
- Submission of flawed and unreliable information.

2.5.4 GOOD GOVERNANCE AND PUBLIC PARTICIPATION

2.5.4.1 COMMUNICATION AND MEDIA

Communication is still under-prioritised in the district in terms of recognition that service delivery issues go together with effective communication and participation programmes. Except for the Sol Plaatje local municipality, all local municipalities have insufficient staff for communication in the district and there is still poor planning and budgeting practices for communication activities.

The introduction of the District Development Model puts more emphasis on the fact that collaboration among the three spheres of government is crucial. It will necessitate the alignment of messages to ensure proper communication of the single plan that will be derived from the district model. Communicators must also include Covid-19 information sharing and awareness programmes into their operations, as the pandemic will be with us for the foreseeable future.

► External Communication

a) Public Participation

Through public participation the community is given the opportunity to actively participate in the actual planning process, including the identification of needs, the identification of solutions and the prioritization of projects. The emphasis on public participation has increased and it is crucial that the Frances Baard District Municipality and its local municipalities align their public participation plans to ensure optimal stakeholder engagement.

b) Communication Strategy

Effective strategizing and planning for communication is still lacking and the alignment of communication strategies across the district is crucial to ensure that communication activities across the district are coordinated and focussed on the needs of stakeholders. Social media users are growing rapidly

year-on-year, thus making the inclusion of social media into the media plans that much more important. The 2021 - 2026 communication strategy will be tabled to council in the current financial year (2021/22), so as to ensure that the plans and programmes of the district municipality are effectively articulated.

c) Communication Forum

The District Communication Forum creates a platform for communicators within the district to share best practices that will ensure good communication within the district. The main objectives of the forum are to:

- Facilitate communications amongst the three spheres of government;
- Gather and compile relevant information for distribution amongst members;
- To encourage professionalism and collaboration of programmes between spheres of government; and
- To promote training and capacity building through workshops, conferences, study tours, presentations, or any other means with regards to official matters.

► Internal Communication

Good internal communication involves regular and effective two-way communication with all members of staff at all levels and is a critical success factor for any institution.

It is important for municipalities to give priority to the development of internal communication strategies to ensure a cohesive organisation focused on achieving its goals and objectives.

► Support to local municipalities

- Information on best practices is shared with the local municipalities through the district communication forum;

- General assistance with communication activities and development of reporting documents, when requested by local municipalities
- Publicise local stories on projects and activities in the district newsletter
- Collaboration with local municipalities and sector departments on public participation events

Overall challenges:

- Local municipalities do not have a clear framework for communication
- Inadequate media monitoring which results in unpreparedness for rapid response activities
- Poor planning for the use of modes of communication
- Poor collaboration of public participation programmes
- Capacity constraints at some local municipalities

2.5.4.2 INTERNAL AUDIT

The mandatory responsibilities of internal audit are set out in section 165 of the MFMA and section 45 of the Municipal Systems Act of 2000. Internal audit unit form part of the internal control and governance structures of the municipality and play an important role in monitoring activities of the municipality.

The objective of internal audit in discharging its duties is providing the reasonable assurance and advisory services to FBDM. Risk-based audit plans are prepared annually to execute audits. The audits conducted places management in a position to assess whether the controls of the municipality are sufficient and effective; and to implement recommended actions where there is a need for improvement.

FBDM is still providing shared services to Magareng and Dikgatlong local municipalities on internal audit services with all its resources. The work of the Audit, Performance and Risk Committee (APRC) has also been extended to support the two local municipalities. Meetings of the APRC are held on a

regular basis to report on internal audit activities performed for FBDM and the two local municipalities.

Although there are performance management systems in local municipalities for Internal audit to fulfil the requirements of section 45 of the Municipal Systems Act, this still needs to be improved and prioritised by the local municipalities in adherence to applicable laws.

The municipality utilises other assurance providers in assisting internal audit to implement the audit plans.

Overall challenges:

- Although the work of other assurance providers in complementing the audit work is pivotal; implementation of the annual audit plans remains a challenge due to the amount of work that must be completed annually.
- Lack of co-operation in the local municipalities and in divisions where key positions are either vacant or unavailable causes delay in internal audit efforts which may result in poor performance by internal audit.

2.5.4.3 RISK MANAGEMENT SERVICES

The Frances Baard District Municipality and Sol Plaatje Local Municipality have a dedicated risk management function in the terms of MFMA Act of 1999, Section 62(1)(c)(i). The risk management units are positioned under the office of the Municipal Manager and therefore are providing strategic direction on the management of organisation's risks. FBDM is currently providing a shared and support services to both Dikgatlong and Magareng local municipalities through a memorandum of agreement due limited capacity. Phokwane Local Municipality is not part of this agreement.

Fraud and risk management policies and strategies have been reviewed and adopted by council and are in the process of being implemented. Oversight role on implementation of fraud and risk management is vested with the Audit, Performance and Risk Committee (APRC) who monitors quarterly risk assessment reports. The risk management processes of the FBDM were

evaluated by the APRC to be adequate and effective during the year under assessment. The risk registers of the municipalities were reviewed and compiled timeously and allowed business managers to take control of action plans to mitigate the impact of identified risks. No cases of alleged fraud or corruption reported during the year under the review.

The following are the top five (5) strategic risks that have been identified, the unit managers are tasked with the responsibilities of ensuring that these risks are reduced to be within tolerable levels:

- Poor project management at LMs;
- Lack of revenue base (grant dependency).
- Non-filing of HOD positions;
- Maintenance of clean audit administration; and
- IT Policies might not be reviewed to address CGCIT policy framework.

Overall Challenges:

- Cancellation of meetings by unit managers at local municipalities, which had a negative impact on finalising scheduled risk assessments.
- Lack of capacity at local municipality level to execute responsibilities of risk management function; and
- Lack of capacity within FBDM to rollout the risk implementation plan for local municipalities.

2.5.4.4 LEGAL AND COMPLIANCE

The legal and compliance services in FBDM was established in 2014 and comprises of a manager and a legal intern. The unit occupies a strategic position in that it provides professional legal and compliance in the district.

The unit has been successful in dealing with all legal matters as received from all departments of the FBDM and has assisted local municipalities with legal advice and the drafting of contracts and legal opinions. Furthermore, the unit

help shape major transactions, while providing support to the executive management in making sound legally related decisions as may be required.

The responsibilities of the Unit are:

- To provide vibrant, effective, and professional legal service in the district.
- To co-operate with other spheres of government in developing sound working relations and minimise areas of dispute or potential dispute in the legal context.
- Provide advice on labour related matters.
- Provide Contract Management.
- Prepare general legal opinions and researching legislation that has relevance to the municipality in order to keep abreast of developments through the use of applicable legislative and related instruments/tools.
- Reviewing and assisting in the drafting of contracts.
- Monitoring ongoing litigation by and against the municipality and coordinating interaction between directorates and external legal practitioners engaged by municipality.
- Performing administrative and managerial tasks relating to the section and coordinating the activities of the section.

Some of the topical issues that have been deliberated upon are as follows:

► Intentions

FBDM intends to have a closer working relationship with local municipalities within the district.

► Progress

There has been notable legal assistance provided to Dikgatlong and Magareng Local Municipalities, some of which were initiated by the municipal managers of the said local municipalities, others by FBDM respectively. We have double our efforts to lobby for a continuous working relationship across our local municipalities that sought our legal assistance.

► **Achievements**

The municipality has achieved a better legal service for all stakeholders within the district.

Overall Challenges:

- It is generally agreed that much more needs to be done to improve communication between stakeholders using the services of the unit. The most ostensible identified challenges were mainly on the lack of internal protocol in seeking legal and contractual services, in addition, there appears to be lack of legal capacity in local municipalities.

2.5.5 MUNICIPAL FINANCIAL VIABILITY & MANAGEMENT

The municipality operates daily under the parasol of the Constitution of South Africa 1996, the Municipal Finance Management Act (MFMA) 26 of 2003, and all the other relevant legislation in ensuring a sound and sustainable management of the financial affairs of the municipality.

The core functions of the department are to provide an effective and efficient financial management service in respect of the municipal assets, liabilities, revenue, and expenditure in a sustained manner to maximize the district municipality's developmental role. The municipality is implementing approved internal controls ensuring the effective functioning budget, revenue & expenditure and fair & transparent supply chain management processes.

Although the municipality relies profoundly on grant funding to finance its operations, it still succeeded to build the capacity (human and financial) of the local municipalities in its area of jurisdiction to assist them to perform their functions and achieve better audit outcomes. The municipality has adopted the intervention strategies designed in line with section 84 of the Municipal Structures Act 117 of 1998.

The municipality obtained an unqualified audit opinion with no findings during the 2020/21 financial year, with the financial viability of the municipality assessed to be sound. The internal policies and controls are reviewed when necessary to incorporate changes made with updated laws and regulations.

2.6 SOCIAL DEVELOPMENT

► HIV/AIDS

HIV and AIDS can have a substantial impact on the growth of a particular population. However, there are many factors affecting the impact of the HIV virus on population progression: adult HIV prevalence rates; the speed at which the virus progresses; age distribution of the virus; the mother-to-child

transmission; child treatment; adult treatment; and the percentage by which the virus decreases total fertility. ARV treatment can also prolong the lifespan of people that are HIV+. In the absence of any treatment, people diagnosed with HIV live for approximately 10 years before reaching the final stage of the disease (called AIDS). When patients reach this stage, recovery is highly unlikely.

In 2019, 31 700 people in the Frances Baard District Municipality were infected with HIV. This reflects an increase at an average annual rate of 4.04% since 2009, and in 2019 represented 7.23% of the district municipality's total population. The Northern Cape Province had an average annual growth rate of 4.12% from 2009 to 2019 in the number of people infected with HIV, which is higher than that of the Frances Baard District Municipality. When looking at the South Africa as a whole it can be seen that the number of people that are infected increased from 2009 to 2019 with an average annual growth rate of 2.32%.

Presenting the number of HIV+ people against the number of people living with AIDS, the people with AIDS added up to 807 in 2009 and 434 for 2019. This number denotes a decrease from 2009 to 2019 with a high average annual rate of -6.03% (or -374 people). For the year 2019, they represented 0.10% of the total population of the entire district municipality.

Frances Baard District Municipality's environmental health unit is active with campaigns to curb the spreading of the disease. The Environmental Health Practitioners (EHPs) conduct regular awareness campaigns at schools and in the respective communities. These campaigns are conducted in cooperation with local Community Development Workers (CDWs), non-government organisations (NGOs) and the Department of Health (DoH). The Mayor's Office is responsible for the Frances Baard District HIV/Aids Forum and has quarterly meetings with sector departments to plan prevention campaigns. The Premier's Office has seconded a HIV/Aids coordinator to FBDM to serve on the District HIV/Aids Forum.

There remains an acute need for social protection and interventions to support the most vulnerable communities and households affected by this epidemic. The challenge is that people are not testing timeously therefore only once they are very ill at quite a late stage of disease progression do they only realised that they are HIV positive. The central focus remains that we continue to mobilise an increased uptake in HIV testing and counseling, behaviour change communication and combination prevention and treatment.

► Social Grants

Social grants are available to South African citizens and permanent residents. Non-citizens of South Africa, for example refugees, people with work permits, children born in South Africa of non-citizens, may also receive South African social grants. Payment of social grants is made on condition that there is an agreement between South Africa and the country of origin of the non-citizen.

Table 14: Active grants for February 2022

February 2022							
	OAG	WV	DG	FCG	CDG	CSG	GIA
Kimberly Central	3570		1601	107	164	4638	102
Roodepan	2187		1526	212	275	8136	150
Floors	1317	1	674	91	99	2865	96
Beaconsfield	1299		611	104	118	3776	54
Tlhokomelo	6196		2715	736	530	22234	259
Corless Road	2853		1551	341	291	9610	195
Ritchie	1199		705	122	82	5459	89
Barkly West	2257		1582	271	235	8845	241
Delpoortshoop	1616		1474	107	182	4895	122
Hartswater	1385		701	223	97	5058	68
Warrenton	1969		1383	181	90	6355	147
Pampierstad	2259		1012	282	171	8741	284
Jan Kempdorp	2201		1158	101	145	9322	115
	30308	1	16693	2878	2479	99934	1922

Source: SASSA, 2022

Social grants are a constitutional right to all South Africans as spelt out by Section 27 (1)(c) of the Constitution of South Africa which states:- *“Everyone has the right to have access to social security including if they are unable to support themselves and their dependents, appropriate social assistance”*.

It is government policy to promote an equitable and fair distribution of resources, to alleviate poverty and enhance equality. To address the needs of the different types of social groupings, government has introduced specific grants for specific target groups. These are summarized as follows:-

► **Old age grant (OAG)**

Old age grant is for the women and men who are 60 years and above. About 30,308 people in Frances Baard District Municipality received old age grant in February 2022.

► **War Veterans (WVG)**

Special grants have been introduced for war veterans who fought in the liberation struggle. Any person who qualifies is advised to contact their respective political parties.

There is only 1 beneficiaries of the War Veterans grant in the district in February 2022. These are war veterans who served with the South African army either in the Zulu Uprising in 1906; First World War 1914-1918; Second World War 1939-1945 or the Korean War 1950-1953.

► **Disability Grant (DG)**

A disability grant is a social grant intended to provide for the basic needs of adults (people who are over 18 years) who are unfit to work due to mental or physical disability. The applicant should not have refused to do work that they are capable of doing and should not have refused treatment. The disability must be confirmed by a valid medical report of a medical officer stating whether the disability is temporary or permanent.

A person can apply for a temporary disability grant where it is believed the disability will last between six months and a year, or a permanent disability grant where it is believed the disability will last for more than a year. There were 16,693 recipients of the disability grant in the district in February 2022.

► **Foster Care (FCG)**

It is a grant for children who are looked after by foster parents. About 2,878 people in Frances Baard District Municipality were receiving Foster Grant in February 2022.

► **Care dependency grant (CDG)**

It is a grant dedicated to those children between the ages of 1 and 18 years old who are either mentally or physically disabled and need permanent home care. There were about 2,479 recipients of this grant in the district by February 2022.

► **Child support grant**

It is grant designed for poor children and is usually given to the children's primary care givers. This is one of the grants with the highest number of recipients in the district. There were about 99,934 recipients of this grant in the district by February 2022.

2.7 YOUTH DEVELOPMENT

This Frances Baard District Municipality reflects, political and strategic intentions on the mainstreaming of youth development in all policies, programmes, and Plans. This provides the framework against which Frances Baard District Municipality, as well as other sectors of society in the district, can develop and implement programmes and Projects that will facilitate the inclusion of youth in mainstream socio-economic life.

This was developed within a national and provincial context, dating back to 1994, when youth development was placed high on the transformation agenda of the country's democratic government. At the same time the policy

acknowledges that, despite the positive youth development interventions implemented to date, persistent levels of poverty and unemployment; social inequalities and ills and an inadequate or lack of access to development opportunities continue to impede the progress of the youth sector. It builds on all positive youth interventions implemented from 1994 and addresses policy gaps and persistent challenges that hamper full realisation of the rights of young people.

The purpose is to strategically guide the mainstreaming of youth development by all sectors of society in Frances Baard District municipality and in line with the National Youth Policy (NYP) 2015-2020. The beneficiaries or target group of the Policy are young people, falling within the age group of 14 to 35 years, who live in Phokwane, Sol Plaatjie, Magareng and Dikgatlong local municipality that makes up to the Frances Baard District Municipality. The Policy adopts principles contained in the NYP 2015-2020 which speak to the approach to mainstreaming youth development, i.e. accessibility, responsiveness, holistic, integration, diversity, non-discriminatory, sustainable development, transparency, participation and inclusion, social cohesion, social protection and youth service.

FBDM in the past years has delivered various youth services like career guidance (700 young people), job search (250 young people) and work-related life skills (280) by targeting youth in and out of school, as a means of providing career choice, enhancing their employability, and familiarizing them with work. We have also created platforms by developing structure programmes in places to encourage young people to gain work experience at an early stage for example, internships programme, part time work while ta school for youth in grade 11 and above, work during weekends and holidays, encouraging participation in all youth related issues.

Most of our young people are living with HIV and there are challenges of caring for those who are infected and affected. Young people in across the district are demoralised as the unemployment rate is going up and high every day. Most of them are frustrating in such a way that they resort in using drugs and alcohol. This makes most young people to conflict with the law as most

of them are involved in criminal activity the population of youth that are in prison is around 50%.

3. CHAPTER 3: DEVELOPMENT STRATEGIES

3.1 Vision and mission

Vision

“An innovative Municipality that aims to improve the quality of life of communities through integrated planning “

Mission

- To promote shared services and capacity building in Local Municipalities.
- To promote effective community and stakeholder management.
- To promote social and economic development.
- To utilize available resources economically and effectively.

3.2 STRATEGIC OBJECTIVES

3.2.1 KPA 1 – BASIC SERVICES

3.2.1.1 Programme Management and Advisory Services

Goal: Improved access to sustainable basic services in the district

Core functions:

- Planning facilitation
- Project Implementation Assistance
- Operation & Maintenance Assistance
- EPWP Implementation & Assistance
- Rural Roads Asset Management System
- Monitoring & Evaluation

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To assist LMs with infrastructure upgrading, operations and maintenance	Prioritised project lists to guide the upgrading, operations, and maintenance of infrastructure in the district	Number of municipalities assisted with the finalization of prioritized project lists	4	4	4	4	4
	Spending of allocated funds to support infrastructure operations and maintenance in the LMs	Percentage of allocated budget spent annually	100%	100%	100%	100%	100%
	Quarterly submission of monitoring reports developed to support infrastructure operations and maintenance in the LMs	Number of monitoring reports submitted to council	4	4	4	4	4

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To create job opportunities for the unemployed through the promotion of EPWP principles	Number of Full-time equivalents (FTEs) created as per DORA and EPWP Incentive Agreement	Number of FTEs created	14	14	14	14	14
To support improved infrastructure planning in the district	Percentage progress on the implementation of the RRAMS project to support improved infrastructure planning in the LMs as per the approved annual business plan	Percentage implementation of the annual approved business plan	100%	100%	100%	100%	100%
To support the provision of potable water, sanitation facilities, electricity and streets and storm water households in the district	Prioritised project lists for capital infrastructure projects in the district	Number of municipalities assisted with the finalization of prioritized project lists	4	4	4	4	4
	Spending of allocated funds to support capital infrastructure projects in the LMs	Percentage of allocated budget spent annually	100%	100%	100%	100%	100%
	Quarterly submission of project monitoring reports developed to support capital infrastructure projects in the LMs	Number of monitoring reports submitted to council	4	4	4	4	4

3.2.1.2 Housing

Goal: Facilitate the creation of sustainable human settlements in the district

Core functions:

- Provide technical and administrative support to municipalities in the development of human settlements
- Facilitate housing delivery in the district
- Facilitate access to basic services
- Augment efficient land utilisation
- Facilitate the process to expand the property market

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To facilitate the reduction of the housing backlog	Developed and reviewed Human Settlements Sector Plans	Number of Human Settlement sector-plans developed and reviewed	4x sector plans developed	4x sector plans reviewed	4x sector plans reviewed	4x sector plans reviewed	4x sector plans reviewed
	Facilitate the subsidy application process	Number of progress reports submitted	12	12	12	12	12
Monitoring of human settlements development in 3 LMs	Reporting on the accreditation programme	Number of accreditation reports to COGHSTA	12	12	12	12	12
		Number of accreditation reports to National Department of Human Settlements	4	4	4	4	4

3.2.2 KPA 2: LOCAL ECONOMIC DEVELOPMENT

3.2.2.1 Local Economic Development

Goal: Facilitate growth, development, and diversification of the district economy by optimising all available resources

Core function:

- Promoting economic development in the district

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To support the development of a diverse economy	Completion of programmes aimed at the diversification of the district economy	Percentage completion of planned diversification programmes	100%	100%	100%	100%	100%
To support the development of learning and skilful economies	Completion of programmes aimed at developing learning and skilful economies	Percentage completion of planned programmes	100%	100%	100%	100%	100%
To facilitate the development of enterprises	Completion of programmes aimed at developing enterprises	Percentage completion of planned programmes	100%	100%	100%	100%	100%
To facilitate the development of inclusive economies	Completion of programmes aimed at developing inclusive economies	Percentage completion of planned programmes	100%	100%	100%	100%	100%

3.2.2.2 Tourism

Goal: Ensure the development of a vibrant tourism sector that facilitates sustainable economic, environmental and social benefits in the district

Core function: Tourism development, promotion and marketing

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To promote tourism in the Frances Baard District	Upgrading, restoration and promoting of tourist attractions	Percentage upgrading, restoration and promoting of tourist attractions	100%	100%	100%	100%	100%
		Percentage progress in the review of the Tourism Strategy	-	100%	-	-	-
	Facilitate strategic partnerships and participation of tourism role-players	Percentage implementation of annual action plans to facilitate strategic partnerships and participation of tourism role-players	100%	100%	100%	100%	100%

3.2.3 KPA 3 - MUNICIPAL INSTITUTIONAL DEVELOPMENT AND TRANSFORMATION

3.2.3.1 Environmental Health Management

Goal: To render and support sustainable municipal health, environmental planning and management in the district

Core function:

- Rendering of municipal health services in the district
- Rendering of environmental health planning and management in the district

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To monitor and enforce national environmental health norms and standards in the Frances Baard District	Water samples to monitor water quality	Number of water samples collected and analysed	480	480	480	480	480
	Inspections at food premises to determine food safety	Number of inspections at food premises	700	700	700	700	700
	Surface swabs to analyse for diseases and other health risks	Number of surface swabs collected for analysis	180	180	180	180	180
	Food handlers trained in environmental health requirements	Number of food handlers trained	420	420	420	420	420
	Inspections to determine health safety at non-food premises	Number of inspections conducted at non-food premises to determine health safety	336	364	392	420	420
	Development and implementation of tariffs policy	Percentage progress on the development of the environmental health tariff policy	–	50%	50%	–	–
		Percentage implementation of the approved environmental health tariff policy	–	–	–	100%	100%

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To implement and monitor environmental planning and management in the Frances Baard District	Successful awareness campaigns conducted	Number of awareness campaigns	84	84	84	84	84
	Environmental calendar days successfully celebrated	Number of environmental calendar days celebrated	7	7	7	7	7
	Updating of atmospheric emissions inventory	Number of atmospheric emissions inventory updates performed	4	4	4	4	4
	Air quality ambient monitoring reports to assess air quality in the district	Number of monitoring reports	4	4	4	4	4
	Develop and implementation of the climate change project	Percentage progress on the development of the climate change project	100%	–	–	–	–
		Percentage implementation of the climate change project	-	100%	100%	100%	100%
	Review of the Air Quality Management Plan	Percentage review of the Air Quality Management Plan	100%	100%	–	–	–
	Review of the Integrated Waste Management Plan	Percentage progress in the review of the Integrated Waste Management Plan	100%	100%	–	–	–

3.2.3.2 Disaster Management

Goals: Promotion and implementation of an effective and efficient disaster management and fire-fighting service in the Frances Baard District

Core functions:

- Disaster Management
- Fire Fighting
- Safeguarding of assets

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To support 3 local municipalities by creating integrated institutional capacity for Disaster Management	Training of volunteers in Disaster risk Management	Number of volunteers trained	20	20	20	20	20
	Review of disaster management plans	Number of disaster management plans reviewed	-	-	-	4	-
To reduce risks and build resilience for all communities within the district	Conduct disaster management awareness programmes within the district	Number of awareness programmes conducted	4	4	4	4	4
To assist local municipalities by implementing Response and Recovery mechanisms as per National Disaster Management Framework	Assist communities after disastrous events	Percentage response to requests on disastrous incidents in the local municipalities	100%	100%	100%	100%	100%
To develop institutional capacity and acquire resources for firefighting services for 3 local municipalities in the district	Secure facilities and maintain firefighting equipment for 3x LMs	Percentage securing and maintenance of firefighting equipment for 3x LMs	100%	100%	100%	100%	100%

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To ensure effective internal security measures	Secure and maintain council's security systems	Number of security systems maintained	3	3	3	3	3

3.2.3.3 Human Resource Management

Goal: To provide a fully effective Human Resources Management & Development function in FBDM and offer support to local municipalities

Core functions:

- Human Resource Management and Development

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To implement the Human Resource Strategy	Implementation of the HR strategy	Percentage implementation of the HR Strategy	100%	100%	100%	100%	100%
To comply with legislative requirements relating to human resource management and development	Compliance with human resources management and development reporting requirements	Percentage compliance with HRM &D reporting requirements	100%	100%	100%	100%	100%

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To provide support on human resource management and development function to local municipalities	Providing HR support to local municipalities	Percentage implementation of the annual HR support plan	100%	100%	100%	100%	100%

3.2.3.4 Records Management

Goal: Provide sound records management and office support services

Core functions:

- Records Management services
- Office support services
- Maintenance of buildings

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To comply with the Provincial Archives Act at Frances Baard District Municipality and support LMs towards compliance	Provision of records management and advisory services in the district	Percentage implementation of the annual records management and advisory plan	100%	100%	100%	100%	100%
	Provision of records management and advisory support provided to local municipalities	Percentage implementation of the annual records management and advisory support plan	100%	100%	100%	100%	100%
To provide effective and efficient office support functions	Effective and efficient office support services	Number of progress reports on office support services	12	12	12	12	12
To provide effective and cost-efficient office support services	Maintenance of municipal building	Percentage maintenance of the municipal building	100%	100%	100%	100%	100%

3.2.3.5 Information Communication Technology

Goal: To provide an agile, effective and reliable ICT support and environment within the district

Core function:

- ICT Services Management
- ICT Strategic support to local municipalities

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To upgrade obsolete ICT infrastructure and implement agile ICT solutions within the district.	Upgrading of ICT infrastructure and implementation of ICT solutions within the district	Percentage upgrading and implementation	100%	100%	100%	100%	100%
To provide technical support to three local municipalities.	Provision of technical support to local municipalities	Percentage implementation of the annual support plan	100%	100%	100%	100%	100%

3.2.3.6 Integrated Development Planning

Goal: To attain credible and implementable IDPs in the district

Core function:

- Integrated Development Planning

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To develop and review the district municipality's IDP in compliance with legislation	Annual development and review of the IDP	Percentage development and review of the district IDP	100%	100%	100%	100%	100%
To support the local municipalities in the preparation and review of their IDPs	Support local municipalities in the development and review of their IDPs	Percentage implementation of the annual support plan	100%	100%	100%	100%	100%

3.2.3.7 Spatial Planning

Goal: Facilitate the development of sustainable human settlements through effective town and regional planning

Core function:

- To provide spatial planning support to the local municipalities

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To facilitate the development of urban and rural areas in accordance with the relevant legislation.	Processed land development applications received.	Percentage of land development applications received from LMs processed	100%	100%	100%	100%	100%
	Development of precinct plans	Percentage progress on the development of precinct plans for 2x LMs	100% Development of a precinct plan for Dikgatlong LM	100% Development of a precinct plan for Magareng LM	-	-	-
	Development of nodal plans	Percentage development of nodal plans for 2x LMs	-	-	-	100% Development of a nodal plan for Phokwane LM	100% Development of a nodal plan for Dikgatlong LM
	Township revitalisation and urbanisation plan developed	Percentage progress on township revitalisation and urbanisation plan developed for Magareng LM	-	-	100%	-	-

3.2.3.8 Geographic Information System

Goal: To provide reliable spatial information as a planning and management tool to enhance service delivery

Core function:

- Provision of spatial information to inform planning and decision-making

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To promote the use of GIS as a tool in the district	Provision of GIS services in the district	Percentage access and maintenance of GIS in the district	100%	100%	100%	100%	100%
	Promote training and awareness of GIS in the district	Number of local municipalities trained and informed on GIS	2	2	2	2	2

3.2.3.9 Performance Management System

Goal: To maintain and improve Performance Management System within the district

Core function:

- Implementation of a Performance Management System

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To maintain a functional Performance Management System in FBDM	Maintain a functional PMS for FBDM	Percentage compliance on PMS in FBDM	100%	100%	100%	100%	100%
To assist & support local municipalities with performance management in the district	Support provided to local municipalities on PMS	Percentage implementation of the annual support plan	100%	100%	100%	100%	100%

3.2.4 KPA4: GOOD GOVERNANCE AND PUBLIC PARTICIPATION

3.2.4.1 Communication and Media

Goal: Create, strengthen, and maintain a positive opinion of the district through effective channels of communication

Core function:

- Communication and media services

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To keep the public informed on government activities in the district	Communication strategy to regulate external communication in the district	Percentage implementation of an annual action plan	100%	100%	100%	100%	100%
	Development of media policies for 2x local municipalities	Percentage development of media policies	100%	-	-	-	-
To improve internal communication through the implementation of the internal communication plan	Successfully implemented internal communication plan	Percentage implementation of the internal communication plan	100%	100%	100%	100%	100%

3.2.4.2 Legal and Compliance

Goal: To provide an effective legal and compliance service in the district

Core function:

- Provision of legal services

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To provide legal and compliance services in the district	Legal advisory and compliance services in the district	Percentage provision of legal advisory and compliance services	100%	100%	100%	100%	100%
Provision of sound legal binding contracts in the district	Provision of legal contract services in the district	Percentage provision of legal contract services	100%	100%	100%	100%	100%

3.2.4.3 Internal Auditing

Goal: Provision of internal audit services in the FBDM and the two local municipalities

Core functions:

- Internal Auditing

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To evaluate the adequacy and effectiveness of control processes and assessment of compliance with legislation in FBDM and the two local municipalities	Internal audits completed according to Internal Audit plans	Percentage implementation of the annual audit plans	100%	100%	100%	100%	100%

3.2.4.4 Risk Management

Goal: Mitigation of risks, prevention and management of fraud and corruption in the district.

Core Functions:

- Management of risk activities in the district;
- Prevention and management of fraud and corruption activities in the district

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To manage risk activities in FBDM and 2x Local Municipalities	Implementation of annual risk management plans for FBDM	Percentage Implementation of RM plan	100%	100%	100%	100%	100%
	Implementation of annual risk management plans for 2x LMs	Percentage implementation of the RM plans in 2x LMs	100%	100%	100%	100%	100%
To prevent and manage fraud and corruption in FBDM and 2x Local Municipalities	Implementation of a fraud and corruption plan for FBDM	Percentage implementation of the Fraud and corruption plan	100%	100%	100%	100%	100%
	Implementation of Fraud and Corruption awareness programmes for 2x LMs	Percentage implementation of the fraud and corruption awareness programmes	100%	100%	100%	100%	100%

3.2.4.5 Youth Development

Goal: Mainstream youth development, promote the advancement of youth economic empowerment and the provision of skills and training.

Core function:

- Youth Development

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To facilitate and coordinate youth development in the district	Coordination of stakeholders	Number of engagement platforms facilitated	4	4	4	4	4
	Youth Development Programmes coordinated within the district	Percentage coordination of youth development programmes	100%	100%	100%	100%	100%

3.2.4.6 Special Programmes

Goal: Advancing special programmes among the marginalized community groups in the district.

Core function:

- Facilitate special programmes and commemorative days in the district

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To facilitate and coordinate special programmes in the district	Facilitation and coordination of special programmes in the district	Percentage completion of planned programmes	100%	100%	100%	100%	100%

3.2.4.7 Committee Services

Goal: To provide efficient and effective coordination and support for council and its committees

Core function:

- Council & Committee Services

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To ensure the effective and efficient functioning of council and its committees	Fully functional council and its committees	Percentage facilitation of council and committee meetings	100%	100%	100%	100%	100%

3.2.5 KPA 5: FINANCIAL VIABILITY AND MANAGEMENT

Goals:

- Facilitation of effective and efficient system of budgeting and reporting, in compliance with applicable legislation.
- To provide an effective system of sound financial management in revenue and expenditure in compliance with applicable legislation.
- Provide an effective an efficient supply chain management system for the district municipality

Core functions:

- Financial Compliance and reporting in FBDM
- Financial management support to LMs
- Management of assets and liabilities
- Supply Chain Management

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To ensure compliance to all accounting and legislative reporting requirements	Compliance to budgeting and reporting requirements	Percentage compliance to legislation	100%	100%	100%	100%	100%
To provide financial management support to Local Municipalities in the district	Provide financial management support to local municipalities	Percentage implementation of the annual support plan	100%	100%	100%	100%	100%
To ensure implementation of supply chain management policies and related prescripts	Compliance with Treasury's supply chain management system	Percentage compliance	100%	100%	100%	100%	100%

Objective	Key Performance Indicator	Unit of measurement	Key Performance Target				
			Year 2022/23	Year 2023/24	Year 2024/25	Year 2025/26	Year 2026/27
To ensure sound financial management practices according to National Treasury guidelines	To implement sound financial management (revenue & expenditure) practices in accordance with National Treasury guidelines	Percentage compliance	100%	100%	100%	100%	100%

3.3 BUDGET PROJECTION

DC9 Frances Baard - Table A1 Budget Summary

Description	2018/19	2019/20	2020/21	Current Year 2021/22				2022/23 Medium Term Revenue & Expenditure Framework		
	Audited Outcome	Audited Outcome	Audited Outcome	Original Budget	Adjusted Budget	Full Year Forecast	Pre-audit outcome	Budget Year 2022/23	Budget Year +1 2023/24	Budget Year +2 2024/25
R thousands										
Financial Performance										
Property rates	-	-	-	-	-	-	-	-	-	-
Service charges	-	-	-	-	-	-	-	-	-	-
Investment revenue	-	-	5 132	7 160	7 150	7 150	3 245	7 150	7 150	7 150
Transfers recognised - operational	-	-	128 874	137 078	137 128	137 128	87 111	139 841	141 720	145 319
Other own revenue	-	-	866	320	320	320	506	320	320	320
Total Revenue (excluding capital transfers and contributions)	-	-	134 872	144 548	144 598	144 598	90 863	147 311	149 190	152 789
Employee costs	-	-	73 823	84 190	78 276	78 276	57 999	91 585	96 909	102 633
Remuneration of councillors	-	-	7 000	6 962	6 962	6 962	5 740	10 287	10 932	11 805
Depreciation & asset impairment	-	-	3 381	3 648	3 648	3 648	2 802	3 595	3 151	2 959
Finance charges	-	-	-	-	-	-	-	-	-	-
Inventory consumed and bulk purchases	-	-	-	2 190	2 261	2 261	348	1 486	1 330	1 359
Transfers and grants	-	-	19 467	25 333	37 031	37 031	14 679	17 648	11 393	11 393
Other expenditure	-	-	22 383	40 602	38 572	38 572	20 261	39 180	33 499	31 906
Total Expenditure	-	-	126 055	162 926	166 751	166 751	101 829	163 780	157 214	162 055
Surplus/(Deficit)	-	-	8 817	(18 378)	(22 153)	(22 153)	(10 966)	(16 469)	(8 024)	(9 266)
Transfers and subsidies - capital (monetary allocations) (National / Provincial and District)	-	-	-	-	-	-	-	-	-	-
Transfers and subsidies - capital (monetary allocations) (National / Provincial Departmental Agencies, Households, Non-profit Institutions, Private Enterprises, Public Corporations, Higher Educational Institutions) & Transfers and subsidies - capital (in-kind - all)	-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) after capital transfers & contributions	-	-	8 817	(18 378)	(22 153)	(22 153)	(10 966)	(16 469)	(8 024)	(9 266)
Share of surplus/ (deficit) of associate	-	-	-	-	-	-	-	-	-	-
Surplus/(Deficit) for the year	-	-	8 817	(18 378)	(22 153)	(22 153)	(10 966)	(16 469)	(8 024)	(9 266)
Capital expenditure & funds sources										
Capital expenditure	-	-	-	12 179	7 592	7 592	5 319	7 984	1 050	-
Transfers recognised - capital	-	-	-	-	760	750	680	75	-	-
Borrowing	-	-	-	-	-	-	-	-	-	-
Internally generated funds	-	-	-	12 179	6 842	6 842	4 639	7 909	1 050	-
Total sources of capital funds	-	-	-	12 179	7 592	7 592	5 319	7 984	1 050	-
Financial position										
Total current assets	-	-	142 474	93 649	94 460	94 460	176 115	109 556	112 263	111 363
Total non current assets	-	-	56 667	68 929	64 342	64 342	158 600	72 218	58 648	58 754
Total current liabilities	-	-	41 058	27 998	27 998	27 998	(64 354)	25 907	27 716	33 101
Total non current liabilities	-	-	29 922	28 911	28 911	28 911	(28 964)	32 758	35 209	37 660
Community wealth/Equity	-	-	120 651	103 061	96 995	96 995	(311 990)	123 109	107 986	97 356
Cash flows										
Net cash from (used) operating	-	-	-	(2 962)	(2 962)	(2 962)	43 610	(21 545)	(19 916)	(19 033)
Net cash from (used) investing	-	-	-	(12 179)	(12 179)	(12 179)	-	(3 864)	(1 050)	-
Net cash from (used) financing	-	-	-	-	-	-	(1)	2	-	-
Cash/cash equivalents at the year end	-	-	110 135	85 299	85 299	85 299	153 744	55 730	34 764	15 731
Cash backing/surplus reconciliation										
Cash and investments available	-	-	110 200	78 013	78 824	78 824	138 361	93 806	95 814	94 236
Application of cash and investments	-	-	51 701	26 184	26 184	26 184	(70 204)	35 526	37 470	43 628
Balance - surplus (shortfall)	-	-	58 499	51 828	52 640	52 640	208 565	58 280	58 345	50 608
Asset management										
Asset register summary (WDV)	-	-	52 169	62 595	58 142	58 142	58 142	64 158	50 588	48 694
Depreciation	-	-	3 381	3 648	3 648	3 648	3 648	3 595	3 151	2 959
Renewal and Upgrading of Existing Assets	-	-	-	7 811	4 736	4 736	4 736	3 437	250	-
Repairs and Maintenance	-	-	3 705	3 882	5 573	5 573	5 573	5 819	4 937	5 018
Free services										
Cost of Free Basic Services provided	-	-	-	-	-	-	-	-	-	-
Revenue cost of free services provided	-	-	-	-	-	-	-	-	-	-
Households below minimum service level										
Water:	-	-	-	-	-	-	-	-	-	-
Sanitation/sewerage:	-	-	-	-	-	-	-	-	-	-
Energy:	-	-	-	-	-	-	-	-	-	-
Refuse:	-	-	-	-	-	-	-	-	-	-

3.4 PROJECTS FOR 2022/23 -2026/27

PROGRAMME MANAGEMENT AND ADVISORY SERVICES	
IDP Objective	Planned Projects
To assist LMs with infrastructure upgrading, operations and maintenance. (O&M Projects)	Financial and technical support to local municipalities on projects relating to: <ul style="list-style-type: none"> • Maintenance of electrical infrastructure • Maintenance of streets & stormwater • Maintenance of waste-water infrastructure • Maintenance of water infrastructure
To support the provision of potable water, sanitation facilities, electricity, and streets & stormwater households in the district (Capital projects)	<ul style="list-style-type: none"> • Provision of funding and technical support to local municipalities on their IDP approved projects.
To create job opportunities for the unemployed through the promotion of EPWP principles	14 FTEs to be created through: <ul style="list-style-type: none"> • Streets and storm water in Magareng LM • Waste-water and water treatment works in Dikgatlong LM • Youth Entrepreneurship Development programme (YEDP)
To support improved infrastructure planning in the district - RRAMS	<ul style="list-style-type: none"> • Update information on the system. • Project Management • Development of road maintenance plans for the district • Procurement of equipment and vehicle for RRAMS programme. • Road geospatial data assessment • Road visual condition assessment • Road inventory data assessment • fic count • Bridges and culverts condition assessments
HOUSING UNIT	
To facilitate the reduction of the Housing backlog	<ul style="list-style-type: none"> • 4 HSSP & 4 Chapters for IDP

GIS & SPATIAL PLANNING	
IDP Objective	Planned Projects
To promote the use of GIS as a tool in the district	<ul style="list-style-type: none"> • Revisit the Billing Database for Magareng Municipality • Revisit the Billing Database for Phokwane Municipality • Revisit the Billing Database for Dikgatlong Municipality • Purchase drone for land identification purposes (District and LMs)
To facilitate the development of urban and rural areas in accordance with the relevant legislation	<ul style="list-style-type: none"> • Quarterly sitting of the DMPT to process land development applications for Magareng, Dikgatlong and Phokwane
	<ul style="list-style-type: none"> • Development of precinct plans for Dikgatlong and Magareng
	<ul style="list-style-type: none"> • Development of nodal plans for Phokwane and Dikgatlong LMs
	<ul style="list-style-type: none"> • Development of township revitalisation and urbanisation plan for Magareng LM

LED AND TOURISM	
IDP Objective	Planned Projects
To support the development of a diverse economy	<ul style="list-style-type: none"> • LED Expos
To support the development of learning and skilful economies	<ul style="list-style-type: none"> • Global entrepreneur week • Development of a sewing centre in Phokwane • YEDP training programme
To facilitate the development of enterprises	<ul style="list-style-type: none"> • SMME support through machinery and equipment Grant
To facilitate the development of inclusive economies	<ul style="list-style-type: none"> • Development of Informal sector stalls • Women empowerment programme • Development of informal traders stalls • Goat farming project
To promote tourism in Frances Baard District	<ul style="list-style-type: none"> • Events and festival support • Review of the tourism strategy • Ganspan-pan • World travel market expo • Tourism promotions • N12 promotion • Tourism awareness campaigns • Indaba Trade Expo • School business plan competition • Tourism associations

ENVIRONMENTAL HEALTH MANAGEMENT	
IDP Objective	Planned Projects
To monitor and enforce national environmental health norms and standards in the Frances Baard District	<ul style="list-style-type: none"> • Monitoring of water quality
	<ul style="list-style-type: none"> • Evaluation of food safety standards and food premises
	<ul style="list-style-type: none"> • Collection of surface swabs to analyse for diseases and other health risks
	<ul style="list-style-type: none"> • Development and implementation of tariffs policy

	<ul style="list-style-type: none"> • Training of food handlers on environmental health requirements
	<ul style="list-style-type: none"> • Evaluation of non-food premises to determine health safety
To implement and monitor environmental planning and management in the Frances Baard District	<ul style="list-style-type: none"> • Implementation of awareness campaigns
	<ul style="list-style-type: none"> • Commemoration of environmental calendar days
	<ul style="list-style-type: none"> • Updating of atmospheric emissions inventory
	<ul style="list-style-type: none"> • Monitoring of ambient air quality
	<ul style="list-style-type: none"> • Develop and implement the climate change project
	<ul style="list-style-type: none"> • Review of the air quality management plan
	<ul style="list-style-type: none"> • Review of the integrated waste management plan

INFORMATION COMMUNICATION TECHNOLOGY

IDP Objective	Planned Projects
To implement and maintain a shareable ICT environment within the district	<ul style="list-style-type: none"> • Upgrading of the unified internet solutions • PBX system (phone system) • UPS for Magareng • Server Magareng

DISASTER MANAGEMENT

IDP Objective	Planned Projects
To support local municipalities by developing integrated institutional capacity for disaster management	<ul style="list-style-type: none"> • Volunteer Training
	<ul style="list-style-type: none"> • Review of the district and local municipalities disaster risk management plans
To assist local municipalities through the implementation of the Response and Recovery systems	<ul style="list-style-type: none"> • Assist families affected by disastrous incidents.

To reduce risks and build resilience for all communities within the district	<ul style="list-style-type: none"> • Risk based/ seasonal based awareness programmes
To develop institutional capacity and acquire resources for fire-fighting services for 3LMs	<ul style="list-style-type: none"> • Establish fire-fighting facilities • Support umbrella fire protection associations

SPECIAL PROGRAMMES

IDP Objective	Planned Projects
To coordinate and facilitate special program in the district	<ul style="list-style-type: none"> • Back-to-school program
	<ul style="list-style-type: none"> • Public Participation Program
	<ul style="list-style-type: none"> • Celebration of commemoration days
	<ul style="list-style-type: none"> • Moral Regeneration Movement
	<ul style="list-style-type: none"> • Gender program
	<ul style="list-style-type: none"> • HIV/AIDS Program
	<ul style="list-style-type: none"> • Gender Based Violence
	<ul style="list-style-type: none"> • Capacity training for differentiable needs

YOUTH DEVELOPMENT

IDP Objective	Planned Projects
To facilitate and coordinate youth development in the district	<ul style="list-style-type: none"> • Youth career exhibition
	<ul style="list-style-type: none"> • Youth skills development and capacity building
	<ul style="list-style-type: none"> • Learners SOPA debate
	<ul style="list-style-type: none"> • June 16 Mayoral Programme
	<ul style="list-style-type: none"> • Youth Learners and drivers license project
	<ul style="list-style-type: none"> • Youth health, drug and HIV awareness programme

COMMUNICATION AND MEDIA	
IDP Objective	Planned Projects
To keep the public informed on government activities in the district	<ul style="list-style-type: none"> • Development of media policies for Dikgatlong, Magareng and Phokwane LMs

4. CHAPTER 4: SUMMARY OF THE LOCAL MUNICIPALITIES

The district and local municipalities' Integrated Development Plans must inform each other for alignment purposes as per the requirements of the MSA 32 of 2000. It is for this reason that the local municipalities form part of the District strategic planning sessions. The following factors affecting service delivery, development and socio-economic status of the communities were discussed during the strategic planning sessions:

- Infrastructure maintenance and development
- Unemployment.
- Development and enforcement of by-laws.
- Revenue collection.
- Preparation for the District Development Model.
- Gender-Based Violence (GBV) and women empowerment.
- Business development.
- Disaster management.
- Spatial planning and development
- Improved ICT systems and support
- Filled vacancies of key positions.

4.1 DIKGATLONG LOCAL MUNICIPALITY

Dikgatlong local municipality is a Category B municipality with seven wards situated approximately 35 km north-west of Kimberley on the northern bank of the Vaal River. The municipal area covers approximately 7 315 km² and borders with the Magareng Municipality in the north-east and Sol Plaatje in the south-east. Agriculture and mining form the economic activities of the area.

The priority issues for Dikgatlong Local Municipality for 2022/23 are summarized as follows:

PRIORITY ISSUES – 2022/2023

1. Water and sanitation
2. Roads & Storm Water
3. Housing and land
4. Electricity
5. LED
6. Social and community services

4.2 MAGARENG LOCAL MUNICIPALITY

Magareng local municipality is the smallest municipality within Frances Baard District Municipality. Warrenton, the administrative centre of Magareng local municipality is situated approximately 77 km north of Kimberley on the banks of the Vaal River. The area of jurisdiction is approximately 1 542 km².

The priority issues for Magareng Local Municipality for 2022/23 are summarized as follows:

PRIORITY ISSUES – 2022/2023

- Water and Sanitation
- Job Creation
- Land Development and audit
- Education
- Roads
- Health
- Safety
- Housing
- High mast lights
- Fibre network

- Library
- Stormwater
- Renewable energy
- Recreational facility
- Refuse removal
- Electricity
- Title deeds

4.3 PHOKWANE LOCAL MUNICIPALITY

Phokwane Local Municipality has a geographical area of approximately 833.9 km² and consists of Hartswater, Jan Kempdorp, Pampierstad and Ganspan settlements and the adjoining farming areas. The dominant economic activities are mainly agricultural, varying from stock farming in the dry areas to irrigated crops in the Vaalharts irrigation scheme. The municipality has high agricultural potential and the highest potential for economic growth in the district after Sol Plaatje Municipality.

The priority issues for Phokwane Local Municipality for 2022/23 summarized as follows:

PRIORITY ISSUES -2022/2023

- Roads
- Sewer & water
- Electricity
- Land
- Housing
- Formalisation of informal settlements
- Education (infrastructure)
- Recreational facilities
- Unemployment
- Public lighting

- Crime
- Health (Clinics)

4.4 SOL PLAATJE LOCAL MUNICIPALITY

Sol Plaatje Local Municipality has a geographical area of 1877.1km² and comprises of the urban areas of Kimberley, Ritchie and surrounding villages and farms. Kimberley is the administrative centre of the Frances Baard District and the seat of the Northern Cape Provincial Administration. The main economic activities consist of retailers, industries as well as mining and farming. It accommodates about 255 351 people and contributes 78.85% to the GDP of FBDM. The Premier of the Northern Cape also announced that Kimberley needs to be developed as a smart city to be the flagship city as part of his vision towards a Modern, Growing and Successful Province.

The priority issues for Sol Plaatje Local Municipality for 2022/23 summarized as follows:

PRIORITY ISSUES – 2022/2023

- Roads
- Housing
- Sanitation
- Recreation
- Service delivery
- Water
- Lighting
- Electricity
- Education
- Social facilities
- Local Economic development
- Health
- Cleaning

- Safety
- Storm water

4.5 DISTRICT-WIDE PRIORITY ISSUES

The district-wide priority issues take into consideration the priority issues of the local municipalities. The combination of local municipalities' priority issues to produce district priority issues strengthens the process of alignment between the district integrated development plan and the IDPs of the local municipalities.

On this basis the district-wide priority issues for 2022/23 are summarized as follows (these are not in any order):

PRIORITY ISSUES – 2022/2023

- Water and Sanitation
- Roads and storm water
- Housing & Land Development
- Electricity
- Spatial transformation
- Disaster Management
- Environmental Health Management
- Health (clinics)
- Local Economic Development & Youth Development
- Unemployment
- Social and community services
- Education
- Lighting
- Recreational facilities

5. CHAPTER 5: SECTOR PLANS AND INTEGRATED PROGRAMMES

COGTA introduced an IDP framework for municipalities outside metros and secondary cities in June 2012. At the core of the new system of local government, is the ability of municipalities to coordinate and integrate programmes of other spheres and sectors operating in their space. This role is critical given that all government programmes and services are delivered in municipal spaces. In this regard, the integrated development planning process serves as a vehicle to facilitate integrated development to ensure the realisation of local government outcomes contained in the White Paper on Local Government.

The purpose of these plans and programmes is to ensure fulfillment of sectoral planning requirements and compliance with sectoral principles, strategies and programmes, thereby providing basis for departmental operational planning and budgeting. The approaches and plans to achieve these outcomes are contained in various national and provincial legislation and policy frameworks.

National departments through legislation and policies express government priorities, strategies, plans and programmes. The legislation and policies also require municipalities to develop sector specific plans to guide the rendering of certain services.

The new IDP framework grouped the sector plans into two (2) main categories namely:-

- Developmental vision sector plans; and
- Service oriented sector plans.

Developmental vision sector plans consist of the following:

- Spatial Development Framework (SDF);
- Local Economic Development Plan (LED Plan);
- Disaster Management Plan;
- Institutional Plan; and

- Financial Plan.

Service Oriented Sector Plans consist of the following:

- Water Services Development Plan (WSDP);
- Integrated Waste Management Plan (IWMP);
- Integrated Transport Plan (ITP);
- Environmental Management Plan (EMP);
- Integrated Human Settlement Plan (IHS);
- Housing Sector Plan (HSP);
- Integrated Energy Plan (IEP);
- Sports and Recreation Plan, etc.

These two categories of sector plans provide strategies, programmes and projects that form the basis for the IDP and Budget of municipalities. Sector Plans therefore ought to be prepared in a coordinated manner in order to ensure that the service specific sector plans contribute to the long-term vision of the municipality.

The Service Oriented Plans also known as the Input Sector Plans should be developed to support the vision and strategic intent of the Developmental Vision Sector Plans.

Important principles to guide the review of existing sector plans during the planning of the Five (5) year IDP are:

- Plans should be informed by IHSP, HSP, LED Plan and EMP which are in turn informed by the SDF.
- Sector plans should NOT be developed in isolation, instead there should be integration among the plans.
- Plans should indicate programmes and projects to be implemented to achieve the vision of the SDF as expressed in the IHSP, LED Plan and EMP.

The following integrated plans and sector programmes have been prepared and adopted by Council and are accessible on the municipal website

www.francesbaard.gov.za). Hereunder is a summary of all the sector plans, the complete documents are placed on the website.

5.1 WATER SERVICES DEVELOPMENT PLAN

The Water Services Development Plan (WSDP) was prepared in 2003 to ensure a holistic approach to water sector planning at municipal level. At that stage the rural areas including the Koopmansfontein settlement were still under the jurisdiction of Frances Baard District municipality. In the 2010/11 financial year however all rural areas as part of a demarcation process were allocated as part of the category B municipalities. All the category B municipalities therefore prepare their own WSDP which include these areas. The Department of Water and Sanitation therefore advised FBDM that it was no longer necessary to compile a WSDP for the District Municipality. However, The District continues to form part of the processes which category B municipalities follow to compile WSDPs.

5.2 INTEGRATED TRANSPORT PLAN (ITP)

The District Integrated Transport Plan is considered as the mechanism by which an authority can plan for, develop, manage, integrate and promote the integration of all modes of transport. The ITP was compiled in accordance with national policies and legislation listed hereunder:

- National Land Transport Act 5 of 2009 (NLTA)
- White Paper on National Transport Policy (1996), and
- Moving South Africa: Transport Strategy for 2020

The ITP was initially prepared in 2003, and later reviewed and adopted by council in 2012. The District ITP addressed the mode, status and challenges of rail, road and freight, as well as non-motorized transport in the district. Amongst other transport related matters addressed in the ITP, were the implementation of Local Integrated Transport Plans (LITP) for the 3 local municipalities namely Dikgatlong, Magareng and Phokwane local municipalities and the rationalization of bus and taxi services.

5.3 PERFORMANCE MANAGEMENT SYSTEM

The Performance Management System framework in FBDM was prepared in 2006 and was then reviewed during the 2015/16 financial year. Performance Management System forms the basis for monitoring, evaluating, and improving the implementation of the IDP. The system describes and represents how the municipal cycle and processes of performance planning, monitoring, measurement review, reporting and improvement will be conducted, organized and managed. Furthermore, the framework outlines the distinct roles and responsibilities of all the role players involved in ensuring an effective, functional and sustainable system. PMS facilitates accountability, capacity building, timely identification of potential risks, and promotes the culture of rewarding outstanding performance.

5.4 DISASTER MANAGEMENT PLAN

In terms of section 53 of the Disaster Management Act, FBDM is required to prepare Disaster Management plan for its area of jurisdiction. The Plan was developed during the 2005/2006 financial year and adopted by Council in April of 2006. The 2013 Disaster Management Plan was then reviewed and adopted by Council in April 2021.

The district disaster management plan also incorporated the Magareng, Phokwane and Dikgatlong local municipality. The District Disaster Management Plan included matters such as drought; flooding; extreme weather conditions; fires (structural fires, veld fires); Health (HIV and TB) and motor vehicle accident (N12 Magareng and N18 Phokwane).

5.5 SPATIAL DEVELOPMENT FRAMEWORK (SDF)

The Spatial Development Framework (SDF) for Frances Baard Municipality was reviewed and adopted by Council in 2021. The SDF was prepared in compliance with the provisions of Section 26(e) of the Municipal Systems Act (MSA) 2000 and the Spatial Planning and Land Use Management Act 2013 as part of sector plan of the District Integrated Development Plan. The Spatial

Development framework is a five-year plan or policy framework that guides the desired spatial form, spatial direction for the development and land use management within the district area of jurisdiction. It is also enabling the municipality to plan, budget and manage the affairs of the municipality effectively.

However, in order to accommodate the ongoing spatial development trends, Municipal Systems Act 2000, and Land Use Management Act 16 of 2013 requires municipalities to review their Spatial Development Plans at least once every five years. The main purpose of the revised FBDM SDF is to provide developmental guidelines to SDF's at local level and to align them to the Provincial SDF. Therefore, the core values, principles and strategies of the Provincial SDF would be filtered down to the Local SDF's within the Frances Baard Service area. Since the approval of the FBDM's SDF, the following plans for Dikgatlong, Phokwane and Magereng Local Municipalities have been developed and reviewed; land use schemes, SDFs, and housing sector plans.

The district developed as per the SDF's priority the district housing sector plan, small scale miner strategy, tourism strategy and agriculture sector strategy. The preparation of the SDF is in compliance with SPLUMA and the SDF guidelines. Thus, the Frances Baard District Municipal Spatial Development Framework is therefore mandatory.

The SDF planning process incorporated a broad stakeholders' consultation process which provided opportunity for inputs from various levels. Although the MSA requires that an SDF as a mandatory component of the IDP, only the summative component of the Frances Baard District Municipality's SDF has been provided in the IDP and the full content document is readily available at the Frances Baard District Municipality website www.francesbaard.gov.za.

The existing district SDF has been reviewed and adopted in the 2020/2021 financial year. The "reviewed" SDF complied with the provisions of the

Municipal Systems Act 2000, Spatial Planning and Land Use Management Act 2013 and the 2017 SDF Guidelines.

The Spatial Planning and Land Use Management Act 2013 (SPLUMA) was signed by the president in August 2013. The act clearly outlines the mandate of the different spheres of government in monitoring and support to ensure effective spatial planning and land use management processes. The act clearly provides for the preparation and alignment of the national, provincial, regional and municipal Spatial Development Framework.

Section 12 of the Spatial Planning and Land Use Management Act 2013 (SPLUMA) requires that all three spheres of the government to prepare the SDFs with clear vision based on national spatial planning principles and long-term development goals and plans. The SPLUMA sets out the following general provisions which are ought to be adhered to when preparing the SDF:

- Represent the integration and trade-off of all relevant sector policies and plans;
- Guide planning and development decisions across all sectors of government;
- Guide a provincial department or municipality in taking any decision or exercising any discretion in terms of this Act or any other law relating to spatial planning and land use management systems;
- Contribute to a coherent, planned approach to spatial development in the national, provincial and municipal spheres;
- Provide clear and accessible information to the public and private sector and provide direction for investment purposes;
- Include previously disadvantaged areas, areas under traditional leadership, rural areas, informal settlements, slums and land holdings of state-owned enterprises and government agencies and address their inclusion and integration into the spatial, economic, social and environmental objectives of the relevant sphere;
- Address historical spatial imbalances in development;

- Identify the long-term risks of spatial patterns of growth and development and the policies and strategies necessary to mitigate those risks;
- Provide direction for strategic developments, infrastructure investment, promote efficient, sustainable and planned investments by all sectors and indicate priority areas for investment in land development;
- Promote a rational and predictable land development environment to create trust and stimulate investment;
- Take cognisance of any environmental management instrument adopted by the relevant environmental management authority;
- Give effect to national legislation and policies on mineral resources and sustainable utilisation and protection of agricultural resources; and
- Consider and, where necessary, incorporate the outcomes of substantial public engagement, including direct participation in the process through public meetings, public exhibitions, public debates and discourses in the media and any other forum or mechanisms that promote such direct involvement.

The Sustainable human settlement development will be greatly enhanced if there is holistic approach towards social, economic, and environmental development. To ensure consistency and enhance the material content and the context of the SDF the Department of Rural Development and Land Reform has developed SDF Guidelines to guide the preparation of SDF's in municipalities.

The overarching goal of the SDF is to prepare a Spatial Development Framework within which, the principles of bioregional planning, sustainable development of the region and its resources can be realised. The SDF guides the orderly and desirable spatial development of the municipality by inter alia developing development strategies and guidelines. The SDF also provides general direction to guide decision-making on an ongoing basis, aiming at the creation of integrated, sustainable, and habitable regions, cities and towns.

► **The Relationship Between the Spatial Development Framework and Integrated Development Plans**

The Integrated Development Plan (IDP) is a strategic development plan, which is prepared in terms of the Municipal Systems Act of 2000. IDP guides municipalities on budgeting, alignment, and development in the municipality. The Spatial Development Framework (SDF) has a pivotal role in directing municipal spending and private sector investment. The SDF is a critical and integral component of the IDP as it is a requirement by Chapter five of the MSA of 2000 to form part of the IDP. An IDP can never be deemed credible if any of the components stipulated in Chapter five of the MSA (2000) are not included in the IDP.

The IDP reflects the key development focus areas as agreed upon with communities and stakeholders and the SDF in turn, guides land development and land use management. The SDF gives spatial effect to multi-sectoral projects identified in the IDP.

In terms of the MSA 2000, the SDF is a sector plan intended to indicate a desired patterns of land uses, directions for future growth and indicates the alignment of urban edges. For the SDF to achieve its objectives, it requires the Land Use Management System (town planning scheme or land use scheme) to act as a management tool to implement the strategic plans prescribed by the SDF. The Land Use Management System (LUMS) will ensure that land uses on the ground are in accordance with the proposals of the SDF.

The impact of the SDF is limited to providing policy framework to guide and inform land development and management. It does not change or confer real rights on land. In contrast to the SDF, LUMS have a binding effect on the development rights attributed to land and confer real rights on properties. The SDF is a core component of a municipality's economic, spatial, social, institutional, and environmental vision.

Section 19 of the SPLUMA requires that the SDF gives effect to the following:

- (a) Developmental principles and applicable norms and Standards;
- (b) National and provincial policies, priorities, plans, and planning legislation;
- (c) Reflect current status quo of the municipality from a spatial and land use perspective;
- (d) Indicate the desired patterns of the land use in the Municipality;
- (e) Propose how the framework is to be implemented and funded;
- (f) Basic guidelines for spatial planning, land development and land use management within the Municipality and
- (g) Compliance with environmental legislation.

On the other hand Section 24(2) of the SPLUMA requires the land use scheme to include the following:

- (a) appropriate categories of land use zoning and regulations for the entire municipal area, including areas not previously subject to a land use scheme;
- (b) take cognisance of any environmental management instrument adopted by the relevant environmental management authority, and must comply with environmental legislation;
- (c) provisions that permit the incremental introduction of land use management and regulation in areas under traditional leadership, rural areas, informal settlements, slums and areas not previously subject to a land use scheme;
- (d) provisions to promote the inclusion of affordable housing in residential land development;
- (e) land use and development incentives to promote the effective implementation of the spatial development framework and other development policies;
- (f) land use and development provisions specifically to promote the effective implementation of national and provincial policies; and
- (g) give effect to municipal spatial development frameworks and integrated development plans.

5.6 DISTRICT GROWTH AND DEVELOPMENT STRATEGY

The Frances Baard District Growth and Development Strategy was reviewed in 2014. In recent years there has been a major thrust to establish developmental government through a reform of the local government system. It is by now a norm that local government has a critical role to play in rebuilding local communities and environments as the basis for promoting effective service delivery, the creation of integrated cities, towns and rural areas as well as the promotion of local economic development.

This has also seen a number of interventions and initiatives aimed at boosting the economy, very specifically the country saw an active drive by government towards economic growth through initiatives such as the introduction of the second Industrial Policy Action Plan, the acceleration of the Expanded Public Works Programme and a number of sector specific interventions to mention but a few.

FBDM also acknowledges that the vision for growth and development will be achieved using the strategic development drivers, as listed hereunder:

- Provision of basic services and infrastructure
- Sectoral Development and Support
- Good Governance
- Strengthening Institutions
- Human Capital Development
- Empowering Communities & Stakeholder Mobilisation

Based on the analysis of the current and expected spatial formation of the district, a GDS Spatial Vision has been developed. The spatial requirements are also aligned to the existing Spatial Development Framework as provided in the NCPSDF and Provincial Growth and Development Plan. To be a municipality that strives for socio-economic freedom through holistic spatial redress, sustainable development, and environmental consideration for all communities in the district. To achieve above vision for the district it is

important that all the objectives and strategies as depicted in the SDF be supported. The following two spatial objectives have been revived:: align the future settlement pattern of the district with economic potential and the location of environmental resources.

5.7 LED STRATEGY

Frances Baard LED Strategy of 2009 is currently being reviewed and will be completed in the 2021/22 financial year. Local Economic Development is an ongoing process, rather than a single project or a series of steps to be complied with. It involves identifying and using local resources, ideas, and skills to stimulate economic growth and development. The aim of LED is to create enterprise development and employment opportunities for residents, alleviate poverty and redistribute resources and opportunities to the benefit of all residents.

LED is characterized by the following objectives:

- Creating an enabling environment for enterprise development;
- Establishing a job-creating economic growth path;
- Embarking upon sustainable rural development and urban renewal; and
- Bringing the poor and disadvantaged to the centre of development

5.8 TOURISM STRATEGY

Tourism Strategy will be reviewed in 2023 financial year. FBDM has identified tourism as a sector with great potential for economic growth in the district. To create an enabling environment through the utilization of wealth of cultural, historic, and natural resources found in the district, a review of the 2023 Tourism Strategy will take an effect once completed.

The Updated Tourism Strategy study process comprised of four (4) phases, namely:

- Phase 1: Project Inception;
- Phase 2: Situational Analysis;

- Phase 3: Review Tourism Strategy; and
- Phase 4: Implementation Plan.

Vision for Tourism

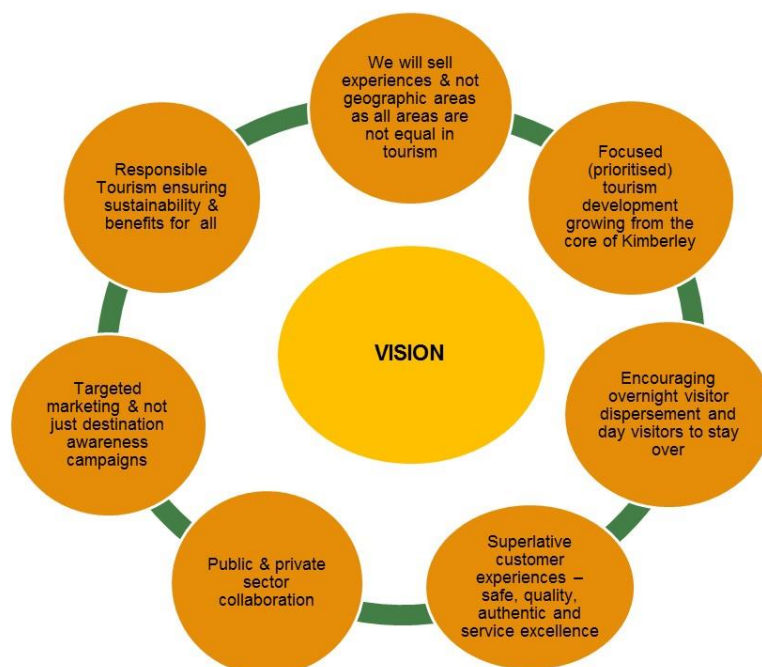
Based on the research, including observations and stakeholder interactions conducted in Phase 2 (i.e. the Situational Analysis), the vision that governs the strategic tourism direction of the district is:

The Diamond Fields region is on track to be known for its variety of tourism experiences including mining history and heritage, adventure and nature as well as other niche markets such as avi-tourism and agri-tourism.

Mission Elements for Tourism

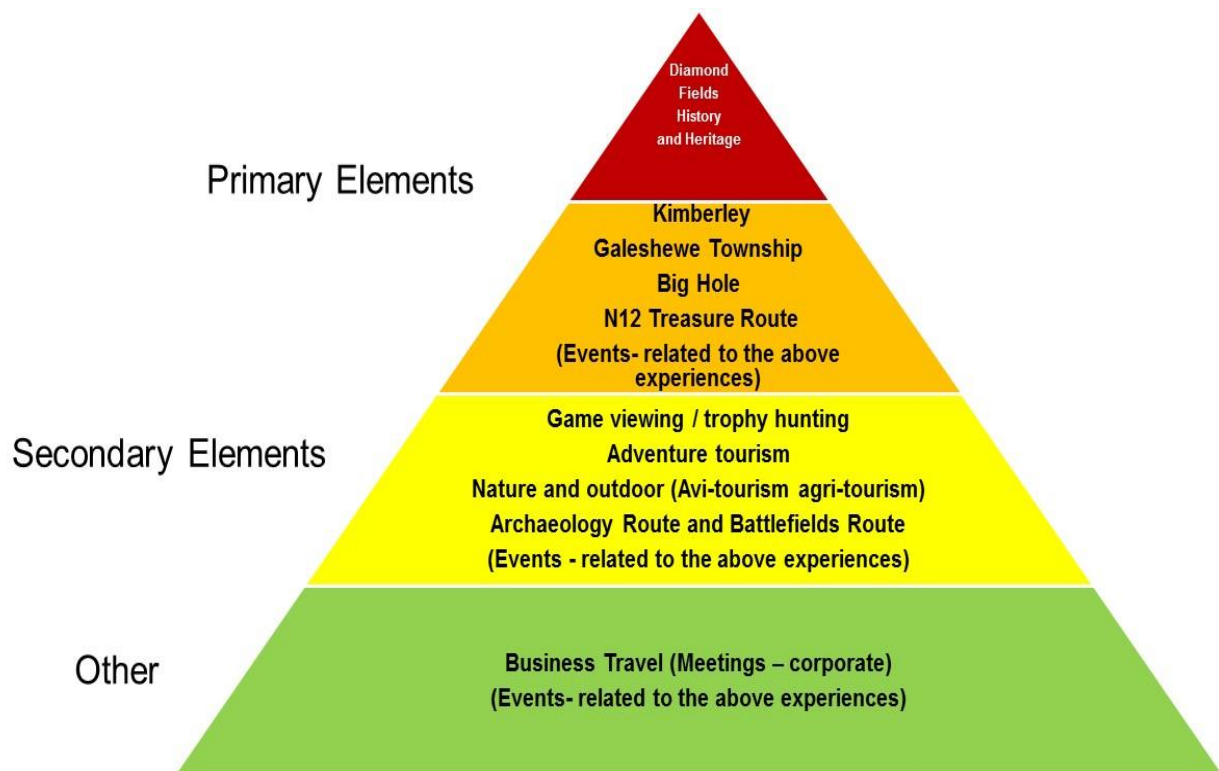
The following mission will assist in achieving the above vision – refer to Figure 10 below.

Figure 10: Tourism mission elements



Core Tourism Experiences and Resources Available Based on Phase 2 (i.e. the Situational Analysis) of this study including research, observations and stakeholders' specifications, Figure 11 shows the core tourism experiences in the district. It is important to note that when examining the priority elements identified below, it is not intended to reflect all tourism offerings for FBDM but rather the most distinctive elements.

Figure 11: Triangle of priority experiences



- Primary elements (i.e. principal theme considered unique – even iconic - not only in the district but in the greater destination it forms part of, i.e. Northern Cape and South Africa):
- Diamond Fields history and heritage associated with the district, relating primarily to the:
 - ✚ Mining, migration of people, packaged and unpackaged heritage tourism offerings available as well as the history thereof.
 - ✚ Emphasis on the Big Hole (including the surrounding diamond fields) as a unique tourism asset (even icon) for the country and the history thereof.

✚ Galeshewe Township associated with mining, history of the migrants and growth of the township.

- Kimberley as the capital city of the province and gateway to the Kalahari linking to Upington and Bloemfontein.
- Established node and internationally recognised city.
- Integral part of the N12 Treasure Route.
- Events related to the above experiences.
- Secondary elements (not considered unique but still of significance particularly in a provincial context):
- Game viewing / trophy hunting considered an important niche market.
- Adventure tourism considered an important niche market.
- Nature and outdoor (including agri-tourism and avi-tourism) based on the natural environment offering rural flat open plains of veld and farm scenery providing a pleasant landscape.
- Archaeology Route and Battlefields Route.
- Events related to the above experiences.
- Other
- Business travelers.
- Events related to the above experience.

Targets for Tourism

Targets for tourism in FBDM are broken down into 3 categories which should be dealt with accordingly, namely:

- Priority 1: Extremely important objective;
- Priority 2: Important objective; and
- Priority 3: Moderately important.

Tourism attraction in Frances Baard district.

- Big-Hole
- Barkley West

- Good Hope Nature Reserve Cultural Activities
- Galeshewe township
- San Cultural Village in Kimberley
- Avi-tourism

Prioritized investment projects for tourism product development are:

- Project 1: Develop and improve potential and current history and heritage products (including the Vintage Tram and establishing and expanding the Galeshewe Township Product)
- Project 2: Develop an Events Programme
- Project 3: Water / River based multi-use visitor facilities / soft adventure experience
- Project 4: Avi-tourism project
- Project 5: Promotion of the N12 Treasure Route and Development of the N18 Tourism Route

5.9 INTEGRATED WASTE MANAGEMENT PLAN

The National Environmental Management: Waste Act (Act 59 of 2008) requires that municipalities include their Integrated Waste Management Plans (IWMPs) in their respective IDPs for waste management services to be streamlined along with other basic services such as water, sanitation, electricity, and housing. This is to ensure that waste management services are appropriately budgeted for and provided in a sustainable and efficient manner.

The over-arching intention is to ensure that waste management planning within the local municipalities is sustainable, practical, implementable, and acceptable to all key role players and parties expected to implement the plan. The current IWMP is due for review and will be reviewed during the next financial year.

The Municipality has procured a universal trailer and skips for Dikgatlong Municipality which will be placed at illegal dumping “hot-spots” in communities. This strategy as contemplated in the IWMP, was implemented

in order to curb illegal dumping. Continuous awareness campaigns are also conducted to get the communities involve with the cleaning of their immediate environment and to sensitise them on the importance of a clean environment.

5.10 ENVIRONMENTAL MANAGEMENT FRAMEWORK

An Environmental Management Framework (EMF) includes a framework of spatially represented information connected to significant environmental (i.e. ecological, social and economic) parameters. It is one of the key instruments used in strategic environmental planning.

The EMF was reviewed in accordance with the requirements stipulated in the National Environmental Management Act (Act No. 107 of 1998) and the Environmental Management Framework Regulations (Government Notice No. R547 of 18 June 2010).

The updated Strategic Environmental Management Plan provides direction with regards to overcoming the current constraints and how to ensure that the Environmental Management Framework is appropriately applied to facilitate strategic planning and decision-making in the district.

5.11 AIR QUALITY MANAGEMENT PLAN

The focus of the Air Quality Management Plan is to ensure the management and operation of ambient monitoring networks; the licensing of listed activities, and the development of emission reduction strategies to ensure good air quality. The plan intends to protect the environment and human health through reasonable measures of air pollution control.

The AQMP is due for review and the Municipality will review the plan during the new financial year. The Municipality has procured a mobile low-cost air quality monitor for the real-time monitoring of certain criteria priority pollutants. The Mobile Air Quality Monitors are also recommended by the National Norms and Standards developed by Department of Environmental

Affairs. The monitor was set-up on the municipal premises in Kimberley and the data retrieved from the monitor are used to compile quarterly reports.

Awareness campaigns are held in the communities and at schools to sensitise the community and learners on the causes and effects of air pollution and measures to mitigate the effects of air pollution.

5.12 COMMUNICATION STRATEGY

The Communication Strategy is developed in line with the term of office of Council and must articulate the district vision, priorities, challenges policies and programme of action over the five (5) year period (2021/22 - 2025/26). The strategy aims to promote and create awareness about policies and programmes in the district through accessible and clear communication methods; in order for the public to empower themselves with the information to actively participate in the decision-making process. Annually the implementation plan of the strategy is revised to focus on pertinent areas that need to be communicated to the community.

5.13 PUBLIC PARTICIPATION PLAN

The Public Participation Framework highlights the importance of involving citizens in decision-making processes of government. The public participation process is intended to strengthen representative democracy by actively involving the public in decision-making by creating opportunities for the political principals to be actively involved in the sharing of information about what the district municipality and its local municipalities is doing to improve and add to the betterment of the lives of the community.

The implementation of a public participation programme initiated solely by the district municipality has shown implementation gaps. The reason for this is two-fold; firstly, the fact that the district municipality does not have wards and any issues raised by the communities cannot be addressed directly but must be referred to the local municipalities. Secondly, the local municipalities

are autonomous, and the district municipality cannot not enforce their participation in community meetings.

To address the above, there is a need to have an annual joint plan developed for public participation in the district. This will allow for the district municipality to then participate and give input on the role it plays in supporting the local municipalities to implement their mandate.

5.14 HUMAN SETTLEMENTS SECTOR PLANS

The IDP planning process compel the Municipalities to compile sector plans for various development sectors. These plans are then summarized into a chapter for the IDP. The Housing Act 107 of 1997 stipulates that municipalities should compile housing strategies and targets. The plan will serve as a guiding framework for the strategic engagement of the municipality in human settlements development. The need for Human Settlements Plans arises from a concern that, in most municipalities, the Integrated Development Planning (IDP) process inadequately address issues related to the provision of housing. The Human Settlements Sector Plan must be reviewed annually.

FBDM continues to assist and develop the sector plans and chapters of the 3 local municipalities, i.e. Dikgatlong, Magareng and Phokwane.

The main purpose of a Human Settlements Sector Plan is as follows:

- To ensure the effective allocation of limited resources
- To provide a formal and practical method of prioritizing human settlements projects and obtaining political consensus for the sequencing of the implementation
- To ensure more integrated development through bringing together the relevant cross-sectoral role players to coordinate their development interventions in one plan
- To provide greater spatial linkages between the spatial development framework and the physical implementation of projects on the ground

- To ensure effective subsidy budgeting and cash flows both at the municipal and provincial levels

5.15 EXTENDED PUBLIC WORKS PROGRAMME

The EPWP programme is one element within the broader government strategy in the alleviation and reduction of unemployment. The programme involves creating temporary work opportunities for unemployed persons. The EPWP is a nationwide programme covering all spheres of government and SOEs. The programme provides an important avenue for labour absorption and income transfers to poor households, in the short to medium-term.

EPWP projects employ workers on a temporary or ongoing basis with government, contractors, or other non-governmental organisations under the Ministerial Conditions of Employment for the EPWP or learnership employment conditions.

The EPWP creates work opportunities in four sectors, namely infrastructure, non-State, environment, and culture and social, by:

- Using labour intensive constructive methods which involve an appropriate mix of labour and machines to optimise the creation of work opportunities through infrastructure projects;
- Complementing, supporting and strengthening the existing programmes of Non-State entities to maximise work opportunities and productivity.
- Dynamically building South Africa's natural and cultural heritage to create short to medium work and social benefits with public environment and culture programmes;
- Human development and improving the quality of life in the areas of education, welfare, health, sport and safety through public social programmes.

5.16 RURAL ROADS ASSET MANAGEMENT SYSTEM

The National Department of Transport (DoT), as part of the S'Hambe Sonke Programme, has allocated grant funding for the implementation of the Road Asset Management Systems (RAMS) as set out in the framework for the Rural Road Asset Management System grant (RRAMS) in the Division of Revenue Act.

The strategic goal of the RRAMS grant is to ensure efficient and effective investment in municipal streets through the development of a RRAMS and the collection of associated road and bridge inventory data, condition assessment and traffic information.

A service provider was appointed in December 2021 for the provision of Professional Services for the Implementation and Management of the Rural Roads Asset System in the Frances Baard District. The contract is for three (3) years, ending June 2024. The project handover or kick-off meeting took place in January at the Frances Baard District Municipality.

The initial tender document noted the requirement for the service provider to appoint four (4) graduates for the duration of the appointment with the intention of developing their skills. The further intention is that the graduates will be capacitated such that they can be placed within the relevant local municipalities to manage the Rural Road Asset Management Systems on their behalf.

6. CHAPTER 6: ALIGNMENT WITH NATIONAL AND PROVINCIAL OBJECTIVES AND PROGRAMMES

6.1 PURPOSE OF ALIGNMENT

Local government as the “implementation hub” of the government’s vision, it is incumbent that there be synergy across all spheres of government’s plans to achieve maximum impact in resource allocation and project implementation. The prioritization of needs, allocation of resources and the implementation of projects within and between the three spheres of government should be aligned and harmonized. It is through this “concept” that planning at national, provincial, and local level relates and informs one another.

Alignment is built upon the following:

- The shared and common platform critical to alignment is made possible through a coherent set of national spatial guidelines based on the twin concepts of development potential and need.
- The normative principles and guidelines embodied in the National Spatial Development Perspective provide the central organising concept for facilitating alignment and serve as the concrete mechanisms and basic platform for better coordination and alignment of government programmes.
- The spatial perspective is at the centre of our view of alignment and coordination and is directed at facilitating discussions on the development potential of the space economy and serving as a frame of reference for guiding government actions.

Each of the three spheres of government has planning tools used in the execution of its mandate. At the national level there are: the National Development Plan (NDP) 2030, the Medium Term Strategic Framework (MTSF) 2014-2019, the National Spatial Development Framework (NSDF), the New

Growth Path (NGP) and Service Delivery Agreement e.g.: Outcome 9 to mention only a few.

At the provincial level it is the Provincial Growth and Development Strategy (PGDP) and Strategic Plans of individual departments, and at the municipal level it is the Integrated Development Plans (IDP's) and DGDP.

6.2 THE NEW GROWTH PATH

The under the leadership of Minister Ebrahim Patel, on 23 November 2010 released the New Growth Path Framework aimed at enhancing growth, employment creation and equity. The policy's principal target is to create five million jobs over the next 10 years. This framework reflects government's commitment to prioritising employment creation in all economic policies. It identifies strategies that will enable South Africa to grow in a more equitable and inclusive manner while attaining South Africa's developmental agenda. Central to the New Growth Path is a massive investment in infrastructure as a critical driver of jobs across the economy.

The framework identifies investments in five key areas namely: energy, transport, communication, water, and housing. Sustaining high levels of public investment in these areas will create jobs in construction, operation, and maintenance of infrastructure. The new growth path sees the infrastructure programme as a trigger to build a local supplier industry for the manufacture of the components for the build-programme. Specific measures, particularly changes to procurement policy and regulations, are identified to ensure that this is achieved. Risks include the still fragile global recovery; competition and collaboration with the new fast-growing economies; and competing interests domestically.

The New Growth Path is an important instrument to promote employment and growth in the economy. It identifies five other priority areas as part of the programme to create jobs, through a series of partnerships between the State and the private sector.

Green economy: expansions in construction and the production of technologies for solar, wind and biofuels is supported by the draft Energy on Integrated Resource Plan. Clean manufacturing and environmental services are projected to create 300 000 jobs over the next decade.

Agriculture: jobs will be created by addressing the high input costs and up scaling processing and export marketing. Support for small holders will include access to key inputs. Government will explore ways to improve working and living conditions for the country's 660 000 farm workers. The growth path also commits the Government to unblocking stalled land transfers, which constrain new investment.

Mining: calls for increased mineral extraction and improving infrastructure and skills development. It focuses support for beneficiation on the final manufacture of consumer and capital goods, which can create large-scale employment. It foresees the establishment of a state mining company concentrating on beneficiation and enhanced resource exploitation in competition with a strong private mining sector.

Manufacturing: calls for re-industrialization in the South African economy based on improving performance through innovation, skills development and reduced input costs in the economy. The document targets a doubling of South Africa's research and development investment to 2% of gross domestic product by 2018.

Tourism and other high-level services: hold employment potential and the framework calls for South Africa to position itself as the higher education hub of the African continent.

Smarter coordination between government and stronger partnerships with the private sector and organized labour will galvanize our resources in achieving the aims of the New Growth Path.

Government calls on every South African to contribute to building our nation over the coming 20 years to ensure a collective effort, creativity and solidarity. Good leadership and strong governance are critical in ensuring that South Africa takes charge of the new opportunities. Government commits to cut wasteful spending, tackle corruption and align the allocation of public money with developmental priorities.

Government recognizes that job targets can only be achieved if the State performs better and if the private sector grows in labour-absorbing parts of the economy. The New Growth Path identifies measures to strengthen the capacity of the state and enhance the performance of the private sector to achieve employment and growth goals. It further proposes major improvements in government, with a call for slashing unnecessary red tape, improving competition in the economy and stepping up skills development.

The role of government departments and agencies in meeting set targets for scarce and key skills is critical. This emphasis on skills applies across the economy and will be a center piece of partnership with business and labour. The document calls for greater focus on workplace training, targeting on-the-job training and refresher programmes for 10% of the workforce every year. It also calls for measures to make it easier to import scarce skills by streamlining the work permit and visa system. This will be accompanied by a skills transfer programme to ensure that local skills development is enhanced.

6.3 NATIONAL DEVELOPMENT PLAN 2030

The South African Government, through the Ministry of Planning published a National Development Plan 2030 that aims to eliminate poverty and reduce inequality by 2030.

According to the plan, South Africa can realize these goals by drawing on the energies of its people, growing an inclusive economy, to improve their lives through education and skills development, health care, better access to public

transport, jobs, social protection, rising income, housing and basic services, and enhancing the capacity of the state, and promoting leadership and partnerships throughout society.

The National Development Plan is a broad strategic framework. It sets out a coherent and holistic approach. It further proposes the following strategies to address the above goals:

- Creating jobs and improving livelihoods;
- Expanding infrastructure;
- Transition to a low-carbon economy;
- Transforming urban and rural spaces;
- Improving education and training;
- Providing quality health care;
- Fighting corruption and enhancing accountability; and
- Transforming society and uniting the nation.

The purpose of the Plan is to eliminate poverty and reduce inequality, particularly the promotion of gender equity and addressing the pressing needs of youth. It is of utmost importance that FBDM takes these issues into account when planning for development of its area of jurisdiction.

The National Development Plan makes a firm commitment in achieving a minimum standard of living which can be progressively realised through a multi-pronged strategy. The Plan does not define the minimum standard of living but provides a framework for the adoption of a minimum standard of living by society. In an effort foster for the implementation of the NDP 2030 it is key to consider the external drivers of change which are:

- International political and economic development.
- Globalisation.
- Africa's development.
- Climate change.

- Technological change.

6.4 THE MEDIUM-TERM STRATEGIC FRAMEWORK (2019-2024)

This Medium-Term Strategic Framework (MTSF) is Government's strategic plan for the 2014-2019 electoral term. It reflects the commitments made in the election manifesto of the governing party, including the commitment to implement the NDP. The MTSF sets out the actions government will take and targets to be achieved. It also provides a framework for the other plans of national, provincial and local government.

The MTSF highlights Government's support for a competitive economy, creation of decent work opportunities and encouragement of investment. This is the first MTSF to follow the adoption of the NDP in September 2012. The introduction of a long-term plan brings greater coherence and continuity to the planning system and means that the MTSF now becomes a five-year building block towards the achievement of the vision and goals of the country's long term plan.

The aim of the MTSF is to ensure policy coherence, alignment and coordination across government plans as well as alignment with budgeting processes. Performance agreements between the President and each Minister will reflect the relevant actions, indicators and targets set out in this MTSF.

The Medium-Term Strategic Framework (MTSF) 2014-2019 identifies fourteen strategic priorities derived from the popular mandate-which are summarized as follows:

- Quality basic education.
- A long and healthy life for all South Africans.
- All people in South Africa are and feel safe.
- Decent employment through inclusive growth.
- A skilled and capable workforce to support an inclusive growth path.

- An efficient, competitive and responsive economic infrastructure network.
- Vibrant, equitable, sustainable rural communities contributing towards food security for all.
- Sustainable human settlements and improved quality of household life.

Key targets include:

Enhanced institutional capabilities for effective coordination of spatial investment-with a target of 49 municipalities assigned or accredited with the housing function.

Responsive, accountable, effective and efficient local government.

Key targets are:

Increase in the percentage of households with access to a functional water service from 85% in 2013 to 90% by 2019

- Increase in the percentage of households with access to a functional sanitation service from 84% in 2013 to 90% by 2019, including elimination of bucket situation in the formal areas.
- 1.4million additional households to be connected to the grid between 2014 and 2019.
- Income support to the unemployed through expansion of Community Work Programme to reach 1million participants in 2019.
- An improvement in the overall municipal audit outcomes, with at least 75% of municipalities receiving unqualified audits by 2019.
- Protect and enhance our environmental assets and natural resources.
- Create a better South Africa and contribute to a better Africa and a better world.
- An efficient, effective and development-oriented public service.
- A comprehensive responsive and sustainable social protection system.
- A diverse, socially cohesive society with a common national identity

6.5 NATIONAL SPATIAL DEVELOPMENT FRAMEWORK (NSDF):

National Spatial Development Framework (NSDF) seeks to make a meaningful contribution to bringing about the peaceful, prosperous, and truly transformed South Africa, as articulated in the Freedom Charter, the Reconstruction and Development Programme and the National Development Plan. It does so in full recognition of:

- The stranglehold that the unjust national spatial development paradigms, logics, and patterns of the past have placed on our many attempts at breaking the back of poverty, unemployment, and inequality.
- Pursuit of national reconstruction, inclusive economic growth, and spatial transformation; and
- The necessity for collaborative and targeted state action in national space, to drive our country towards the shared, inclusive, and sustainable future we desire and require.

“The NSDF is a critical tool for ensuring coordinated government action and alignment to meet social, economic and environmental goals. It is the basis for maximizing the overall social and economic impact of government development spending by interpreting the strategic direction, promoting policy coordination, and incorporating government actions into a coherent spatial term of reference.”

The purpose of the NSDP is “to fundamentally reconfigure apartheid spatial relations and to implement spatial priorities that meet the constitutional imperatives of providing basic services to all and alleviating poverty and inequality.”

Thus, the NSDP provides normative principles that guide all spheres of government on infrastructure and development investment. These are summarized as follows: -

1. Give effect to the development principles and norms and standards set out in the Act.
2. Rapid economic growth that is sustained and inclusive is a pre-requisite for the achievement of other policy objectives-among which poverty alleviation is key.
3. Government has a constitutional obligation to provide basic services to all citizens wherever they are.
4. Beyond the constitutional obligation-government spending on fixed investments should be focused on localities of economic growth or economic potential.
5. Efforts to address past and current social inequalities should focus on people NOT places.
6. To overcome the spatial distortions of apartheid future settlement and economic development opportunities should be channeled into activity corridors or nodes that are adjacent to or link the main growth centres.
7. Target and direct all infrastructure investment and development spending decisions by national sector departments and StateOwned Entities (SOEs).
8. Guide and align plan preparation, budgeting, and implementation across spheres and between sectors of government; and
9. Frame and coordinate provincial, regional, and municipal spatial development frameworks.
10. Identify the long-term risks of spatial patterns of growth and development and the policies and strategies necessary to mitigate those risks.
11. Provide direction for strategic developments and infrastructure investment, promote efficient, sustainable, and planned investments by all sectors, and indicate priority areas for investment in land development.
12. Promote a rational and predictable land development environment to create trust and stimulate investment.

13. Give effect to national legislation and policies on mineral resources, and the sustainable utilisation and protection of agricultural resources; and
14. Consider, and where necessary, incorporate the outcomes of substantial public engagement in the framework.

Thus, infrastructure and development investment plans within the district must take cognizance of these principles.

6.6 PROVINCIAL GROWTH AND DEVELOPMENT PLAN:

The Provincial Government of the Northern Cape, in consultation with stakeholders, has crafted or compiled this Provincial Growth and Development Plan (PGDP), aligned to the NDP and the National Spatial Development Framework. The purpose of a PGDP is to provide the strategic framework, sectoral strategies and projects that will place the province and its people on a trajectory of growth and prosperity. To achieve this, the PGDP addresses issues of economic growth, social development, environmental protection, employment creation, poverty eradication and good governance concretely with implementable projects to advance the liveability of all in the province.

The Provincial Growth and Investment Council will serve as a mechanism where a quadra-helix of the Private Sector, the Public Sector, Academia, and Civil Society can jointly manage the implementation of the PGDP and PSDF.

Extensive consultation was undertaken via workshops in each district, with inputs from provincial government, public entities, municipalities, business, academia, and the youth resulting in a comprehensive planning process that will lead to long-term and sustainable solutions for socio-economic development. The PGDP offers strategic planning that will give precedence to the first structural deficiencies in the local socio-economic milieu. It intends to provide a strategic framework to guide, sectoral strategies and programmes

aimed at a rapid improvement in the quality of life for the poorest people of the province. The PGDP recognises the fact that inherent spatial and historical disparities lead to the unequal distribution of wealth and social amenities, as well as environmental vulnerability. It, therefore, emphasises the need to create economic opportunities for the marginalised in the Northern Cape society, the rural, the poor, women, and the youth. Only by implementing viable and long-term socio-economic solutions can the province address spatial injustice, the crisis of poverty and inequality and ensure sustainable, equitable growth in conjunction with safeguarding its vulnerable biodiversity and environmental resources.

The PGDP should, therefore, be viewed in concurrence with the PSDF, not only for socio-economic development but also in terms of the spatial dimension, ensuring that spatial justice and development occurs within a strategic and coordinated framework. Therefore, the interventions and high impact projects espoused in the PGDP must be undertaken within the context of the Provincial Spatial Development Framework (PSDF). The implementation of the PGDP must occur in conjunction with the spatial priorities set out in the PSDF to find feasible solutions to ensure increased spatial and subsequent economic equity.

The PGDP aims to be an implementation arm, guiding provincial resource allocation and providing a sound platform for driving integrated implementation. The document serves as a measure to gauge progress against predetermined targets based on good governance, bounded by principles of accountability.

This document is a strategic management tool, not only for government, but especially for all our people in the Northern Cape. It is envisioned that the PGDP will lead to a concerted effort in achieving Vision 2040 FBDM also acknowledges that the vision for growth and development will be achieved using the strategic development drivers, as listed hereunder:

- Provision of basic services and infrastructure
- Sectoral Development and Support
- Good Governance
- Strengthening Institutions
- Human Capital Development
- Empowering Communities & Stakeholder Mobilisation

6.7 PROVINCIAL SPATIAL DEVELOPMENT FRAMEWORK

The PSDF is a policy document that promotes a ‘developmental state’ in accordance with national and provincial legislation and directives. It aligns with the Northern Cape Provincial Growth and Development Strategy which has committed the Northern Cape to ‘building a prosperous, sustainable and growing provincial economy which reduces poverty and improves social development’. The Northern Cape Spatial Development Framework (PSDF)2012 was reviewed and adopted in 2018. The PSDF puts forward comprehensive plans and strategies, which collectively indicate which type of land-use, should be promoted in the province, where such land-use should take place, and how it should be implemented and managed. In broad terms, the PSDF as informed by Chapter 4, Section 26 of the Northern Cape Spatial

Planning Land Use Management Bill seeks to:

- Provide spatial land-use directive which aims to promote environmental, economic, and social sustainability through sustainable development;
- To give effect to the Principles of SPLUMA;
- To elaborate on any national or international initiatives which may impact development in the Northern Cape Province;
- To set development standards towards public and private sector investment;
- A guide towards reducing business risk (by providing clarity and certainty on where public infrastructure investment will be targeted) thereby opening-up new economic opportunities in these areas;

- Guide towards the location and form of public investment in the Northern Cape's urban and rural areas;
- Basis for prioritising, aligning and integrating governmental programmes and projects;
- Premise for governmental performance management; and
- Manual for integrated land-use planning.

The PSDF does not create or take away land-use rights. However, amendment of existing rights will have to conform to the PSDF. This means that organs of state and officials must take account of and apply relevant provisions of the PSDF when making decisions that affect land-use in the Province.

The key objectives of the PSDF are to integrate and standardize planning at all spheres of government in the province with specific reference to the following:

- a) Supporting the district and local municipalities in the preparation of their SDFs prepared in terms of the Local Government Municipal Systems Act 32 of 2000, and the spatial planning and land use management Act (2013). Specific reference is made to:
 - Facilitating the land use classification of the entire land surface of the province in a standard format in accordance with a set of dedicated Spatial Planning Categories
 - Describing the existing and desired future spatial patterns that provide for integrated, efficient, and sustainable settlement throughout the province.
- b) Guiding the investment of public resources through the following
 - Providing a credible context for public investments in the coming years.
 - Promoting rational and equitable development of areas that have lagged.

- Providing certainty to all stakeholders regarding spatial and socio-economic implications of future development in the Northern Cape.
- Providing a basis for coordinated decision-making and policy formulation regarding future land-use.
- Facilitating cross-boundary co-operation and co-ordination between district and local municipalities, adjoining provinces, and bordering countries as it relates to issues that are of mutual interest for their respective areas of jurisdiction.

The PSDF comprised of four main drivers that are catalytic in ensuring the policy alignment:

- Driver 1: economic growth, development, and prosperity
- Driver 2: social equity & human welfare
- Driver 3: environmental sustainability and resilience
- Driver 4: accountable & effective governance

6.8 INTEGRATED URBAN DEVELOPMENT FRAMEWORK (IUDF)

According to the IUDF (2016), by 2030, almost 71.3% of the country's population will be living in urban areas. More than half of the world's population lives in cities and it is projected that 70% will be living in urban areas by 2050. The IUDF marks a new deal for South African cities and towns. It sets a policy framework to guide development of inclusive, resilient and livable urban settlements.

To achieve the transformative vision, four overall strategic goals have been introduced:

- Spatial integration: to forge the new spatial forms in settlement, transport, social, and economic areas.
- Inclusion and access: to ensure people have access to social and economic services, opportunities and choices.
- Growth: to harness urban dynamism for inclusive sustainable economic growth and development.

- Governance: to enhance the capacity of the state and its citizens to work together to achieve spatial and social integration.

Thus, strategic goals inform the priority objectives of the nine policy levers, which are:

- Integrated urban planning and management;
- Integrated transport and mobility;
- Integrated sustainable human settlements;
- Integrated urban infrastructure;
- Efficient land governance and management;
- Inclusive economic development;
- Empowered active communities;
- Effective urban governance; and
- Sustainable finances.

According to the World Cities Report (2016), the current urbanisation model is unsustainable, puts many people at risk, creates unnecessary costs, and negatively affects the environment. There is a need for the urbanisation pattern to change in order to respond to challenges such as inequality, climate change, insecurity, and unsustainable forms of urban of expansion.

The new urban agenda aims at enhancing the contribution of cities to sustainable development and ensure that cities are inclusive, safe, resilient and sustainable (Habitat III- New Urban Agenda, 2016). The South African urban population is estimated to grow by about 10% every two decades, reaching 70% in 2030 and almost 80% in 2050 (NDP, 2011).

The State of South African Cities Report (2016) states that unplanned and unmanaged urbanisation can lead to increased inequality; the growth of slums; and disastrous impacts with particular challenges in four areas:

- Infrastructure;
- Health risks;

- Climate change; and
- Social Instability.

To leverage urbanisation, the following reports are required:

- Invest in urban infrastructure in order to keep up with rapid urban growth;
- Provide affordable housing;
- Improve urban connectivity, as cities' sprawl and current public mass transport systems have offset the economics of agglomeration; and
- Focus urban planning and governance on informal settlements.

It is important to note that FBDM is not immune to urban growth as it has the highest population in the Northern Cape. The IUDF is a response to urbanisation trends and a directive by the National Development Plan (NDP) to develop an urban development policy that will ensure proper planning and necessary infrastructure to support growth and development. The district needs to address the inefficient structure of urban and rural areas which are entrenched by fragmented residential settlements' patterns, underdeveloped business areas in townships and long travel times between home and work (IUDF, 2016).

The five (5) year integrated development plan of FBDM must ensure that the directives of the NDP and IUDF are aligned to the spatial development plans of rural development plan and land use schemes. The policy levers enshrined in the IUDF will be used as a basis to respond to chapter 8 of the NDP which emphasises transformation of human settlements from spatial injustice of the past (NDP, 2011).

Sol Plaatje municipality is one of the municipalities in the province selected for the implementation of the IUDF pilot projects. This is to foster that our cities and towns become more inclusive, integrated, compact, resource efficient and create a conducive environment to reside, work and for amusement.

6.9 RURAL DEVELOPMENT PLAN

The methodology of the Rural Development Plan lies within the realisation of Outcome 7 and its outputs of the Medium-Term Strategic Framework (MTSF). Outcome 7 forms the basis of the approach followed. The plan strives to accommodate the drivers of Rural Development, which provides some structure towards the expected outcome to be measured through the Medium Term Strategic framework (MTSF). The key economic sector targeted is the agricultural sector as most of the potential sustainable projects and employment opportunities lie within this sector.

There are six (6) critical focus areas which have been identified in an attempt to unlock the rural status quo. The focus areas are elaborated on hereafter:

❖ Food security

In essence, the formulation of the rural development plan arises from the unsatisfactory performance of the agricultural sector, the economic base of the rural areas. The performance of most food crops has remained poor, mainly due to extreme rainfall patterns and low technology used. As a result the food security situation has remained one of the major problems in the rural areas. There is need to increase agricultural productivity by improving markets, private sector investment, physical infrastructure, human capital, and demand-driven research and extension services.

The Rural Development focus is therefore to utilize or target existing land reform and agricultural projects towards a unique ring fenced market through proper transportation routes, fresh produce markets, collection and distribution routes and agricultural related cooperatives to benefit the emerging farming market.

Project prioritization was based on the food basket approach to specifically target the cereal (bread, flower), Beef (mutton, beef, and poultry), Fruit and Vegetables (Apples, Tomatoes, and Soya etc.) and Dairy food groups. Beef, Poultry and Bread are amongst the highest contributions towards the food

basket and cost savings especially through improved transportation and local produce would decrease the value of these items, thus improving the lives of the poorest of the poor. A strong “produce local” campaign is driving the projects proposed in this plan.

❖ **Agri-park alignment**

The Agri-park concept is critical towards the successful implementation of the plan and where as far possible assessments were done to prioritize Farming Production Supporting Units (FPSU's) and projects per FPSU. As funds are limited, not all projects could be implemented with immediate effect. This necessitated the prioritization of primary production prior to processing facilities. Many of the processing facilities proposed can't be viable without optimizing the primary production first.

Alignment towards the Agri-park concept is of utmost importance as it requires all projects, ideas, and concepts to align to this concept, this ensures that projects can be funded and supported as part of this national initiative.

❖ **Agricultural value chains**

It is important to understand the value chains as they provide guidance on the primary production requirements as well as the processing opportunities presented per value chain. All possible value chains posing to opportunities for processing and beneficiation towards the local communities are mutton, wool, grain and vegetable value chains.

❖ **Sustainable livelihoods**

Strong linkages towards the socio-economic needs per town or region have been briefly addressed with more specific and detailed attention being targeted towards the one (1) hectare, one (1) household policy implementation. Potential successful models were presented in the report with a Zimbabwe model providing some ideology that could prove to be of some value towards the implementation of this policy in the District. Warenton, Hartswater, Pampierstad, Barkley West, Ritchie, Windsorton and Jan Kempdorp are towns that were identified following a thorough assessment with criteria

identified that could be successful pilot sites for the implementation of the policy.

❖ **Urban rural linkages**

Linkages through GIS optimization have been used to link all Land Reform and Agricultural projects to the nearest urban built up area. This approach was followed to facilitate primary production and some basic processing towards the local towns first which would bring down transportation cost. All surplus produce would then be distributed to either the FPSU or the District Agri-Hub for further processing and exports to other Districts, Provinces and even National and International markets depending on the product quantity and market needs.

A top down and bottom up assessment was done to ensure that there is healthy balance between both the rural and urban communities.

❖ **Disaster management**

Basic analysis was concluded to spatially establish disaster prone areas that should be avoided where possible in managing or acquiring new farms towards sustainable rural development. Some of the data sets included is rainfall, hail occurrence, frost, droughts and fire risk areas. These presentations should facilitate decision making and mitigation processes to ensure a sustainable rural development environment.

6.10 LAND REFORM AND LAND RESTITUTION

A land claim is a request for the restoration of a right in land, lodged with the Commission on Restitution of Land Rights. Anyone who was dispossessed of a right in land after 19 June 1913 because of past racially discriminatory laws or practices, and who did not receive just and equitable compensation at the time of dispossession, can lodge a claim for the restoration of such a right, or equitable redress. The table 15 below highlights the total area of the municipality under a land claim process.

Table 15: Frances Baard District Municipality land claims

	Sum of Land Claims
DC9	593,103
NC total	5006,433
SA total	20617,156

President Cyril Ramaphosa in his 2021 State of the Nation Address reiterated the need for public-private partnership in agriculture to promote transformation and ensure sustainable growth. This provides an opportunity to accelerate land redistribution through a variety of instruments such as land restitution and expropriation of land to boost agricultural output. It was further stated that “To date, government has redistributed over five million hectares (ha) of land, totalling around 5 500 farms, to more than 300 000 beneficiaries. This is in addition to the land restitution process, which has benefited over two million land claimants and resulted in the transfer of around 2,7 million ha. We are also pursuing programmes to assist smallholder and emerging farmers with market access, to develop skills across the entire agricultural value chain and increase the number of commercial black farmers. During the next financial year, we will establish a land and agrarian reform agency to fast-track land reform”.

The president also once stated on the 12th of February 2015 in his state of nation address speech said, Land has become one of the most critical factors in achieving redress for the wrongs of the past. With South Africa set to mark the centenary of the notorious 1913 Land Act this year, the government is taking a number of steps to speed up land reform. This includes a shift from the "willing buyer, willing seller" to the "just and equitable" principle for compensation for land acquired by the state.

6.11 SPATIAL PLANNING AND LAND USE MANAGEMENT ACT (SPLUMA)

Pre-1994 spatial planning was based on racial segregation and racial injustice, which led to inefficient and distorted planning system. In 1995 the Development Facilitation Act (DFA) was put in place to address spatial planning imbalances. In 2001, the White Paper on Spatial Planning and Land Use Management was published, proposing a uniform set of procedures for land development approvals. The SPLUMA was introduced in 2013 to dissolve all these other legislations that were contradicting one another and create uniform spatial planning and land use management systems.

The objectives of SPLUMA are as follows:

- Provide a framework for spatial planning and land use management in South Africa.
- Specify the relationship between the spatial planning and the land use management system and other kinds of planning.
- Ensure that the system of spatial planning and land use management promotes social and economic inclusion.
- Provide for development principles and norms and standards.
- Provide for the sustainable and efficient use of land.
- Provide for cooperative government and intergovernmental relations amongst the national, provincial and local spheres of government.
- Redress the imbalance of the past and to ensure that there is equity in the application of spatial development planning and land use management systems.

SPLUMA focuses on the following principles:

► Spatial justice

This principle aims at redressing past spatial imbalances that were caused by the previous apartheid era. The SDF and the IDP of the municipality must address inclusion of the previously excluded. The land development procedures must include provisions that accommodate access to secure tenure and upgrading of informal areas.

► **Spatial sustainability**

This principle aims to promote land development within fiscal, institutional and administrative means of the republic. It ensures that special consideration is given to protection of prime agricultural land, it promotes upholding consistency of land use measures in accordance with environmental management instruments. It considers all cost (future and present) to all parties for the provision of infrastructure and social services in land developments.

► **Principle of efficiency**

The principle aims at optimizing the use of existing resources and infrastructure, minimizing negative financial, social, economic and environmental impacts. The principle aims to promote development application procedures are efficient and timeframes are adhered to by all parties. The timeframes should be reasonable to ensure that adequate consideration is given to any proposal.

► **Spatial resilience**

This principle promotes flexibility in spatial plans, policies and land use management systems are accommodated-ensuring sustainable livelihoods in communities most likely to suffer the impacts of economic and environmental shocks.

Environmental shocks-natural disasters such as floods and earthquakes

Natural shocks-occurs incrementally resulting from climate change, which normally goes unnoticed due to the delay in the effects of their impacts.

► **Good administration**

This principle promotes the integrated approach for all the spheres of government on their land use and land development guided by SPLUMA. It states that all government departments must provide their sector inputs and comply with other prescribed requirements during the preparation or amendment of the SDFs.

► **Alignment**

Spatial Planning, Land Management & Development (e.g. Municipal SDF and IDPs) must be grounded on the above principles. The Frances Baard District Municipality IDP is in alignment with the principles of SPLUMA taking into account the principle of good administration, as all the policy and legislative requirements were adhered to during the review period. Municipal SDF and IDP are the instruments for all of governments delivery and achievement of sectoral goals and objectives.

6.12 DISTRICT DEVELOPMENT MODEL

President Cyril Ramaphosa in his 2020, 2021, and 2022 State of the Nation Address (SONA) stated that “We have come together as different spheres of government, as different state entities, as business associations and community groups under a new District Development Model (DDM) that is fundamentally changing our approach to local development”. “We are proceeding with our efforts to strengthen the local government infrastructure and accelerate service delivery through the District Development Model. The model brings all three spheres of government to focus on key priorities and implementation of critical high impact projects. Working with both public and private sector partners, government is implementing a range of measures to support municipalities to address inadequate and inconsistent service delivery in areas such as water provision, infrastructure build and maintenance”.

“This year, we will continue with the implementation of the DDM. This model brings all three spheres of government together with other social partners in every district to grow inclusive local economies and improve the lives of citizens. In particular, the DDM facilitates integrated planning and budgeting across spheres of government and improves integration of national projects at a district level. While there are many parts of the state that require much work, there are institutions that continue to serve the people of this country effectively and efficiently”.

It was further reiterated by the Northern Cape Premier Dr. Zamani Saul in his 2020 State of Province Address (SOPA) that the District Development Model will promote alignment and integrated approach by three spheres of government in delivering service to the communities. The DDM is an integrated approach that champions for one district, one plan, one budget and holistic service delivery through the alignment of plans. The DDM has been developed by the Ministry of Cooperative Government and Traditional Affairs (COGTA) that seeks to promote coherent and holistic system to achieve integrated service delivery and development in 44 District and 8 Metropolitan Municipalities.

The programmes and plans of the Provincial and Local spheres need to find expression in the District Development Model and One Plan to ensure alignment of all plans such as the Provincial Growth and Development Plan (PGDP), Provincial Spatial Development Framework (PSDF) through to the Local Spatial Development Framework (Municipal SDF) and ultimately in the Integrated Development Plan (Municipal IDP). The District Development Model approach is aimed at streamlining all the plans to facilitate the implementation of programmes and plans at local municipal level (Frances Baard District Development Profile, 2020).

The Frances Baard District development model profile, one plan, catalytic projects and Infrastructure plans have been compiled and submitted to COGTA. The technical and political coordination forums have been established and it coordinates and monitors the development and implementation of the plans within the ambit of the district model. FBDM developed and consolidated the DDM one plan.

It is based on this background that the district will continue to engage with all the relevant stakeholders to ensure that the development of one plan and the implementation thereof. The successful implementation of the one plan is solely dependent on buy-in from all three spheres of the Government and Private Sectors.

6.13 AGRI-PARK

The National Department of Rural Development and Land Reform (DRDLR) commissioned a Master Agri-Park Business Plan per district municipality to operationalise the Agri-Park in 44 District Municipalities.

The Policy Discussion Paper Series – Agriculture Parks Models for the Capital Region CR-FAIR 2013, stated that “an Agricultural Park is a park that is accessible to the public providing recreational and wildlife habitat at the same time as providing space and opportunity for a range of food growing and educational opportunities” whereas, DRDLR 2015; defined Agri-park as a networked innovation system of agro-production, processing, logistics, marketing and training and extension services, located in district municipalities. As a network it enables a market-driven combination and integration of various agricultural activities and rural transformation services.

Agri-Park comprises of three basic units:-

- The Farmer Production Support Unit (FPSU). The FPSU is a rural outreach unit connected with the Agri-hub. The FPSU does primary collection, some storage, some processing for the local market, and extension services including mechanisation;
- Agri-Hub unit (AH). The AH is a production, equipment hire, processing, packaging, logistics and training (demonstration) unit; and
- The Rural Urban Market Centre Unit (RUMC).

The DRDLR stipulated the following strategic objectives of the Agri-park concept;-

- Establish Agri-Parks in all of South Africa’s District Municipalities that will kick start the rural economic transformation for the rural regions;
- Promote growth of the smallholder sector by contributing to the 300 000 new small-scale producers, as well as to the 145 000 new jobs in agro-processing by the year 2020 (as set out in the New Growth Path);
- Promote the skills of and support to small-holder farmers through the provision of capacity, mentorship, farm infrastructure, extension services, production inputs and mechanization inputs;

- Strengthen existing and create new partnerships within all three spheres of government, the private sector and civil society to develop critical economic infrastructure such as roads, energy, water, ICT and transportation/logistics corridors that support the agri-park value chain;
- Enable producer ownership of the majority of Agri-Parks equity (70%), with the state and commercial interests holding minority shares (30%);
- Allow smallholder producers to take full control of Agri-Parks by steadily decreasing state support over a period of ten years;
- Bring under-utilized land (especially in Communal Areas Land and land reform farms) into full production over the next three years, and expand irrigated agriculture; and
- Contribute to achievement of the NDP's "inclusive rural economy" and target of one million jobs created in agriculture sector through creating higher demand for raw agricultural produce, primary and ancillary inputs, as well as generating increased downstream economic activities in the sector.

Thus, Department of Rural Development and Land Reform identified Warrenton in Magareng Municipality as the location of the Frances Baard District Municipality (FBDM) Agri-Hub and is ideal to serve as a Rural Urban Market Centre Unit (RUMC). The three main commodities are Horticulture, Poultry and Livestock produce. The areas identified as a Farmer Production Support Unit (FPSU) are Jan Kempdorp in Phokwane municipality, Barkly West in Dikgatlong municipality and Ritchie in Sol Plaatje. The Department appointed the service provider to assess the viability of the proposed site and develop the Master business plan, which promotes the following objectives within FBDM:-

- Development of a black class farmer in terms of technical expertise ability to supply the market sustainability and at the desired market quality;

- Support emerging black farmers working in joint venture to supply the Agri-Park;
 - Private farmers to join the Agri-Park as a lucrative investment opportunity; and
- To develop partnerships with other government stakeholders to develop critical economic infrastructure like, roads, water, energy, ICT and transportation/logistics that support the Agri-Park value chain.

The Frances Baard District Municipality master plan and implementation plan was completed in the 2016/17 financial year. As of 17 November 2016, the district Executive Mayor has been appointed by the minister for Department of Rural Development and Land Reform to be the champion of the AGRI- Park programme.

Challenges:

- Limited understanding amongst stakeholders of the Agri-hub/park business model.
- Limited understanding of the scale of agri-parks in relation to spatial spread of agri-hubs and Farmer Production Support Units (FPSU).
- Lack of the clear directives amongst stakeholders as to the agri-parks ownership and governance.
- Unclear on the ownership of Agri-Parks Assets (existing and to be developed).
- The implementation team has not yet fully engaged with the community.
- The Agri-hub/park is a new concept and the district is still identifying which commodities will best suit the agri-park.

PRIVATE BAG X6088, KIMBERLEY 8300
51 DRAKENSBERG AVENUE, CARTERS GLEN,
KIMBERLEY 8301
TEL: 053 - 838 0911 * FAX: 053 - 861 1538
WEBSITE: francesbaard.gov.za
E-MAIL: frances.baard@fbdm.co.za